# Climate Investment Funds

PPCR/SC.9/6 October 20, 2011

Meeting of the PPCR Sub-Committee Washington, D.C. November 2, 2011

Agenda Item 6

STRATEGIC PROGRAM FOR CLIMATE RESILIENCE JAMAICA

#### **Proposed Decision by PPCR Sub-Committee**

The PPCR Sub-Committee, having reviewed the *Strategic Program for Climate Resilience for Jamaica* (Document PPCR/SC.9/6), a country participating in the Caribbean Regional Program,

- a) endorses the SPCR as a basis for the further development of the projects foreseen in the strategic program and takes note of the requested funding of USD 15 million in grant funding and USD 10 million in other concessional resources.
- b) reconfirms its decisions on the allocation of resources, adopted at its meetings in June 2010 and 2011, that a range of funding for the regional program, consisting of strategic programs for the participating countries and a regional component, should be used as a planning tool in the further development of project and program proposals in participating countries to be submitted to the PPCR Sub-Committee for PPCR funding approval, recognizing that the minimum amount of the range is more likely and that the upper limit of the range will depend on availability of funding. The range of funding agreed for a regional pilot program is USD 60-75 million in grant resources, and USD 36 million in other concessional resources. The Sub-Committee reconfirms its call for contributors and other countries, MDBs and other development partners to seek to mobilize additional resources to allow the full funding of the SPCR.
- c) further recognizes that the quality of the proposed activities will be a significant factor in the funding to be approved by the Sub-Committee when the project proposal is submitted for approval of PPCR funding.
- d) invites the pilot countries and the MDBs to confirm, once all country pilots and the regional track of the regional program have been endorsed and recognizing that the Caribbean regional program is comprised of six country pilots and a regional track of activities, the allocation of resources to each pilot and the regional track, bearing in mind the above range of resources that may be available for the regional program.
- e) approves a total of USD 300,000 in PPCR funding as a preparation grant for the proposed investment program "*Improving Climate Data and Information Management*" (World Bank), to be developed under the SPCR;
- f) takes note of the estimated budget for project preparation and supervision services for the programs listed in the SPCR and approves a first tranche of funding for such preparation and supervision services as follows:
  - i. USD 420,000 for the program "Improving Climate Data and Information Management" (World Bank);
  - ii. USD 200,000 for the program "Mainstreaming Climate Change Adaptation in Local Sectoral and National Plans, and Implementing Integrated Adaptation Strategies in targeted River Basin Planning and Management" (IDB); and
  - iii. USD 200,000 for the program "Financing Mechanisms for Sustained Adaptation Initiatives by the public and private sectors; and community-based organizations" (IDB).

g)	requests the Government of Jamaica and the MDBs to take into account written comments submitted by Sub-Committee members by November 15, 2011 in the further development of the program.				



# JAMAICA STRATEGIC PROGRAMME FOR CLIMATE RESILIENCE (SPCR)







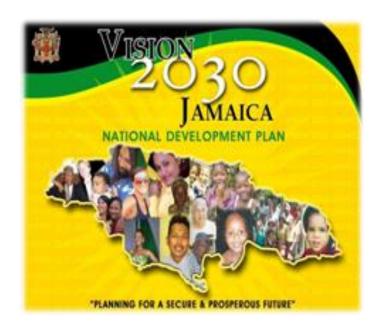




Prepared for the Pilot Programme for Climate Resilience (PPCR)
October, 2011

# **NATIONAL VISION**

"Jamaica, the place of choice to live, raise families, and do business"



# **National Strategies**

- Improve Resilience to all forms of hazards
- Improve Emergency Response Capability
- Develop Measures to adapt to Climate Change
- Contribute to the effort to Reduce Global Rate of Climate Change

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## **Abbreviations and Acronyms**

AF Adaptation Fund

AFB Adaptation Fund Board

CARIMAC Caribbean Institute Media and Communications

CC Climate Change

CCADRRP Climate Change Adaptation and Disaster Risk Reduction

CPACC Caribbean Planning for Adaptation to Climate Change

CSGM Climate Studies Group Mona

ESSJ Economic and Social Survey Jamaica

EU European Union

GDP Gross Domestic Product
GOJ Government of Jamaica

HDI Human Development Index

HRRACC-TWG Hazard Risk Reduction and Climate Change – Thematic Working Group

IDB Inter-American Development Bank

IMF International Monetary Fund

JNPGE Jamaica National Policy for Gender Equity

LDUC Land Development Utilisation Commission

MACC Mainstreaming Adaptation to Climate Change

MAJIC Marketing and Agriculture for Jamaican Improved Competitiveness

MDG Millennium Development Goal
MET Meteorological Services Jamaica

MHEW Ministry of Housing, Water and the Environment

MOAF Ministry of Agriculture and Fisheries

MTSEF Medium Term Socio-Economic Framework

NEPA National Environment and Planning Agency

NGO Non-governmental Organisation

NIE National Implementing Entity

NMIA Norman Manley International Airport

NWC National Water Commission

ODPEM Office of Disaster Preparedness and Emergency Management

OPM Office of the Prime Minister

PIOJ Planning Institute of Jamaica

PPCR Pilot Programme for Climate Resilience

RiVAMP Risk and Vulnerability Assessment Methodology Development Project

SDM Statistical Downscaling Model
SIA Sangster International Airport
SIDS Small Island Developing States
SNC Second National Communication

SPCR Strategic Programme for Climate Resilience

SST Sea Surface Temperature

TAD Town Planning Department

UNEP United Nations Environment Programme

UNFCCC United Nations Framework Convention on Climate Change

USAID United States Agency for International Development

WMIA Norman Manley International Airport

WMU Watershed Management Unit
WRA Water Resource Authority

° C Degree Celsius

## Summary Table for Strategic Programme for Climate Resilience, Jamaica

PILOT PROGRAM FOR CLIMATE RESILIENCE						
Summary of Strategic Program for Climate Resilience						
1. Country/Region: Jamaica/ Caribbean						
2. PPCR Funding Request (in USD million)1:	Loan:\$10.0 million Grant:\$15.0 million					
3. National PPCR Focal Point:	Mr. Hopeton Peterson  Manager – Sustainable Development Regional Planning					
	Planning Institute of Jamaica					
	10-16 Oxford Road, Kingston 5, Jamaica					
4. National Implementing	Planning Institute of Jamaica					
<b>Agency</b> (Coordination of Investment Strategy):	10-16 Oxford Road, Kingston 5, Jamaica					
5. Involved MDB	The Inter- American Development Bank and the World Bank Group					
6. MDB PPCR Focal Point and Project/Program Task Team Leader (TTL):	Headquarters-Mr. Gerard Alleng – TTL:Mr. Gerard Alleng- IDB; Dr. Enos IDB; Dr. Enos Esikuri – World Esikuri- World Bank Bank					

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<sup>&</sup>lt;sup>1</sup> Jamaica is making a request for US\$ 15 million in grant and US\$ 10 million loan, but is interested in the uppermost available limit of funding (from an indicative range of US\$ 11-15 million for grants and US\$ 10-13 million loan), with the understanding that the lower range will apply if the envelope is at the lower end.

#### 7. **Description of SPCR:**

#### (a) Key challenges related to vulnerability to climate change/variability:

- Inadequate climate data and scenarios: to ascertain vulnerability nationally and at the sectoral level, and to guide the formulation/revision of policies, development plan and adaptation strategies.
- Absence of a comprehensive risk information platform with information on the types and extent of risks faced by different communities/locations across the island.
- Climate change considerations are not fully integrated in policies, legislation, regulations and sectoral plans and the general institutional framework for coordinating and leading climate change resilience-building is inadequate and fragmented.
- The various publics are generally not sufficiently aware of potential impacts of climate change, neither are they aware of the measures that they can take to build climate resilience, nor are the mechanisms in place to encourage adaptation measures.
- Significant beach erosion, damage to coastal ecosystems and other natural infrastructure, and inadequate management of coastal resources, as well as the need to revise and enforce regulations and legislation.
- Critical buildings, facilities and other important economic structures, including water infrastructure, are vulnerable to extreme weather events such as floods and hurricanes.
- The agricultural, tourism and other economic and social sectors suffering serious damage, loss of income and challenged to maintain productivity/continuity of operations after severe weather events.
- Local Development Planning and management of coastal resources are inadequate and there is need to revise and enforce regulations and legislation.
- Inadequate capacity of the technical personnel in planning, policy formulation and infrastructure development to mainstream climate change adaptation measures into policies, plans (including spatial plans) and regulations.

#### (b) Areas of Intervention - sectors and themes

- a) Sectors Water Resources; Agriculture and Food Security; Tourism; Human Health; Human Settlements and Coastal Resources.
- b) Themes Strengthening institutional arrangements to ensure the effective mainstreaming of climate change; Mainstreaming Climate Change into the government's planning and policy formulation processes; Building capacity for climate data management, forecasting and planning; Facilitating sectoral adaptation measures; and Climate Change Education and Awareness

#### (c) Expected Outcomes from the Implementation of the SPCR

- Increased adaptation of CC and disaster risk reduction strategies by the private sector and by communities;
- Improved integration of resilience into development plans and planning processes at all levels;
- Increased capacity to develop climate change scenarios, improved monitoring and forecasting, more accurate predictions and early warning of extreme weather events; and
- Increased awareness of the impacts of climate change and adoption of initiatives to improve resilience.

8. Expected Key results from the Implementation of the Investment Strategy (consistent with PPCR Results Framework):							
Result			Success Ind	icator(s)			
(a) Increased capacity to develop climate change		Number of n	ational and se	ctoral CC scen	arios devel	oped	
scenarios, and more accurate warning of extreme weather ev		ns and early	Number of d	lata gathering s	stations establi	ished	
	011001		National ear	ly warning sys	tem initialised	/installed.	
b) Increased awareness of the change and adoption of interestilence			Percentage of the population that is more aware of climate change impacts and adaptation options;  Evidence of use of knowledge & learning				
c) Improved integration of climate resilience in country development strategies, plans, policies at all levels.		Change in the number of national level economic sector plans, policies and regulatory frameworks that integrate climate resiliency and vulnerability reduction considerations					
d) Increased capacity of the project beneficiaries to withstand/recover from climate change or climate variability on agricultural and other economic activities.		Change in the acreage of farms with sustainable access to water for agricultural and domestic use; change in the acreage of lands in the project area where climate change considerations are integrated and being implemented in land management plans; evidence of use of knowledge and learning by project					
e) Increased resilience of the private sector and communities to the impacts of CC, facilitated by the utilization of loan & grant financing			funded; \$ a	amount of fir	d number of a nancing leve g; evidence of	raged from	n other
9. <b>Project and Program Con</b>	cepts un	der the SPCR					
Project/Program Concept Title  MDB Requested PPCR Amount (\$)²			Grant or Loan	Expected co- financing (\$)	Preparatio n grant request (\$)	Total PPCR request	MDB Fee
Investment Programme 1: Improving Climate Data and Information Management	WB	6.8	Grant	0.7	300,000	7.1	
Investment Programme 2: Mainstreaming Climate Change Adaptation in Local Sectoral and National Plans, and implement Integrated Adaptation Strategies in targeted River Basin Planning and Management	IDB	7.7 3.6	Grant Loan	2.5	0	7.7 3.6	0.4

<sup>&</sup>lt;sup>2</sup> Includes preparation grant and project/program amount

Investment Programme 3:	IDB	6.4	Loan	0	6.4	0.4
Financing Mechanisms for						
Sustained Adaptation						
Initiatives by the public and						
private sectors; and						
community-based						
Organizations - December						
2012						
Knowledge Management	IDB	0.2	Grant	0	0.2	
Total Grant		\$14.7	Grant	0.3	\$15.0	
Total Loan		\$10.0	Loan		\$10.0	
TOTAL		\$ 24.7		0.3	\$25.0	

## 10. **Timeframe** (tentative) – Approval<sup>3</sup> Milestones

Project 1:

Improving Climate Data and Information Management - February 2013

Project 2:

Mainstreaming Climate Change Adaptation in Local Sectoral and National Plans, and Implement Integrated Adaptation Strategies in targeted River Basin Planning and Management - February 2013

Project 3:

Financing Mechanisms for Sustained Adaptation Initiatives by the public and private sectors; and community-based Organizations – February 2013

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<sup>&</sup>lt;sup>3</sup> Expected signature of loan/grant agreement between government and MDB

#### 11. Key National Stakeholder Groups involved in the SPCR Design

Planning Institute of Jamaica (PIOJ)

**Environmental Management Division** 

Office of the Prime Minister - Department of Local Government

Ministry of Finance and the Public Service

Office of Disaster Preparedness and Emergency Management (ODPEM)

Ministry of Agriculture & Fisheries

National Environment and Planning Agency (NEPA)

Water Resources Authority (WRA)

Meteorological Services, Jamaica

Ministry of Tourism

Forestry Department

Ministry of Health

Ministry of Water and Housing

**National Irrigation Commission** 

Rural Agriculture Development Authority (RADA)

Jamaica Agricultural Society

**Parish Councils** 

Panos Caribbean & National Environmental Education Committee

Parish Development Committee

**Jamaica Hotel & Tourist Association** 

Association of Development Agencies (ADA)

Civil Society Consulting Groups (ConSOC) / Kingston Restoration Company

Private Sector Organization of Jamaica (PSOJ)

Jamaica Chamber of Commerce

University of the West Indies

Environmental NGOs, e.g. Negril Coral Reef Preservation Society

#### 12. Development Partners involved in the SPCR

Inter-American Development Bank (IDB); World Bank Group (WBG); International Finance Corporation (IFC); United Nations Development Programme (UNDP); Canada International Development Agency (CIDA)

## **Executive Summary**

Jamaica is among the many small island developing states located in the Caribbean, having an area of  $11,000~\rm km^2$  and territorial waters of  $16,000~\rm km^2$ . The current population is an estimated  $2.7~\rm million$ ,  $60~\rm \%$  of whom are within 2 kilometres (km) of the coast. About 52% of the population resides in urban centres. In 2009, it was estimated that 16.5% of Jamaicans are living below the poverty line, the majority of whom are in rural areas and who rely directly or indirectly on agriculture. Women account for some 46.7% of persons in poverty. The economy is heavily reliant on the climate and on natural resources and some 90% of Gross Domestic Product (GDP) is said to be generated in the coastal areas. Tourism and agriculture are among the two sectors which contribute to the country's GDP – 6.1% and 5.8% respectively in 2010. Additionally, the majority of the labour force is within the agriculture sector. The country is divided in  $26~\rm watersheds$ , most of which are badly degraded. Most of the farmers plant on less than  $5~\rm hectares$  (ha) of land, often on steep slopes within the watersheds.

Considering these physical and socio-economic attributes, the island – both the hinterlands and coastal areas – are extremely exposed to climate change. The threats include: increases in extreme rainfall events and drought; sea level rise; storm surges; more intense hurricanes; and increased temperatures. Already these events have been adversely impacting the country. For example, damage and losses associated with natural hazards in the past decade have totaled over J\$111.8 billion, and has result in the loss of life, injury and social dislocation; the agriculture sector has seen increases in pests and diseases; water resources are reduced in some key watersheds, and much more. Unless urgent and continued interventions are taken, these trends are likely to continue and possibly worsen. This reality has been highlighted in Vision 2030 Jamaica – National Development Plan as Jamaica's long-term sustainable development pathway. Vision 2030 Jamaica recognizes the need for a healthy natural environment and has climate change adaptation as a key outcome.

The Strategic Programme for Climate Resilience (SPCR) under the Pilot Program for Climate Resilience (PPCR) is one of the current initiatives which will assist in climate-proofing the country's development. The SPCR is aligned to Vision 2030 Jamaica, and also builds on gaps and challenges identified in Jamaica's Second National Communication (SNC) to the United Nations Framework Convention on Climate Change (UNFCCC). The programme was developed with input from stakeholders at the national and local levels, and reflects some of the priority areas identified from consultations. The areas of focus are: Water Resources; Human Health; Agriculture and Food Security; Tourism; Terrestrial Resource and Biodiversity; Coastal Resources and Human Settlements; and Financial Resources.

Jamaica's PPCR involves two phases. Phase I, involves the development of the SPCR in collaboration with key stakeholders from national and community (local) levels. Phase II will be the implementation of the activities identified in the SPCR.

The Government of Jamaica (GOJ) is seeking to develop and implement initiatives under five broad thematic areas in the proposed SPCR, namely:

- a) mainstreaming climate change into Jamaica's planning and policy formulation processes;
- b) strengthening institutional arrangements to ensure the effective mainstreaming of climate change;
- c) building capacity for climate data management, forecasting and planning;
- d) facilitating sectoral adaptation measures; and
- e) climate change education and awareness.

Through the PPCR structure, resources from the Climate Investment Fund (CIF) will be sought to implement three investment projects (Table A):

**Table A: Investment Projects under the SPCR** 

Investment	Goals	Objectives
Investment 1	Improved quality climate information for effective planning and action at local and national levels	<ul> <li>Strengthen Jamaica's meteorological observation and data collection systems to enhance climate monitoring, weather forecasting and early warning systems</li> <li>Enable effective planning and design of adaptation initiatives through access to climate change scenarios specific to Jamaica, including scenarios for priority sectors</li> <li>Use climate scenarios generated to assess the expected consequences of climate change for each priority sector and utilize assessments to develop sector-based methodologies for climate resilient planning and decision making</li> <li>Conduct detailed vulnerability assessment of the health sector to generate information needed to improve resilience of the health sector by climate proofing health care facilities</li> <li>Improve knowledge, attitudes and practices of the Jamaican public on climate change</li> </ul>
Investment 2	Climate change mainstreamed into development plans and planning processes and increased adaptation to the impacts of climate change by stakeholders in vulnerable sections of the Rio Bueno and	<ul> <li>Create an enabling framework for mainstreaming climate change adaptation at the local and national levels</li> <li>Characterize the project areas using baseline data and develop vulnerability assessments and adaptation plans for the prioritized sectors, the infrastructure and vulnerable communities</li> </ul>

	Rio Minho river basins	Develop and implement integrated adaptation strategies to address the anticipated impacts of climate change in the project areas
Investment 3	Institutionalise financing mechanisms for climate change adaptation initiatives by the private sector and community based organisations	<ul> <li>Establish a mechanism for the financing of adaptation initiatives for operators in the agribusiness sector</li> <li>Establish a trust fund for the financing of climate change initiatives at the community level by NGOs and CBOs</li> </ul>

Generally speaking, Investment 1 will assist in setting the framework for action and improving the systems necessary for the integration of climate change in decision-making processes. This involves the generation of data and information that will form the basis on which instruments such as policies, programmes and projects – are designed and implemented. Special attention will also be given to the health sector which is experiencing resource and information constraints. Investment 2 will facilitate the incorporation of climate change in development planning and also the implementation of some adaptation measures in two badly degraded, yet important watersheds – Rio Minho and Rio Bueno. The capacity of the vulnerable groups within the watersheds will improve and the lessons learnt will be incorporated in other programmes or projects as appropriate. Investment 3 is intended to assist the private sector and local level groups to finance adaptation initiatives through competitive loans and trust funds.

The SPCR will be complemented by on-going and planned initiatives. It will also form the basis on which funding is sought for the country's climate change agenda as the strategies and activities contained therein are considered critical. Also, the framework established will eliminate possible duplication of project, but will, instead, build on and identify synergies.

#### **PART I**

#### **Background and Rationale**

#### 1.0 COUNTRY CIRCUMSTANCES

#### 1.1 Location:

Jamaica is a small island developing state in the Caribbean Sea located at latitude 18° 15′ North and longitude 77° 30′ West (Figure 1). The island has an area of 11 000 km² and territorial waters of 16 000 km². Jamaica's population was estimated at approximately 2.7 million in 2010, with women accounting for 50.7%. Some 52% of the population reside in urban centres and an estimated 24.7% reside in and around Kingston Metropolitan Region. The working age population (age 15-64) is 64.1% of the total population, 50.9% of whom are female.

• Interior surrounded by flat and narrow coastal plains, less than 3.2 km (2 miles) wide along most of the north and south coasts

• Three interior plains which have fertile soils; prime agricultural lands.

• Wetlands with mangrove forests along some of the coastal plains.

Figure 1 Geographical Setting of Jamaica

#### 1.2 Socio-Economic Context

Performance of socio-economic indicators has been mixed (Table 1). In 2009, an estimated 16.5% of the population was living below the poverty line. Most (61.0%) of the poor live in rural areas, are dependent on the agricultural sector, and are therefore disproportionately at risk to climate change impacts. Women accounted for 47.6% of the poor; 45.5% of households are female headed; about 30% of which have consumption expenditure below the poverty line.

The country's total labour force is 1.25 million (2010). Women account for about 43 % of the employed labour force, 20 % of the agriculture work force and about 26 % of the production of domestic and export crops. They are however, the primary vendors of crops, and are most likely to be directly impacted by food security issues. The majority of fisher folk – about  $70\%^4$  – are men who are mainly involved in actual fishing. Women are primarily responsible for fish vending and the management of operations, including vending sites. Whilst only 6% of registered fisher folk are women, they are often boat owners and active in fishing cooperatives. Women dominate the employment in the tourism industry, accounting for 58 % of jobs in the Hotels and Restaurant sub-sector.

Jamaica's Human Development Index (HDI) of 0.688 is that of developing countries with high human development. However, the level of poverty has been trending upwards over the past few years. See Table 1.

#### **Box 1: Poverty and Employment**

Some 12.7% of the employed labour force is below the poverty line and 41.7% of the poor are employed. The distribution of the poor by gender mirrors that of the general population with males accounting for 49.5% and females 50.5%. Despite this, 59.5% of the employed poor are men and 40.5% women. This underlines the fact that unemployment is higher among the female poor; only 33.4% are employed compared with 50.1% of their male counterparts.

Distribution of the employed poor by occupational group shows that the largest share, 36.5 % are employed as agricultural and fisheries workers, followed by elementary occupations (19.2%). One in every five poor female is engaged in agricultural work and one in every four is employed in elementary occupations. Female engagement in these low wage occupations emphasizes their vulnerability and compounds the effect of poverty in female headed households.

#### 1.3 Macro-economic Context

The key economic sectors rely directly or indirectly on natural resources. The agricultural sector for example, contributed an estimated 5.6% of real Gross Domestic Product (GDP) in 2009 and provided employment to 20% of the labour force. The tourism sector, the largest foreign exchange earner for the country (US\$1,939.7m in 2009) attracted 1,831,000 stopover visitors and 922,000 cruise ship passengers. Increasing visitor arrivals, and consequent increased usage of our natural resources, have the potential to negatively impact sustainable utilization of these resources. The declining state of the eco-systems

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<sup>&</sup>lt;sup>4</sup> Report on Rural Women in Agriculture for the period 2002 – 2008. (July 2009) Produced by the Ministry of Agriculture and Fisheries in July 2009 for the Jamaica Bureau of Women Affairs in partial fulfillment of the Convention on the Elimination of All Forms of Discrimination against Women (CEDAW) report

across Jamaica therefore signals a major threat to economic growth and the livelihoods of a significant segment of the labour force.

Jamaica's economy has been experiencing one of the lowest rates of economic growth in the region, with no real growth in the last two years and increasing national debt and a volatile global economy. However, inflation rates have stabilised while interest rates have been steadily declining. For the fiscal year 2010/11, the total debt to GDP ratio was 131%, with the total debt servicing to total government expenditure at 47.4%. These developments have impacted negatively on the Government of Jamaica (GOJ's) tax intake, severely limiting the fiscal space required to finance critical infrastructure and institutional development. Some relief was however created in 2010, with the successful Jamaica Debt Exchange initiative between the Government and holders of Government bonds. This initiative resulted in interest savings to the government of J\$40.0 billion and helped to pave the way for an International Monetary Fund (IMF) twenty seven months US\$1.27 billion Stand By Agreement. However, even with these developments the capacity of the GOJ to finance programmes to enhance climate resilience is severely restricted.

**Table 1: Selected Socio-economic Indicators** 

	2008	2009	2010
Real GDP Growth (%)	-0.9	-3	-1.2
Debt/GDP (%)	116.8	129.3	131.4
Per Capita GDP (US\$)	5153	4543	4962
Population (million) Total	2.692	2.698	2.705
Male	49.3	49.3	49.3
Female	50.7	50.7	50.7
Life Expectancy	74.13	74.13	74.13
Female	77.1	77.1	77.1
Infant Mortality	16.7	16.7	16.7
/000 live births			
<b>Unemployment Rate</b>	10.6	11.4	12.4
Male	7.3	8.6	9.2
Female	14.6	14.8	16.8
Poverty	12.3	16.5	n/a
Adult Literacy	86.4	86.8	91.7
Academic Year	08/09	09/10	
Net Primary Enrolment	89.9	93.7	

Source: ESSJ 2010, PIOJ

#### 1.4 Environmental Context

Jamaica's environment is characterized by diverse biological and physical features which give rise to a wide range of biodiversity and coastal and terrestrial ecosystems, much of which has gained international recognition for the high levels of endemism. Terrestrial ecosystems include wet and dry forests, rivers, caves, mineral springs, herbaceous swamps, and swamp forests. Over 30% or 335 900 hectares (ha) of Jamaica's land surface is covered by natural forests. The coastal ecosystems comprise bays, beaches, rocky shores, estuaries, mangrove forests, cays and coral reefs. Both terrestrial and coastal ecosystems are very important for the country's development as they provide a variety of goods and services which sustain livelihoods for many vulnerable households. In addition, some act as defences or buffers against storm surges and hurricanes.

Jamaica's landscape comprises 26 watershed management units (WMUs), 19 of which are considered highly degraded due to inappropriate land use practices, leading to relatively high levels of soil erosion; siltation and turbidity; and reduced quality of water. Among these watersheds are the Rio Minho, Rio Bueno, Hope River and Yallahs River WMUs. This is one of the factors which influenced the selection of the Rio Minho and Rio Bueno WMUs as sites for the applied adaptation component of the SPCR.

#### 1.5 Gender Context

Since the mid-1970s, the GOJ has made great efforts to establish a gender policy and reduce the inequalities experienced by women and men in this country. In fact, the GOI introduced legislative reform to reduce workplace discrimination against women, established a Bureau of Women's Affairs in 1975, and enacted a raft of legislation to remove social and institutional discrimination against women. More recently, stronger emphasis is being placed on understanding and addressing the differentiated gender imperatives of women and men. Notwithstanding these efforts, women in the Jamaican society continue to experience inequality in some areas. Climate-related disasters and climate change impacts produce part of these inequalities as poor women are among the hardest hit by their effects. Data from the National Report of Jamaica on the Millennium Development Goals (MDGs), 2009, highlight the limited involvement and underrepresentation of women in the public and private decision making spheres of the country. Jamaica has made an international commitment by way of the Millennium Development Goals (MDG) to increase the percentage of female Parliamentarians to at least 30% by 2015; the figure currently stands at 14% in the Senate; 16% in Local Government and 13% in Parliament. This situation is further emphasized by the findings of a 2008 study which indicated that women constituted 16% of places on the boards of publicly listed companies and that 42.3% of these women reported being on multiple boards.

Women have made significant strides in education. ESSJ 2010 shows that although current enrolment rate of women (43.7%) in tertiary institutions is roughly twice that of men (21.3%), females out-perform males at all levels of the educational system and the job seeking rate of women (9.8%) is greater than that of men (6.0%)—the female unemployment rate stands at 16.8 compared to the male unemployment rate of 9.2%.

Health-wise, maternal mortality rates have failed to significantly improve, women and girls have higher rates of depression and women and girls between ages 10 and 29 years are more likely than their male counterparts to contract HIV/AIDS.

There are no gender-related institutional barriers to accessing education, and male and female enrolment rates are roughly similar up to first cycle secondary education (Grade 9)<sup>5</sup>, after which male enrolment declines. A number of sociological reasons are posited to explain this phenomenon. One such is that many boys in poor female-headed households are required to share the economic burdens of the households at an early age and so opt for work rather than school. The expectation is that this will change within the next couple of years as educational reform has mandated that students complete five years of secondary education.

The majority of people in conflict with the justice system in Jamaica are male; in 2010, 98.4% of the persons arrested and charged for major crimes and 91.3% of the persons admitted to adult correctional institutions were male. Meanwhile, 59.0% of the reported victims of major crimes, the majority of missing adults (63.2%) were male and 85.7% of suicides were committed by men. In addition, male accounted for 82.9% of admissions to juvenile correctional centres. There are other vulnerabilities associated with males and their lifestyles. Men fail to report sickness and illness in early stages and are more susceptible overall to HIV/AIDS, are more likely to be involved in traffic accidents, and in having a lower life expectancy than females. The data indicate that while the male is generally seen as experiencing more advantages socio-economic circumstances there are areas in which disproportionate levels of risk, mortality and social disadvantage are faced by men and boys on a daily basis.

In 2011, the GOJ approved the Jamaica National Policy for Gender Equality that seeks to "reduce all forms of gender discrimination and promote greater gender equality and social justice". This policy is aligned to Vision 2030 Jamaica – National Development Plan which re-iterates the national commitment to re-dressing long-term systemic discrimination against women, identifying and overcoming the limitations to the empowerment of women and men and ultimately creating a society that values gender balance, equality and equity.

#### 2.0 DEVELOPMENT CONTEXT AND CLIMATE RISKS

The analysis of the climate change problem to be addressed in Jamaica's SPCR adopts an approach based on the current vulnerability and risks affecting the country. Data on climate change trends and projections are examined to determine the extent to which vulnerabilities are likely to change over time. In addition, the problems affecting key sectors and vulnerable groups are assessed to determine how they are likely to be affected by climate change individually as well as the compounding effect to the economy and the society.

<sup>&</sup>lt;sup>5</sup> Traditionally, some schools terminate at Grade 9. These are located mostly in rural areas but are being phased out under the Reform of Secondary Education Programme and the Education Transformation Programme.

#### 2.1 Climate - Characteristics, Historic Trends and Future Projections

Jamaica experiences a tropical maritime climate, characterised by year round warm and humid conditions. Rainfall varies on timescales which range from intra-seasonal to decadal. On the seasonal scale, there is a characteristic bimodality which sees two rainfall peaks in May and October. Annual rainfall is typically 1,800 mm but there is significant year to year variability as suggested **Error! Reference source not found.**below. Some of this ariability can be accounted for by associations with global climatic phenomenon such as El Niño or variations in tropical Atlantic sea surface temperatures (SSTs). In recent years, in tandem with a change in phase of the Atlantic multi-decadal signal, there seems to have been a change to a much more variable pattern, making the rainfall seemingly less predictable relative to the 30-year mean, 1971-2000. This has serious implications for agricultural production, especially in river basins that are projected to encounter water deficits by the year 2015.

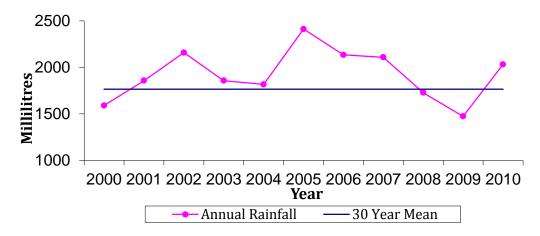
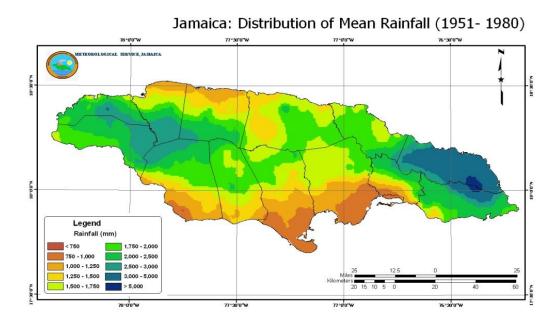


Figure 2: Annual Rainfall in Jamaica, 2000 - 2010

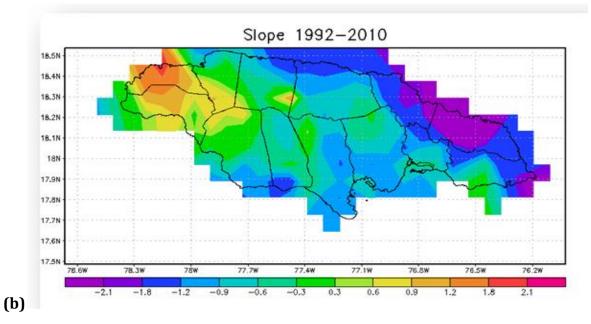
Source: Meteorological Services Jamaica

Jamaica's rainfall is also characterized by spatial variability. The mountainous interior of the island (spanning west to east) receives the most rainfall along with the far northeastern parish of St. Thomas. There is a rain shadow on the south coast which is dry. See Figure 3a below. Over the past 3 decades whereas the west has gotten wetter, the east has gotten drier (Figure 3b).

Figure 3(a) Spatial Variability of Rainfall in Jamaica, 1951-1980, (b) Changes in Rainfall in Jamaica, 1992-2010 $^6$ 



(a)



Source: MSJ, CSGM

<sup>&</sup>lt;sup>6</sup> Negative numbers show increasing rainfall and positive decreasing

Average temperatures have also been increasing (approximately 0.01°C/decade). Data from the country's two major international airports – Normal Manley International Airport, Kingston and Sangster International Airport, Montego Bay – from 1992 to 2008 highlight this trend. See figures below.

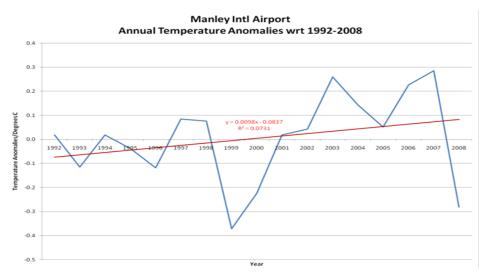
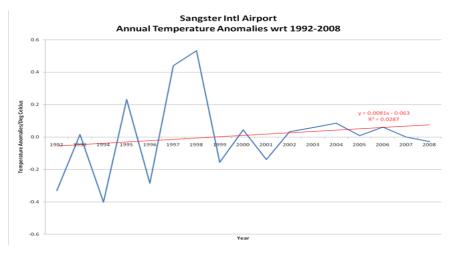


Figure 4 Temperature Trends for (a) NMIA, (b) SIA

(a)

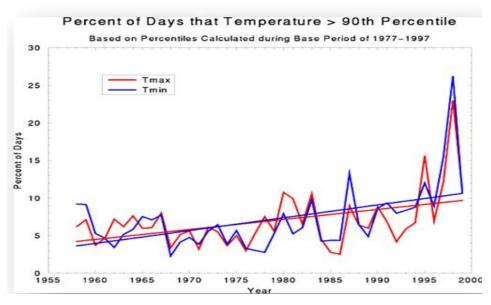


(b)

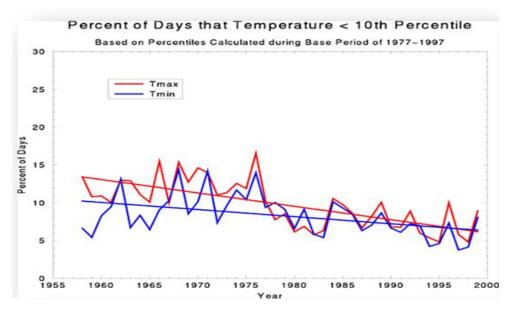
## Source: Climate Studies Group Mona; UWI

Furthermore, as for the rest of the Caribbean region, the number of cool days and nights has seen a decrease. Conversely, the number of warm days and nights has increased (Figures 5a and 5b).

Figure 5 Historic trends for (a) warm days and nights and (b) cool days and nights in the Caribbean



(a)



(b)

#### Source: Climate Studies Group Mona, 2011

Over the last decade, the country has experienced at least one major hurricane or tropical storm annually. This is a dramatic increase relative to the 1940 to 2000 period (Figure **Error! Reference source not found.**6).

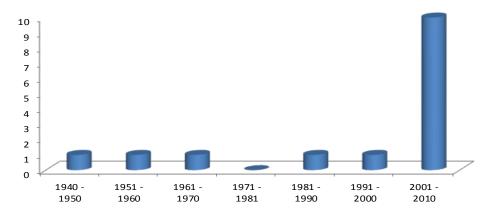


Figure 6: Frequency of Hurricanes in Jamaica, 1940 - 2010

Source: ODPEM, PIOJ

#### 2.2 Climate Projections

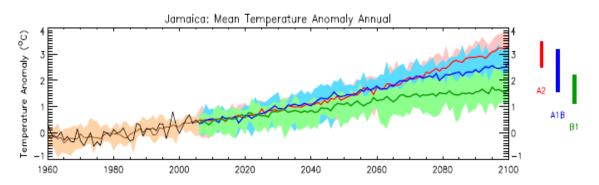
A major portion of the impacts of climate change in Jamaica by 2050 will be manifested through an increase in climate variability and extreme weather events. Projections for climate variability include:

- a decrease in the length of the rainy season by 7-8 %;
- an increase in the length of the dry season by 6-8 %;
- a 20 % increase in the frequency of intense rains; and
- an increase in the frequency of more intense hurricanes.

#### 2.2.1 <u>Temperature</u>

Temperature is expected to increase globally and also locally (Figure 7). Regional models are projecting that Jamaica will see these increases over the course of the present century. Models suggest that these could be as low as  $0.7^{\circ}\text{C}$  by the mid-century, or as high as  $1.8^{\circ}\text{C}$ ; these may increase two-fold by the end of the century. The number of cool nights will decrease further and conversely, the number of hot days and nights will increase.

Figure 7: Historic and Projected Temperature for Jamaica, 1960 to 2100

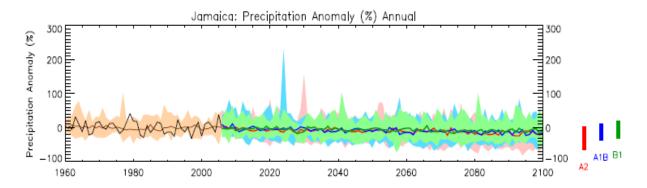


Source: McSweeney et al, 2008; CSGM, 2011

#### 2.2.2 Rainfall

Rainfall patterns are expected to vary significantly. Models suggest that there will be increased unpredictability. There will be changes in the spatial and temporal distribution of rainfall across the island – the typical rainy seasons will see reduced rainfall, and the total number of wet days will decrease. There will also be increased periods of intense rainfall and drought (Figure 8). Intense rainfall could damage seedlings, increase run-off and soil erosion. Total rainfall is expected to decrease towards the end of the century.

Figure 8 Model projections for rainfall in Jamaica and the Caribbean historic and future trends for annual rainfall



Source: CSGM, 2011

Further information on projected changes for rainfall is in Table 2 below.

Table 2: Summary of Regional Climate Model Projections for Jamaica

Parameter	PRECIS Model	SDM
Temperature	Increase of:	Increase of:
	0.4-0.9°C by 2015	0.5-0.7°C by 2015
	0.5-1.0°C by 2030s	0.8-1.3°C by 2030s
	0.7-1.8°C by 2050s	1.1-1.8°C by 2050s
	1.8-3.5°C by 2080s	1.9-2.6°C by 2080s
	South-western Jamaica will experience the greatest change in the 2050s	March - May will see greatest increase
	The latter half of the year will experience the greatest increase in the 2050s	
Precipitation	Rainfall decrease in most regions by the 2050s  By 2080s, decrease ranging from 25% to 40% of current rainfall levels will take place in all regions  General pattern of decreased rainfall over-time  Significant decrease in rainfall star in 2050s  June - November will have most pronounced decrease  Number of wet days will decrease	
Other	N/A	Stream flow of some major rivers will decrease due to reduced rainfall

**Source: Climate Studies Group Mona** 

#### 2.2.3 <u>Tropical Storms and Cyclones</u>

Several projections have also been made regarding tropical cyclones in the Caribbean Region. The outputs are inconclusive with respect to the frequency of cyclone events. However, the North Atlantic region will likely experience a rise in the frequency of more intense systems (Categories 4 and 5) all with the possibility of inflicting serious economic and human costs. It is estimated that by 2025, the cost of these natural hazards for Jamaica could be 13.9% of GDP (based on 2004 GDP), 27.9 % by 2050, 42.3 % by 2075 and approximately 56.9% by 2100 (Bueno et al, 2008).

#### 2.2.4 <u>Sea-level Rise</u>

There is insufficient data on sea-level rise in Jamaica. However, the findings of recent work undertaken by CARIBSAVE are clearly applicable to Jamaica given similarity in physical, geographic, economic and social make up. According to the study, with a 1 metre sea-level rise, the following would occur:

- 8% of major tourism resorts will be impacted;
- all ports will be inundated;

- adverse effects on tourism, which may contribute as much as 20% of GDP.
- about 20% of airport lands will be damaged;
- 2% of critical road infrastructure; and

### 2.3 Vulnerability Context

#### 2.3.1 <u>Vulnerability to hazards</u>

Jamaica's geographical location makes the island vulnerable to multiple hydrometeorological hazards, among them hurricanes, tropical storms, droughts, storm surges and floods (Box 2).

Box 2: A glimpse of climate risks affecting Jamaica



The country's vulnerability has been exacerbated by growing exposure and susceptibility of its population; physical assets and economic activities; socio-economic fragility; and inadequate social resilience. Between 2001 and 2010, Jamaica had been impacted by 10 disaster events (Table 3).

Table 3: Economic Impact of Hydro-Meteorological Events in Jamaica, 2001-2010

EVENT	Year	Category	Cost (\$JB)	Impact (% GDP)
Hurricane Michelle	2001	4	2.52	0.8
May/June Flood Rains	2002	-	2.47	0.7
Hurricane Charley	2004	4	0.44	0.02
Hurricane Ivan	2004	3	36.9	8.0
Hurricanes Dennis & Emily	2005	4	5. 98	1.2
Hurricane Wilma	2005	5	3.6	0.7
Hurricane Dean	2007	4	23.8	3.4
Tropical Storm Gustav	2008		15.5	2.0
Tropical Storm Nicole	2010		20.6	1.9
Total	111.81			

Source: PIOJ

**Floods:** Floods are among the most frequently occurring hazards affecting Jamaica. Although significant amounts of flooding are created by hurricanes and storms, they are most often linked to severe weather systems, frontal systems and troughs. According to the historical records of flooding in Jamaica, the parishes of Portland, St. Thomas, Clarendon, St. Catherine and Kingston and St. Andrew experience the greatest number of floods. These parishes are among those with the highest distribution of poverty in the country.

**Droughts:** Jamaica is particularly vulnerable to the drought hazard. This is significant because the country is highly dependent on rain-fed agriculture (over 80 % of farmers). The situation with drought has been made even more pronounced because of the limited/poor national water storage systems (Figure 9), particularly in the upland areas including those being targeted in the SPCR Programme.

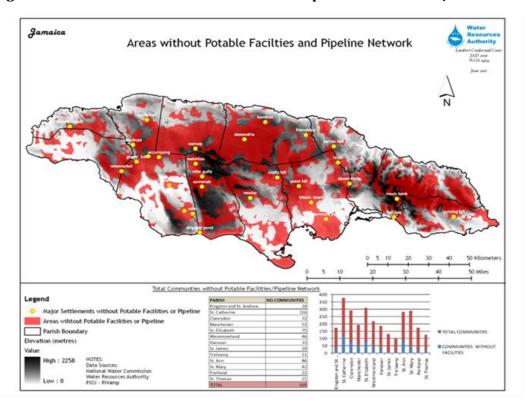


Figure 9 Areas without Potable Facilities and Pipeline Networks in Jamaica

Source: Water Resources Authority, 2011

### 2.3.2 <u>Economic Vulnerability</u>

Hydro-meteorological hazards have caused damage and loss estimated at J\$111.8 billion over the 10-year period 2001-2010. The greatest impact from storms occurred with Hurricane Ivan in 2004. This hurricane resulted in damage and loss amounting to J\$36.9 billion, approximately 8 % of GDP (See Table 3).

## 2.3.3 Social Vulnerability

Jamaica's poor consist mainly of the unemployed, and persons working in low-wage employment, including underemployed persons. Persons earning low wages depend heavily on incomes from small-scale subsistence farming, agricultural labour, domestic services, street vending and activities in the informal sector. Livelihoods in the agriculture and fisheries sectors are the most vulnerable to natural disasters, partially explaining the chronic levels of poverty observed in rural areas (Figure 10). Declining performance in the agriculture and fisheries sub-sectors is directly related to the sector's vulnerability to natural disasters and is exacerbated by environmental degradation from inappropriate land use and waste management practices. The vulnerability of the poor has been consistently demonstrated during and after disaster events.

The rapid pace of urbanization in Jamaica has contributed to some vulnerability. The percentage of the population living in urban areas has moved from 3% in the 1960's to 52% currently and with this, high levels of "slum dwelling" (over 40%).

The number of persons impacted during the last decade has increased relative to previous decades. On average 250,000 persons are directly or indirectly affected each year. Since 2001, fifty eight lives were lost over the period (PIOJ 2010). The recent Tropical Storm Nicole resulted in damage of US\$94.0m, fourteen lives lost and 507,312 persons affected.

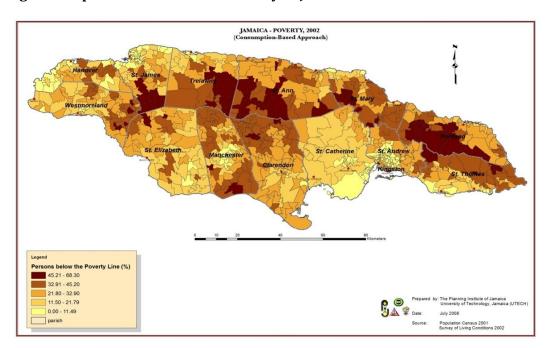
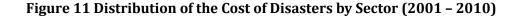
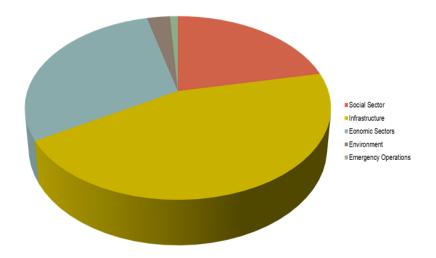


Figure 10 Spatial Distribution of Poverty in Jamaica

## 2.3.4 Physical Vulnerability

A recent risk evaluation estimates that the value of social and economic assets (including infrastructure) exposed to hazards is US\$18.6 billion. A significant portion of this exposure lies in the coastal zone where approximately 60% of the population lives. This highlights the need for incorporating climate change risk into policies and plans that impact on these areas. Among the most exposed assets are major roads, bridges, hotels, settlements, and energy installations. Over the last decade, infrastructure has accounted for the largest share of the costs resulting from disaster damage and losses (Figure 11). Total costs based on 9 events amounted to approximately \$118.1 billion. Of this, damage to infrastructure sector amounted to \$51.7 billion or 46% of the overall costs; the transport sub-sector (roads and bridges) amounted to \$44.4 billion, and accounted for majority (86%) of the infrastructure damage.





# 2.3.5. Ecosystem Vulnerability

Jamaica's ecosystems are being impacted by anthropogenic factors such as deforestation, pollution from land and sea, coastal developments and over-fishing, as well as by frequent storm events and other impacts of climate change including drought and coral bleaching. The continued degradation of these ecosystems, primarily by human-induced activities, has reduced their capacity to absorb shocks and perturbations while maintaining their functions. For example, poor farming practices on hillsides have reduced the ability of mountain forests to reduce landslides, flooding and sedimentation (Box 3). In short, the vulnerability of ecosystems to both human-induced and natural factors has been exacerbated. This increase in ecosystem vulnerability has resulted in an increased threat to livelihoods associated with both terrestrial and marine food chains.

**Box 3. Some Degraded Ecosystems** 



### 3.0 SECTORAL VULNERABILITY

Jamaica is considered to be one of the most vulnerable countries to climate change as a small island developing state whose socio-economic and environmental well-being are climate sensitive. Analytical assessments conducted for the Second National Communication (SNC) to the United Nations Framework Convention on Climate Change (UNFCCC), have demonstrated that several sectors are vulnerable to climate change, the main ones being water resources, agriculture; health; coastal resources and human settlements; and tourism.

## 3.1 Water Resources

Water is critical in sustaining all sectors of the Jamaican society. It is essential in maintaining health, livelihoods and recreation, and is also critical to the Jamaican economy (Table 4). It is also critical to natural ecosystems which provide social and economic benefits to the country.

Table 4: Water Usage in Key Sectors, 2005

Sector	Direct Contribution to GDP	Foreign Exchange Earnings	Annual Water Use	
	J\$ Billion	J\$ Billion	106 m3/yr	
Manufacturing (including food)	125 (28%)	15 (8%)	16 (1%)	
Other Services	120 (24%)	-	10 (1%)	
Hotels	106 (24 %)	100 (55%)	4 (0.3%)	
Mining and Processing	60 (14%)	55 (31%)	60 (5%)	
Irrigated Agriculture	31 (7%)	10 (6%)	439 (33%)	
Residential	N/A	N/A	274 (21%)	
Environment	N/A	N/A	510 (39%)	

Source: Jamaica's Second National Communication (SNC) to UNFCCC

While the greatest demand for water occurs in the south of the island, most of the available water is located in the north. Jamaica like many other Caribbean states is increasingly vulnerable to the dual challenges of increasing demand for water and climatic variability, where even a small reduction in rainfall will have serious consequences for residents in water deficit areas such as the Rio Minho Watershed Management Basin.

Over the years, water resources have been adversely impacted by extreme events such as droughts, flooding and tropical systems as well as sea level rise. Both groundwater and streams are vulnerable as demonstrated in past events. Groundwater has been impacted by pollution and saline intrusion; stream flows have suffered from increased mud-flows or sedimentation from hillsides; eroded river beds; and, in some areas, reduced rainfall.

The distribution system for water resources is also susceptible to damage from extreme climate events because of various factors; chief among them is location. A large percentage of the intakes are located in river beds; many wells and pumping stations are in low-lying areas; and some infrastructure is within areas susceptible to landslides and flooding. Water is exposed to high turbidity; and pollution from natural and human based activities (including saline intrusion). These challenges are often compounded by the impact of natural events on electricity which is necessary for the distribution of water in many locales. For example, many communities lacked water for several weeks as a result of high turbidity and disruption in electricity supply after Tropical Storm Gustav (Box 4).

### Box 4: Impact of Tropical Storm Gustav on the Water Sector

Tropical Storm Gustav in 2008 caused blocked intakes; excessive siltation; clogging of pumping equipment; damage to several pipelines; and damage to access pathways. In more recent times, rains associated with Tropical Storm Nicole and the preceding Tropical Depression No. 16 in 2010 impacted some 70 % of the National Water Commission's water supply systems, with 40 % of these being damaged or rendered inoperable. Both systems caused damage and loss amounting to millions of dollars.

Climate projections suggest that rainfall pattern is expected to change during the course of the century. This has significant implications for the sector. The hardening of water supplies has already threatened water security in three southern basins. The Kingston, Rio Cobre and Rio Minho hydrologic basins will have a water deficiency by 2015, with the largest annual water deficit of 161 million cubic metres occurring in the Rio Minho basin. Without appropriate interventions, the social and economic capital of the country will be further threatened.

The distinct roles of women and men bring with them different demands for water. Women manage water resources not only for productive uses but also for domestic purposes. At the household level, they are responsible for sanitation and hygiene. Women are highly sensitive to drought and floods. In these cases, women and children have to walk to fetch drinking water which may exposes them to health hazards. The Jamaica Survey of Living Conditions has indicated that there is a greater likelihood of poor rural women walking to collect water from springs, rivers etc. as their "main source of drinking water" than their urban counterpart thus increasing their exposure to unsafe water and associated health issues. This also increases personal and social stress for women.

Table 5 Annual water balance, water use and future water demand in the TN basins of Jamaica (MCM)

	1 BLUE MT.	2 KINGSTON	3 RIO COBRE	4 RIO	5 BLACK	6 CABARTTA	7 GREAT	8 MARTHA	9 DRY	10 BLUE MT.	TOTAL
	SOUTH	KINGSTON	RIO COBRE	MINHO	RIVER	RIVER	RIVER	BRAE	HARBOUR	NORTH	IOIAL
	333				1			RIVER	MT.		
Rainfall	1,694	312	2,009	2,420	2,530	1,890	1,685	1,154	2,450	5,068	21,212
Evapotranspiration	912	208	1450	1,641	1,530	1,019	863	673	1,302	2,346	11,945
Surface Water Runoff	662	81	187	225	346	420	467	279	457	2,452	5,576
Groundwater Discharge	120	23	372	32	654	451	355	201	691	270	3,691
Exploitable Surface Water	113	10	15	439	49	0	65	20	28	334	666
Exploitable Groundwater	36	36	404	471.0	625	451	316	151	691	270	3,419
Total Exploitable	149.0	46.0	419.0		674.0	451.0	381.0	171.0	719.0	604.0	4,085.0
Non-Agricultural Sector											
Present Use	4	72	45	39	7	11	26	8	9	12	232
Expected Demand 2015	8	113	59	50	10	16	42	12	19	17	346
Agricultural Sector:											
Present Use	12	2	260	329	32	24	2	0	9	12	682
Possible Demands 2015	62	2	391	582	146	84	2	26	12	31	1,338
Balance											
PRESENT USE	133	-28	114	103	635	416	353	163	701	580	3,171
2015	2015	-69	-31	-161	518	351	337	133	688	556	2,401

Source: Water Resources Master Plan of Jamaica, Government of Jamaica, 1990

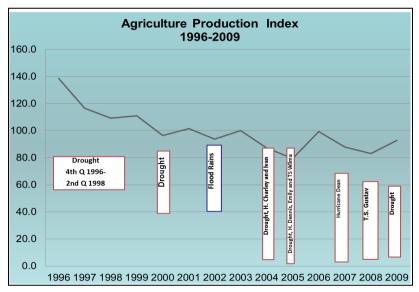
## 3.2 Agriculture

Jamaica's agriculture sector uses over 325, 000 hectares and comprises large scale plantation production and small scale mixed cropping. The former is often used for cultivating food for the export market – sugarcane, banana and coffee are the main products. The latter produces food items for the domestic market; these include yams, potatoes, fruits and vegetables. There are over 200,000 farmers (30% of whom are women) and 20,000 registered fishers.

Much of the small scaled agriculture occurs on slopes as some 80 % of the land surface is hilly or mountainous. About 50 % of these lands have slopes at or exceeding 20°. Much of the agriculture takes place in the watershed areas which are often badly degraded. In instances, farmers contribute to this degradation through unsustainable practices such as "slash and burn" and removal of tree cover. Furthermore, the majority of farmers use less than one hectare of land to farm.

The Agricultural Production Index has been negatively impacted by extreme climate events in the past few decades as demonstrated below.

Figure 12 Agriculture Production Index, 1996-2009 and the Impact of Extreme Climate Events



Source: Ministry of Agriculture and Fisheries, MOAF)

In more recent times, tropical systems have resulted in substantial damage and loss to the sector (Table 6).

Table 6: Impact of Selected Meteorological Events on the Agriculture Sector, 2004-2010

Event	Estimate of Damage and Loss (J \$ Million)	Select Social Impact
Tropical Storm Nicole, 2010	576.5	40 % of banana production affected; 26 greenhouses damaged; 3 740 ha of crops destroyed
Hurricane Dean, 2007	7 960.5	Some 3 523 fisher folk impacted; 80 % of greenhouses island-wide destroyed; 5 453 ha of arable produce lost
Hurricanes Dennis and Emily, 2005	379.9	8 399 farmers affected; almost 1 300 ha crops lost
Hurricane Ivan, 2004	8 550.1	117 700 farmers impacted; 11 100 ha of agricultural producing lands affected; aquaculture ponds, coastal resources, and fishery fleet and equipment suffered damage; reduced fish catch due to reduced fleet and migration of fish species

Source: PIOJ

Based on the experience of the past, the projections are these; agriculture on hilly slopes will experience further degradation with increased incidence of drought and intense rainfall; crops will become more exposed to pests and diseases; water availability will be uncertain with changes in rainfall patterns; soil productivity will be reduced over-time; traditional crops and livestock may not be able to withstand increased temperatures and other extreme climate conditions, etc.

#### 3.3 Human Health

Jamaica's population is served by a health care system which comprises 313 health centres and 23 hospitals (Error! Reference source not found.). Primary level health care takes lace at the health centres and community hospitals; secondary level care is provided at parish level facilities; tertiary health care is offered at three select facilities, namely the University Hospital of the West and the Kingston Public Hospital (both in Kingston and St Andrew) and the Cornwall Regional Hospital in St James.

The sector has not been spared the onslaught of natural hazards. Table 8 below highlights some of the social impact of select hazards. In general, these hazards have resulted in death, injury and contributed to the spread of diseases. They have also impeded the ability of many persons to seek assistance from health care facilities. The quality of health care during and after major events has also been of concern, as in instances facilities have sustained varying levels of structural damage or have been flooded or made otherwise inaccessible.

Table 7: Population and Health Facilities per Region, 2010

Region	2010 Population	Health Centres	Hospitals
South East	1 265 100	88	10
North East	371 900	74	4
Western	477 300	78	4
Southern	591 500	73	5
TOTAL	2 705 800	313	23

Source: ESSJ, 2010

Table 8: Impact of Select Natural Hazards on the Health Sector, 2004-2010

Event	Estimate of Damage and Loss (J \$ Million)	Select Social Impact
Tropical Storm Nicole, 2010	270.4	16 persons lost their lives (including 6 children); 39 % of total damage and loss was from partial or total damage to infrastructure; 20 % of costs was due vector control activities
Tropical Storm Gustav, 2008	423.8	Several persons lost their lives; some 450 000 residents directly impacted
Hurricane Dean, 2007	298.5	Several hospitals and health care facilities damaged, where 1 hospital unable to operate for a week; 16 Child Care facilities damaged
Hurricanes Dennis and Emily, 2005	55.5	Large portion of costs for vector control
Hurricane Ivan, 2004	718.2	367 685 persons directly impacted and 17 lost their lives; 36 % (or 124) health centres were damaged

Source: PIOJ

The country has experienced many outbreaks of vector borne diseases, particularly dengue fever and malaria. Mosquitoes are responsible for the spread of these diseases. Among the contributing factors are inappropriately stored water (often for domestic uses), blocked drains and unsuitable garbage disposal which facilitate the development of the mosquitoes and the subsequent spread of the diseases. Furthermore, the climate is conducive to the development of the larvae which require sufficiently high temperatures and rainfall. Further increases in temperature coupled with unpredictable rainfall patterns are likely to exacerbate these conditions and result in increased incidence of the disease.

Women and men are exposed in different ways to the effects of climate change in health. Women are the primary caregivers of those affected by the diseases or accidents produced by climate change. Caregiving generally restricts women's ability to pursue personal, professional and academic goals. Women and children are fourteen times more likely to die than men during a disaster (Neumayer 2006). In Jamaica, while the incidence of death has remained relatively low, there is concern that with climate change, increasing urbanisation and increasing poverty trends, the risk for poor women and children will increase. Poverty and poor access to health care exacerbate these risks. For men, a decline in food security and livelihood opportunities can cause considerable stress given the social expectation that they will provide economically for the household. Also, the involvement of men in elementary occupations, agriculture and fisheries, construction and installation and occupations which expose them to the elements underlines some climate change risks for them.

### 3.4 Coastal and Marine Resources

Jamaica has a coastline of about 1 000 km having a myriad of ecosystems including coral reefs, mangroves, beaches, estuaries seagrass beds. Thev form and important part of the country's biodiversity providing services benefits at the national and community (local). The benefits of these ecosystems are such that some 90 % of the island's GDP is generated in coastal areas. Also, about 60 % of the population reside within 2 km of the coast.

Some of Jamaica's coastal ecosystems are already being impacted by climate change.



The intensity and frequency of tropical storms and hurricanes have affected mangrove forests, seagrass beds, beaches and coral reefs. Significant sedimentation from land during flooding events has reduced seagrass meadows and smothered coral reefs. Sections of coral reefs have toppled, mangroves suffered breakage and seagrass uprooted as a result of intense weather events. In particular, coral reefs and seagrass meadows were severely and extensively impacted by Hurricane Ivan in 2004.

Several beach areas across Jamaica have experienced significant erosion. For example, beaches in Negril have been experiencing high erosion rates since 1991 and in some places the beach has retreated more than 55 metres over the last 40 years.

The coastal ecosystems are likely to be further negatively impacted by climate change due to their current state of degradation. Beaches are likely to suffer more erosion as a result of degradation of coral reefs, storm events and sea level rise. Mangroves are prone to suffer

damage from wind and seagrass beds may experience more frequent uprooting and smothering events. Coral may suffer from coral bleaching due to rising sea surface temperatures, water turbidity and breakage due to impact from hurricanes. Climate change can therefore worsen the negative impacts on these ecosystems which are already being significantly impacted by man-made factors.

If climate change impacts the coastal and marine resources reducing fish and marine species for local and national consumption, women and especially men, could lose their jobs and food security could be threatened. A similar scenario could be repeated in the tourism sector that depends on beaches and coral reefs as recreational assets. The loss of jobs in the tourism sector would affect a lot more women than men as women dominate employment in the sector accounting for 58% of employment.

### 3.5 Tourism

Tourism is one of the country's important sectors due to the contribution it makes to the economy and to social integrity. Over the past four years, the contribution of the hotels and restaurants sub-sector to GDP has been growing steadily (Error! Reference source not ound.).

Table 9: Contribution of Hotels and Restaurants Sub-Sector to GDP and the Employed Labour Force, 2007-2010

Year	2007	2008	2009	2010 <sub>P</sub>
Contribution to GDP (%)	5.3	5.5	5.8	6.1
Labour Force Employed in the Sector (%)	6.3	6.9	7.0	6.8

Source: ESSJ 2010, p - Preliminary

In addition, the sector provides a number of jobs for persons in all socio-economic brackets. On average, the sub-sector accounts for some 6.8-7.0~% of the country's employed labour force.

Given the often close proximity of the hotels and other tourism infrastructure to the shoreline, as well as the tendency for beaches to be eroded during severe weather events, the tourism sector is vulnerable to substantial damage of built and natural infrastructure with the passage of each storm or hurricane. In addition, there is also significant loss of income in the period immediately following extreme weather events. Table 10 gives an indication of the nature and extent of some of the losses suffered in recent years by the tourism sector.

**Table 10: Impact of Select Natural Hazards on the Tourism Sector, 2004-2010** 

Event	Estimate of Damage and Loss (J \$ Million)	Select Social Impact
Tropical Storm Nicole, 2010	164.5	80-90 % of properties in Negril suffered structural damage; infrastructure damaged largely from flooding
Hurricane Dean, 2007	43.7	Majority of damage experienced in accommodations sub-sector, mainly from storm surges and strong winds
Hurricanes Dennis and Emily, 2005	2.5	Attractions damaged in Portland
Hurricane Ivan, 2004	1 590.7	Damage to infrastructure; losses from missed earnings

Source: PIOJ

Overview and Linkages to Development Plans and Programmes

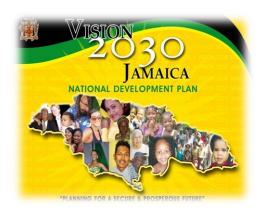
## 3.6 Plans, Policies and Other Instruments

The national SPCR is developed within the context of Vision 2030 Jamaica – National Development Plan designed to guide the country towards changing its development status and in doing so in a sustainable manner. The plan benefited from wide stakeholder input – local communities, private sector, non-governmental organizations, public sector entities, and others. It forms the foundation of work now being conducted by the government. Donor agencies also are guided by the Plan as they provide resources to achieve the goals therein.

# 3.6.1 Key Development Plans

• Vision 2030 Jamaica National Development Plan

Vision 2030 has four main goals, one being that "Jamaica has a healthy environment". A key outcome expected under this goal is Hazard Risk Reduction and Adaptation to Climate Change. This recognises the importance of managing hazards and also of putting appropriate measures in place to increase the country's resilience. A key strategy for achieving the Vision is through the development of Sector Plans, among them one related to natural resources management, hazard risk reduction and climate change adaptation. They are used by relevant



ministries, departments and agencies across all key sectors in planning for short, medium and long-terms.

## Jamaica's Second National Communication (SNC) to the UNFCCC

The SNC was drafted Jamaica as part of Jamaica's obligation under the United Nations Framework Convention on Climate Change (UNFCCC) and its Kyoto protocol. Both provide an instrument for tackling climate change at the global level. The SNC report highlights the vulnerability of key sectors and the need to design appropriate interventions. These include Human Health; Water Resources; Tourism; Agriculture; and Coastal Resources and Human Settlements. The critical importance of these core areas calls for a holistic approach to addressing present and future challenges.

Following from the draft SNC, a draft National Climate Change Policy and Action Plan was developed. The policy is expected to be completed in 2012.

#### Water Resources Master Plan

A Water Resources Master Plan is currently being finalized. Models are used to generate various outputs to identify optimal scenarios for the sector. The plan will form an important tool in determining the availability and demand of water and also implementing an appropriate framework for its allocation and management.

## • Agriculture Sector Plan

The Agriculture sector is being guided by the Agriculture Sector Plan under Vision 2030 Jamaica and also by the Medium Term Socio-Economic Framework (MTF), 2009-2012. Among the strategies identified are strengthening research institutions; strengthening the capacity of the government; enhancing environmental sustainability; and improving the value added production of the sector.

## 3.6.2 <u>Programmes and Projects</u>

Given the critical role for hazard risk reduction and climate change adaptation outlined in Vision 2030 Jamaica, and in the more recently launched Growth Inducement Strategy, the government has been aggressively pursuing a number of related programmes and projects. Some of these directly target building resilience in the built and natural environments, while others focus on improving capacity at the national and local levels through research, training and institutional strengthening. Some of the key programmes and projects are listed in Table 11.

**Table 11: Select Programmes and Projects in Jamaica** 

Project Name	Funding Agencies	Information on Project/Programme
Risk and Vulnerability Assessment Methodology Development Project (RiVAMP)	UNEP, GOJ	Ecosystems-based approach to decision-making, with particular focus on climate change;  Pilot testing in Negril  Completed in 2010  Follow-up training on methodology in late 2011
Climate Change Adaptation and Disaster Risk Reduction project	EU, UNEP, GOJ	Objective is to achieve sustainable development by reducing risks and increasing resilience to natural hazards through:  • the rehabilitation of degraded watersheds;  • restoration of select coastal and marine ecosystems; and  • enhancement of capacity of the government and local communities to adapt to climate change.
Coastal Multi-Hazard	Global Facility for	Focused on three vulnerable communities which

Project Name	Funding Agencies	Information on Project/Programme
Mapping and Vulnerability Assessment Towards Integrated Planning and Reduction of Vulnerability for Portland Cottage, Morant Bay and Manchioneal, Jamaica	Disaster Reduction and Recovery World Bank	experienced severe damage from Hurricane Dean in 2007  Hazards addressed include landslides, storm surge, riverine flooding, and wind; completed in 2010 with consultations on the results to local and national stakeholders in 2011  Results will be used on local planning for each community
Enhancing the Resilience of the Agriculture Sector and Coastal Areas to Protect Livelihoods and Improve Food Security	Adaptation Fund	Concept endorsed by Adaptation Fund Board (AFB) in June 2011  Development of the proposal for approval and funding on-going  Three components of the programme are related to agriculture, tourism, water resources with capacity building as over-arching principle
Marketing and Agriculture for Jamaican Improved Competitiveness (MAJIC) Project	USAID, GOJ, ACID/VOCA	Objective is to improve capacity of local agriculture practitioners in sustainable techniques, etc (including through Farmer Field Schools)  Currently on-going
Climate Change Adaptation in Cedar Valley, St Thomas	USAID, Environmental Health Foundation (EHF)	Community based approach to adapting to climate change. Community is faced with high levels of poverty, low literacy, and high levels of environmental degradation. Project will address capacity building, disaster risk management  Currently on-going

Source: various

In addition to the above, Jamaica has recently completed a 5-Year Action Plan for Integrated Disaster Risk Management with the assistance of the IDB. The priority activities in the Action Plan will complement the 5-Year Strategic Action Plan on Climate Change and provide a basis for financing SPCR priorities which will not be funded under the SPCR. The GOJ and the IDB have also signalled that the priorities of the IDRM Action Plan will be incorporated in the next Country Strategy Programme.

Importantly, activities implemented under the SPCR will serve to complement and reinforce related activities under a number of ongoing and planned climate change and disaster risk reduction initiatives, particularly the "Enhancing the resilience of the agriculture sector and coastal areas to protect livelihoods and improve food security project" to be funded with assistance from the AF. Both programmes focus on sectoral adaptation in the agriculture and water sectors with specific emphasis on improving land management and water harvesting. The AF programme extends to coastal adaptation in the Negril area with implications for the tourism sector. For the agriculture adaptation components in both programmes, the general geographic location is the same, cutting

across three main watershed management units, Rio Minho and White River-Rio Bueno, among the most severely degraded watersheds in the island. The programmes are designed to implement complementary activities in this area which is expansive and in which there are high levels of economic, social, and environmental vulnerability. The assessment is that neither programme could fully address the level of degradation or need identified. Therefore, each programme will focus on specific communities to be chosen by a transparent process of community selection. In this regard, community selection criteria are currently being developed under the AF programme and these will be used to serve both programmes. Also, the expectation is that further community consultation within the area will be used to fine-tune the intervention for specific communities within the context of the programme menu.

From a policy perspective, the MOAF has earmarked the project area as being strategic to the food production plan outlined in the National Food Security Strategy. Elements and activities from the programmes are thus being incorporated into the work programme of the Ministry and its agencies, namely, RADA and the NIC. One of the benefits to be derived from the 'common' location will be a more optimal use of the extension service personnel and their equipment.

In terms of implementation schedule, the AF programme is expected to be approved mid-2012 and implementation commence shortly thereafter. The PPCR will learn from the preparatory activities now underway and also any early implementation challenges from the AF programme.

### 3.6.3 Regional Project Linkages

Jamaica's SPCR will build on and benefit from the achievements of a number of landmark regional climate change projects. Some of these projects include lessons learned:

Caribbean Planning for Adaptation to Climate Change (CPACC) – the goal of CPACC project was to build capacity in the Caribbean region for adaptation to climate change impacts, particularly sea level rise. This was accomplished through the completion of vulnerability assessments, adaptation planning, and capacity building activities. Under this project Jamaica piloted a project for coral reef monitoring for climate change. The methodology for vulnerability assessment will be reviewed and strengthened to address the weaknesses identified. Special attention will be paid to the policy options and instruments proposed for long term adaptation and to promote political buy-in

Mainstreaming Adaptation to Climate Change (MACC) – The main objective of this project was to mainstream climate change adaptation strategies into sustainable development agendas of small islands and low-lying states of CARICOM. MACC adopted a learning by doing approach to capacity building, consolidating the achievements of CPACC. The learning by doing will be particularly relevant in determining the strategies for mainstreaming. The work done in the water sector will be used to advance mainstreaming activities in the sector, particularly in the river basin targeted under this project.

Caribbean Climate Change Tourism and Livelihoods: A sectoral approach to Vulnerability & Resilience: The project aims to strengthen, protect, and enhance the economies and livelihoods of Caribbean nations and sectoral stakeholders, who rely directly or indirectly on Caribbean tourism industry, and to strengthen protect and enhance the natural and built assets, and sectors on which the industry is based. The Jamaica component of this project will involve vulnerability assessments of Long Bay-Negril and Rose Hall-Montego Bay. An assessment will also be done on the institutional capacity of the tourism sector to adapt to climate change.

Synergies will be explored between the livelihoods component of this project and the PPCR. This will be particularly relevant if PPCR outcomes are to be scaled to other sectors, areas and to the region. Information from the risk assessment can also be incorporated into the Risk Information Platform.

### 4.0 RATIONALE FOR PPCR SUPPORT

As highlighted above, there is considerable evidence that Jamaica has begun to experience the effects of climate change. Based on the most current projections these trends are likely to continue into the foreseeable future. Without adequate adaptation to climate change, Jamaica's attempts to achieve the goals of Vision 2030 National Development Plan will be severely hampered. That is, because some of the negative impacts associated with climate change have the potential to disrupt climate sensitive livelihoods; threaten food security; and increase poverty particularly among rural households.

A strategic evaluation of the country disaster risks profile conducted by the Inter-American Development Bank (IDB) in 2009 showed that for hurricanes, one of the hydrometeorological hazards projected to intensify with climate change, the country faces average annual losses of approximately US\$100 million and probable maximum losses associated with a catastrophic event with a return period of 500 years amount to approximately US\$3 billion (25% of GDP). In addition, the study indicated that climate change is likely to undermine the foundations of the economy by causing serious dislocations in the key climate-sensitive sectors of agriculture, tourism, health, water resources and massive damage to the country's economic infrastructure, a large percentage of which is located within the coastal zone. A complementary IDB study on Indicators of Disaster Risk and Risk Management shows that for a catastrophic event with a return period of 500 years, the Disaster Deficit Index is 2.4, suggesting that Jamaica has low economic resilience and lack the financial capacity to recover in a reasonable period of time and without outside help from the event. This highlights the need for Jamaica to increase its level of performance in climate change adaptation and the core areas of disaster risk management.

The GOJ has recognized the potentially damaging impact of climate change on the nation's drive towards a more sustainable future. As such, Vision 2030 provides framework for integrating climate change in the country's development planning. This has been bolstered by Jamaica's SNC on Climate Change which has outlined strategic priorities for climate

change adaptation. However, implementation of these strategic actions is being hindered by the low adaptive capacity in key sectors. A robust programme (as set out in the SPCR) will help the country to make strategic interventions towards building the country's climate resilience.

In particular, PPCR financing will be used to strengthen the institutional framework for mainstreaming climate change which, on a national scale is required to sustain the climate change adaptation measures both temporally and spatially. The enabling environment for climate change adaptation has not yet been fully created, largely because of the absence of a legislative framework to support other aspects of the overall system. Additionally, existing institutions do not have the requisite structure in place to facilitate the implementation of key climate change initiatives. Lack of financial resources, limited number of trained staff with the requisite expertise, and the absence of a strong research and development core within these institutions, have limited their overall ability to develop and expedite key programmes, projects, and plans of action to address climate change adaptation and resilience. The institutional arrangements for coordinating and implementing climate change issues/initiatives in Jamaica have at best remained fragmented. The PPCR provides a basis for establishing a coherent and multi-sectoral institutional framework for climate change and to address this gap.

Interventions to be facilitated through PPCR investments will go directly towards addressing the needs of highly vulnerable communities in Jamaica. Some areas have good agricultural potential; however, progress in expanding agricultural production is being stymied by increase in the intensity and short duration of rainfall, soil erosion and poor land husbandry. Loss of productivity has led to decrease in income and food security. PPCR investment will focus on providing and demonstrating technology for water adaptation strategies to enable the selected rural communities to be more resilient. Such resources will also lead to the introduction of better land and soil conservation techniques to aid in the resilience of vulnerable communities in the programme area, and more importantly to provide a template for scaling up such approaches and techniques.

The need for food security has emerged as a national priority, as global economic and environmental forces combine to threaten long-term food supply and prices. The agricultural sector makes an important contribution to food security through domestic food production. On average, food accounts for approximately 43 % of the consumption expenditure of Jamaicans, which means that food accounts for the greatest proportion of national consumption and leaves consumers vulnerable to price shocks. In addition, Jamaica's food import expenditure amounted to 11.0 % of GDP in 2010. Given these realities, the adaptive capacity of the agriculture sector has to be boosted 'on a fast track'. Much of this will be information driven supplemented by increased investment. PPCR will build additionality to adaptation planning by creating and integrating robust up-to date climate scenarios into sectoral planning. This is particularly important for agricultural sector but also relevant to the others; PPCR will therefore bridge the data and information deficiency which affects effective climate and disaster risk management and decision making.

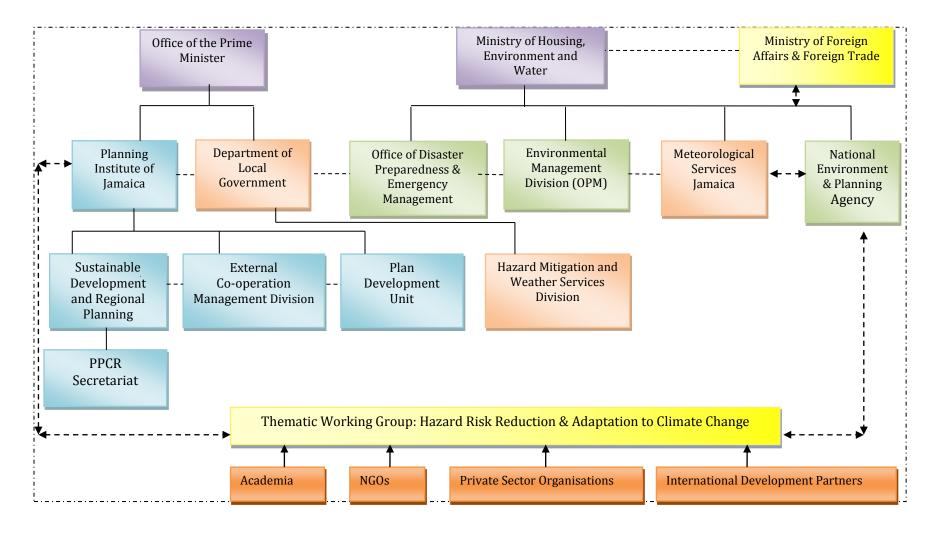
PPCR support will demonstrate how climate change scenarios can be manifested in planning at the spatial level. In so doing, it will give meaning to the scenario planning as a decision-making tool with practical relevance to the lives of and livelihoods of Jamaica's vulnerable groups. In addition, it will provide the opportunity to unearth innovations with multiple economic benefits with possibility for scaling up to other communities in Jamaica as well as other jurisdictions in the Caribbean region.

## 4.1 Institutional Analysis

There is no single agency with responsibility for addressing climate change issues in Jamaica, neither is there an overarching legal or institutional framework. However, the current institutional lacuna is to be addressed under the on-going Climate Change Adaptation Disaster Risk Reduction project. That project will build on the institutional capacity assessment carried out under the PPCR, the review of the policy and legislative framework and facilitate completion of the national climate change policy and confirm the definition and designation of the most appropriate institutional arrangement.

Climate change adaptation and disaster risk management are seen as development issues in Jamaica. As such, these issues are treated not only as cross cutting ones but their management spans a wide cross-section of ministries, departments and agencies, local level organisations; and involves the private sector and non-government organisations. Jamaica's SPCR will be implemented through a collaborative approach. The institutional arrangements for SPCR are shown in Figure 13.

Figure 13 Institutional Arrangements for the SPCR in Jamaica



The core functions of key agencies are given in **Error! Reference source not found.** below.

**Table 12: Core Functions of Organizations Involved in Climate Change Related Programmes and Projects** 

Agency	Function
Office of the Prime Minister (OPM)	Provide leadership, promote good governance and build an inclusive, enabling environment conducive to the development, articulation and implementation of sound policies and programmes consistent with our shared goals and values, as a people
Planning Institute of Jamaica (PIOJ)	Initiate and coordinate the development of plans and programmes to facilitate sustainable development of Jamaica.
	National Focal Point for Vision 2030 Jamaica – National Development Plan
	National Implementing Entity (NIE) for the Adaptation Fund and the Focal Point for PPCR
	<ul> <li>Provide technical and administrative support to the Hazard Risk Reduction and Adaptation to Climate Change -TWG through its Technical Secretariat</li> </ul>
	Co-manager for the GOJ/EU/UNEP CCADRRP
	Conduct socio-economic and environmental assessment of disasters
Hazard Risk Reduction and Adaptation to Climate Change Thematic Working Group (HRRACC-TWG)	<ul> <li>Consist of up to 25 organisations and key individuals appointed by the chair under the advice of the PIOJ. Members are drawn from a cross section of stakeholders with technical interest in and knowledge of hazards, risk and climate change issues</li> </ul>
	<ul> <li>Main mechanism for coordinating and monitoring activities related to the National Outcome Hazard Risk Reduction and Adaptation to Climate Change under Vision 2030 Jamaica - National Development Plan (NDP) and successive Medium Term Socio-Economic Policy Frameworks (MTFs)</li> </ul>
Environmental Management Division	Responsible for environment, planning and development and for monitoring climate change conventions at the national and international levels. Work closely with the focal points on climate change issues
Department of Local Government	Monitor the implementation of climate change adaptation and hazard mitigation policies and initiatives at the local government planning levels
Meteorological Services, Jamaica (MET)	<ul> <li>Concerned with the observation and forecasting of weather conditions over and around the island; maintain a continuous Hurricane Watch during the hurricane season and is responsible for the issuance of severe weather warnings</li> <li>Responsible for maintaining a current database of the climate of</li> </ul>

Agency	Function
	Jamaica and for the utilization of this data in informing productive sectors of the country
	<ul> <li>Member of the Adaptation Fund Board, national Focal Point to the UNFCCC and responsible for the preparation of the National Communication for climate change</li> </ul>
National Environment and Planning Agency (NEPA)	Integrate environmental, planning and sustainable development policies and programmes and to improve customer service
	Promote sustainable development by ensuring protection of the environment and orderly development in Jamaica
	Implement measures to support the increase in the natural resilience of coastal ecosystems and biodiversity
	Set standards, monitor and regulate the environment
Office of Disaster Preparedness and Emergency Management (ODPEM)	Designated National Disaster Organization, with responsibility for disaster management
(ODI LIM)	Responsible for taking action to reduce the impact of disasters and emergencies on the Jamaican population and its economy
	Play coordinating role in the execution of emergency response and relief operations in major disaster events
Ministry of Foreign Affairs & Foreign Trade	Responsible for the implementation of Jamaica's foreign policy, the management of Jamaica's international relations and the promotion of its interests overseas
	Promote Jamaica's interests and the interests of Small Island     Developing States (SIDS) in the areas of climate change, sustainable     development and global environmental governance
Ministry of Housing, Environment and Water	Policy making and regulatory responsibility for environmental issues
Association of Development Partners	Promote local community development with emphasis on vulnerable groups such as women and persons with disability
Environment Foundation of Jamaica	Provide grant financing for environment and community adaptation programmes
	Advocate for good community-based environmental management

### 5.0 STRATEGIC PROGRAMME FOR CLIMATE RESILIENCE

## **5.1** Regional Context

Jamaica's SPCR is part of the Caribbean Regional Pilot PPCR (Error! Reference source not ound.). The other five countries are Grenada, St. Vincent and the Grenadines, St. Lucia, Dominica, and Haiti. Like our Caribbean neighbours in the regional programme, Jamaica shares common climate change adaptation challenges, some of which are more efficiently and cost-effectively tackled at a regional level. These common challenges which have been identified by the member states of the regional pilot grouping will be addressed through the regional track of the PPCR. This regional track will include: (i) Piloting Evidence Based Climate Adaptation (ii) Supporting the Implementation of the Global Framework for Climate Services in the Caribbean; (iii) Enhancing the Regional Climate Change Network to Facilitate Two-Tier Modelling for Climate Resilience; and (iv) Applied Adaptation Initiatives. Jamaica's SPCR will maintain strong linkages with the regional programme, particularly in the areas of climate modelling, mainstreaming climate change, health adaptation and water adaptation.

Figure 14: Regional Context for Jamaica's SPCR

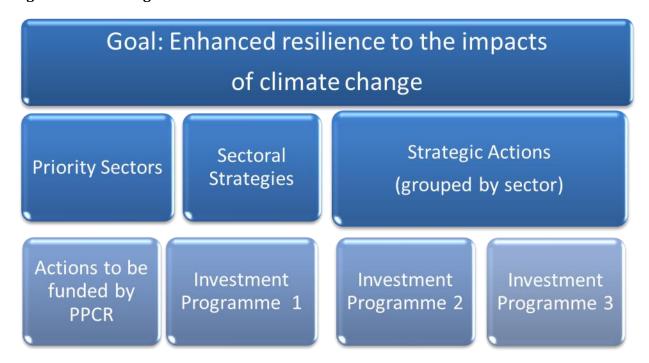


### 5.2 Jamaica's SPCR

One of the greatest challenges to the attainment of sustainable development in Jamaica is its vulnerability to multiple natural hazards and their repeated negative and costly physical, social, environmental and economic impacts. This challenge is further compounded by social issues such as poverty, the location of human settlements in high risk areas, environmental degradation

and instances of poorly constructed infrastructure and housing. The GOJ therefore, after extensive consultations with a wide range of stakeholders, has developed a comprehensive programme of activities aimed at reducing the negative impacts of climate change and increasing resilience to these impacts. This programme of action is now being put forward as Jamaica's SPCR. Demonstrated in Figure 15 below is the structure of the PPCR in Jamaica.

Figure 15 SPCR Programme Structure



## 5.3 Priority sectors and themes

Priority themes are aligned to and informed by National Outcome No. 14 (Hazard risk reduction and adaptation to climate change) Vision 2030 Jamaica National Development Plan; the Second National Communication to the United Nations Framework Convention on Climate Change; the Draft Action Plan on Integrated Disaster Risk Reduction, and consensus arising from consultation with over 110 stakeholders across Jamaica. The GOJ is now seeking to develop and implement initiatives under five broad thematic areas in the proposed SPCR, namely:

- a) Mainstreaming Climate Change into the government's planning and policy formulation processes;
- b) Strengthening institutional arrangements to ensure the effective mainstreaming of climate change;
- c) Building capacity for climate data management, forecasting and planning;

- d) Facilitating sectoral adaptation measures; and
- e) Climate Change Education and Awareness.

The priority sectors for the application of these broad themes are:

- a) Water Resources;
- b) Agriculture and Food Security;
- c) Tourism;
- d) Human Health;
- e) Human Settlements and Coastal Resources.

As shown in Figure 16, other sectors will be considered in the strategic programme to ensure its comprehensiveness. These include:

- a) Terrestrial Resources and Terrestrial Biodiversity
- b) Financial Sector in relation to risk insurance and comprehensive risk assessment of projects to be financed.

# 5.4 Goal of the strategic programme for climate resilience

Enhanced resilience to the impacts of climate change at all levels within the country.



Figure 16: Jamaica's SPCR: Sectoral and Thematic Priorities

# 5.5 SPCR general strategies

A number of general cross-cutting strategies will be pursued. These include:

- Producing improved climate change scenarios for Jamaica, by providing support to downscale regional models projections. This includes sector specific scenarios;
- Development of the capacity of a range of professionals to interpret high resolution climate change scenarios and translating them into the various sectoral planning processes.
- Developing mechanisms to bridge the gap between research and policy;
- Reviewing all key government policies and plans (by sector ) to ensure that they take full account of climate change and its impacts
- Mainstreaming climate change in national, sectoral and spatial development planning and ensuring that impacts on vulnerable groups and women are prioritized in plans.
- Building the institutional capacity of key government ministries and agencies to take forward climate change adaptation.
- Creating and introducing economic and financial market instruments for risk transfer;
- Setting up mechanisms for inter-ministerial and inter-institutional coordination of Climate change function/initiatives at various levels of the Government, and for managing new adaptation and planned mitigation funds.

## 5.6 SPCR Sectoral Strategies and Action Plan

#### **Water Resources Strategies**

- Model the likely hydrological impacts of climate change on the major water resource systems, to assess likely future system discharges and river levels in order to derive design criteria for flood protection embankments.
- Facilitate the development and use of micro-scale water harvesting technologies such as ponds, wells, roof collection systems, and land surface catchment systems to enhance the utilization of rainwater as a water resource in both urban and rural areas.
- Implement strategies and programmes for the effective management and efficient use of water (including reuse), in view of the anticipated impact of climate change on the water resources sector.
- Improve the management of watersheds through reforestation and other methods such as relocation of settlements to increase the resilience of the watersheds and reduce soil erosion
- Expand basic hydrological data collection network; monitor quality and quantity of water and forecast future changes due to climate change.
- Address water storage and distributions needs to minimize impacts during periods of droughts and promote the use of new storage modalities.

The priority short to medium term strategic actions within the water resources sector will be centred on:

- Improving the data collection network and the system of monitoring water quantity and quality; improving predictions of the impact of climate change on the water resources sector and the mainstreaming of climate change consideration in sectoral plans and infrastructure designs.
- The design and implementation of community education and awareness programmes for waters resources protection, and water harvesting and conservation;
- The establishment of water harvesting, conservation, storage and distribution systems to demonstrate adaptation strategies for meeting agricultural and domestic need for water.

The strategic actions proposed in Table 13 will utilise information gained from pilots projects implemented in all three categories across the island, including the Voices for Climate Change Awareness Project, Promoting Rainwater Harvesting and Small Scale Irrigation in South St. Elizabeth. The PPCR will collaborate with the on-going Climate Change Adaptation and Disaster Risk Reduction Programme with respect to the public awareness initiatives. The PPCR also proposes to be the main funder of the short term strategic actions, with the expectation to facilitate improved public awareness and action, and the mainstreaming of climate change adaptation in development policies, regulations and plans governing the water resources sector.

Over the medium to long term it is proposed that much of the capital expenditures to implement water harvesting, storage and distribution systems will be made in vulnerable communities to

meet the needs of those which are likely to be most affected by the impacts of climate change. In the river basins targeted by this programme, an Artificial Aquifer Recharge project is proposed to be implemented with PPCR funding (a mixture of grant and loan financing). Additionally, reservoirs, and other water harvesting, storage and conservation initiatives will be financed by the PPCR in that area. This will complement work proposed under Jamaica's programme to be financed by the Adaptation Fund. The objectives of which include to enhance climate resilience in the agriculture sector by among other things, establishing micro dams, rehabilitating reservoirs, implementation of water harvesting and a small scale gravity-fed irrigation programme in select vulnerable communities. Other investments in infrastructure to benefit a wider cross section of vulnerable communities across the island will require funding from other sources.

**Table 13**: SPCR Strategic Action for Water Resource

Strategic Action	Linked/Associated Programmes	Implementing Agencies	Funding Agencies	Timeframe
Expand the hydrological data collection network and improve systems for monitoring quality and quantity of water and forecast changes due to climate change	Water Programme for Environmental sustainability	WRA, MHEW; NWC, NIC	WPA II –GOJ & Italian Ministry of Environment	Short-term
	Climate Change Modelling for Sea Level Rise on Water Resources in the Clarendon Plains		ссссс	
Develop and implement projects to address water storage and distribution needs, and promote the use of new storage modalities and strategies to minimize impact of anticipated changes	Concept- Artificial Aquifer Recharge Project for the Rio Minho Hydrologic Basin for PPCR consideration NWC/ IDB project	WRA, NIC, Rural Water	PPCR – CIF	Short- medium term
Design and implement community education and awareness programmes for water resources protection, water harvesting and conservation; using demonstration projects, where feasible	Climate Change Adaptation and Disaster Risk Reduction Programme (2010-2013)	MHEW, WRA, NIC, RADA, NEPA	PPCR-CIF; EU, GOJ, UNEP	Short- medium term
Develop a flood master plan; develop and implement 'drought and flood strategies' in long term hydrological basin plans. Incorporate climate change considerations in all water sector		WRA, NIC, RADA, Meteorological Services		Medium- long term

Strategic Action	Linked/Associated Programmes	Implementing Agencies	Funding Agencies	Timeframe
plans and policies.				
Based on predicted scenarios for rainfall, identify areas where rainwater harvesting will be most feasible. Review and amend rainwater harvesting guidelines and modify building codes. Facilitate the development and use of micro scale water harvesting technologies to enhance the use of rain water in urban and rural areas	Rain Water Harvesting Project (2010)  Enhancing the resilience of the agriculture sector and coastal areas to protect livelihoods and improve food security (2012-2016)	WRA, NEPA, MHEW	GOJ  PPCR-CIF  Adaptation Fund	Medium to long term
Increase investment in micro- irrigation systems; and develop innovative mechanisms and give greater responsibility for the management of these systems to farmers and communities	Enhancing the resilience of the agriculture sector and coastal areas to protect livelihoods and improve food security (2012-2016)	NIC, MOAF, RADA	Adaptation Fund	Medium to long term

## **Agriculture and Food Security Strategies**

- Develop climate resilient cropping systems with a focus on agricultural research (including soil research), to develop crop varieties, tolerant to flooding, drought and salinity, and based on indigenous and other varieties suited to the needs of resource poor farmers.
- Strengthen the pest management unit and the veterinary services to facilitate research into
  development of new or alternative pest management/health practices and techniques aimed at
  reducing the spread of diseases and losses of crop, livestock and fisheries, due to the impacts of
  climate change.
- Conduct vulnerability assessment for the fishing sector and develop appropriate adaptation strategies.
- Mainstream climate change adaptation strategies across all agricultural sub-sectors, including fisheries and horticulture.
- Enhance land husbandry programme to incorporate climate change adaptation.
- Strengthen the watershed management capabilities of service providers within the sector.
- Ensure that individuals within the sector are exposed to workshops, seminars etc., focusing on climate change and its potential impacts to the sector, and adaptation strategies.
- Map areas prone to various types of disasters associated with climate change.
- Update the Agricultural Disaster Risk Management plan to incorporate climate change adaptation and updated baseline data.
- Use climate scenarios to guide the diversification/location of agricultural production.
- Identify the differentiated needs and vulnerabilities via gender mapping and other gender sensitive tools to guarantee the effectiveness of the strategic actions.

Table 14 below provides details of the priority actions for this sector. Over the period short to medium term, special attention will be given to activities focussed on mainstreaming climate change adaptation concerns into all the significant development plans and policies within the agricultural sector. Attention will also be given to equipping the organisations with responsibility for policy formulation and regulation, with the required institutional capacity to do so. Emphasis will be placed on the education of key stakeholders, including subsistence and commercial farmers, and professionals in the sector regarding current adaptation technologies and strategies, and how they may effectively implement these strategies. Demonstration plots, demonstration projects, and the creative sharing of lessons learnt by farmers, fishers etc., will be utilized in the education and communication processes. Added emphasis will be placed on engaging females, in education and adaptation initiatives, given their important roles in the sector and households.

The funding of these activities during this phase will be primarily by the PPCR and the Climate Change Adaptation and Disaster Risk Reduction project (CCADRRP), funded by the EU/UNEP/GOJ. Both programmes have components focussing on mainstreaming climate change concerns into sectoral policies and plans, climate change capacity building and awareness raising.

Strategic actions related to the development and implementation of climate change adaptation strategies for the agricultural sector will be implemented over the medium to long term. These actions include research into the use of climate change resilient cropping systems and food crop varieties, as well as the control of pests whose life cycle would have been significantly impacted by climate change. Some PPCR funding is expected to be utilised to demonstrate some proven adaptation strategies for the agricultural sector. This is an area where significant additional technical assistance and funding is required.

Table 14: Strategic Actions for Agriculture and Food Security

STRATEGIC ACTION	LINKED/ASSOCIATED PROGRAMMES	IMPLEMENTING AGENCIES	FUNDING AGENCIES	TIMEFRAME
Assess the predicted impacts of CC on the agricultural sector & mainstream climate change considerations in agricultural plans and policies	Climate Change Adaptation and Disaster Risk Reduction Programme (2010-2013)	PIOJ, Cabinet Office, MOAF, RADA, ODPEM, Local Authorities	PPCR-CIF: EU/UNEP/ GOJ	Short term (0-2 years)
Develop and implement integrated, sustainable and coordinated public awareness and education programmes relating to the impacts of CC on terrestrial resources including biodiversity and agriculture, for men & women	Climate change Adaptation and Disaster Risk Reduction Programme (2010-2013)	MOA, MHEW, PANOS; NEEC, RADA	PPCR-CIF; EU-UNEP, GOJ	Short- medium term
Develop and implement CC adaptation strategies for the agricultural sector.	Improving Jamaica's Agricultural Productivity (2009-2011; funded by CIDA); Assistance to improve Local Agricultural Emergency Preparedness in Caribbean Countries. (completed in 2008)  Jamaican Adaptive Agriculture Program (2010-2013: Marketing and Agriculture for Jamaican Improved Competitiveness	MOAF, RADA, WRA, MET, CARDI	PPCR-CIF; USAID FAO USAID	Medium- long Term (3-5 Years medium)
Support the development of research capacity:  a) Develop climate resilient cropping systems with focus on developing varieties tolerant of flooding, drought & salinity and suited for resource poor farmers.  b) Facilitate research into reducing the population of pests, the spread of diseases, the loss of crops, livestock, and fisheries due to CC impacts.		MOA, RADA, CARDI		Long-term (Over 5 years)

### **Human Settlement and Coastal and Marine Resources Strategies**

- Implement structural and non-structural physical planning strategies for adapting to climate change.
- Enforce modern building codes and the use of modern coastal engineering technologies.
- Develop and implement integrated coastal management plans which incorporate climate change adaptation and risk reduction strategies;
- Integrate regional disaster mitigation strategies with national physical planning;
- Identify and declare "No build/settlement" zones.
- Implement wetland ecosystem management.
- Construct groynes, sea walls, revetments and breakwaters to protect against storm surges and coastal erosion.
- Expand a 'greenbelt' coastal afforestation programme with mangrove planting along the shoreline of all the major coasts in Jamaica.
- Implement beach nourishment initiatives and appropriate coastal infrastructure, to protect natural and manmade assets.
- Use market-based incentives to promote sustainable economic development; eliminate subsidies and incentives that continue to promote development in fragile and hazardous coastal areas.
- Increase the provision of human, financial and other planning resources and materials, so as to strengthen national and local planning and regulatory capacities;
- Increase citizen/community participation in the local and national planning process;
- Identify and facilitate the implementation of interventions to increase the resilience of poor and vulnerable households, especially female households, to climate change.
- Long term plans for the relocation of vulnerable communities.

The main thrust of the SPCR over the short to medium term will be to focus on:

- Identifying vulnerable communities and providing the leadership to develop and implement climate change;
- Initiate discussions on adaptation strategies;
- Integrating climate change concerns in risk reduction strategies, parish development plans and development planning generally;

- Strengthening the legislative framework and general institutional capacity for marine and coastal resources management;
- The collection and analysis of data on coastal resources to determine vulnerability and guide development of management plans; and
- The development and implementation of a comprehensive education programme.

A significant component of these activities is proposed to be funded by the PPCR (Table 15), with support from the CCADRRP. The latter will contribute more to the increased resilience of selected coastal areas against potential climate change impacts and climate change capacity building and awareness building.

Over the medium to long term, substantial resources will be required to build the physical infrastructure required to mitigate against beach erosion, to stabilize shorelines, protect against storm surges, minimise coastal flooding, etc. Most of the funding required for these initiatives will be secured through co-financing. Some resources are expected from a proposal to the Adaptation Fund, for restoration works to assist in mitigating against beach erosion in Negril. The strategic actions for the coastal and marine resources are outlined in Table 16.

**Table 15: SPCR Strategic Actions for Human Settlement** 

STRATEGIC ACTION	LINKED/ASSOCIATED PROGRAMMES	IMPLEMENTING AGENCIES	FUNDING AGENCIES	TIMEFRAME
Identify settlements vulnerable to the impacts of climate change Declare 'no settlement zones'	Building Disaster Resilient Communities Project (2008- 2011)	ODPEM, NEPA, Parish Councils, MHEW	CIDA	Short term
Provide leadership in developing and implementing climate change adaptation strategies for the most vulnerable households, and communities	Building Disaster Resilient communities project (2008-2011).  Risk and Vulnerability Assessment Methodology Development Project (Completed)	ODPEM, NEPA, Local Planning Authorities, UTECH	CIDA	Medium-long term
Develop and implement sustainable public awareness and education programmes addressing risks to human settlements	Climate Change Adaptation & Disaster Risk Reduction (2010-2013)	UTECH, MSJ, OPM, Information Portfolio	PPCR-CIF; EU, GOJ, UNEP	Short- medium term
Integrate climate change adaptation and risk reduction strategies in parish development plans and encourage compliance	Coastal Multi-Hazard Mapping & Vulnerability Assessment towards integrated planning & Reduction of Vulnerability (2010-2011)	PIOJ, NEPA, Local Government Dept., Parish Council	PPCR-CIF World Bank- GFDRR	Medium term

**Table 16: SPCR Strategic Actions for Coastal and Marine Resources** 

STRATEGIC ACTION	LINKED/ASSOCIATED PROGRAMMES	IMPLEMENTING AGENCIES	FUNDING AGENCIES	TIMEFRAME
Improve the existing systems for collecting data and monitoring coastal and/or marine resources for climate change impacts		NEPA, Fisheries Department, Centre for Marine Sc.(CMS)-UWI, MOH		Short- medium term
Identify a Unit to coordinate activities relating to monitoring and data collecting including climate projections.		NEPA, MOA- Fisheries, MHEW, MET, CSG-UWI		Short- medium Term
Review and update existing institutional and legislative frameworks relating to marine and coastal resources management	Risk and Vulnerability Assessment Methodology Development Project (Completed)	Attorney General's Dept., relevant ministries and agencies	PPCR-CIF UNEP	Short- medium term
Develop and implement an integrated, sustainable and coordinated programme for educating the Jamaican public; improving awareness on the management of coastal and marine resources and implications of climate change	Climate Change Adaptation and Disaster Risk Reduction Project (2010-2013)	NEPA, Fisheries, MHEW	PPCR-CIF; GOJ/EU/ UNEP	Short - Medium term
Conduct vulnerability assessment for the fisheries sector and integrate climate change adaptation and risk reduction strategies in fisheries plans as well as the integrated coastal management plans	Natural Hazard Management in Urban Coastal Areas (Mar. 2008- 2011)	MOA; NEPA; Parish Councils; Fisheries Division	PPCR-CIF IDB	Short- Medium term
Conduct island-wide analysis of shoreline stability – to assess vulnerability to coastal erosion and make recommendations in light of predicted climate scenarios, for corrective measures		NEPA; UWI- CMS, Geology & Geography Dept.	PPCR-CIF	Short- medium term
Examine the parameters that influence beach formation and transgression at sites around Jamaica, and develop a methodology to aid in forecasting beach destruction		NEPA; UWI- CMS, Geology & Geography Department	PPCR-CIF	Short- medium term

STRATEGIC ACTION	LINKED/ASSOCIATED PROGRAMMES	IMPLEMENTING AGENCIES	FUNDING AGENCIES	TIMEFRAME
given predicted climate changes				
Construct groynes, sea walls, revetments, breakwaters, and other appropriate coastal engineering structures, to protect against storm surges, and to protect and preserve beaches, and other economic infrastructure.	Palisadoes Peninsular Shoreline Protection and Rehabilitation (2010- 2012) Enhancing the resilience of the agriculture sector and coastal areas to protect livelihoods and improve food security (2012-2016)	NWA, NEPA, MHEW	China EXIM Bank Adaptation Fund	Medium to long term

#### **Terrestrial Resources and Terrestrial Biodiversity Strategies**

- Promote better understanding of the linkage between climate change and natural resource management in relevant institutions.
- Implement integrated sustainable land management measures and strengthen existing soil conservation practices.
- Upgrade/expand protected areas to increase the resilience of terrestrial resources;
- Expand 'greenbelt' coastal afforestation programme and ensure proper management.
- Develop and implement a comprehensive management plan for land use that incorporates climate change concerns, the suitable location of settlements, urban development with adequate supplies of water and other required amenities;
- Develop climate change scenarios for the forestry sector, and incorporate adaptation strategies for climate change into the forestry management plan.
- Develop strict zoning standards and enforcement of land use planning standards such as coastal setback distances.
- Conduct island wide analysis of shoreline stability and develop corrective measures to arrest coastal erosion.

This component of the SPCR will, over the short to medium term, focus on mainstreaming climate change concerns in plans and policies which guide and regulate the management and use of terrestrial resources. These activities, as well as public awareness and education initiatives, will be largely financed by the PPCR and the Climate Change Adaptation and Hazard Risk Reduction projects.

The restoration of degraded ecosystems and the establishment of mechanisms to ensure effective management of the terrestrial resources are medium to long term activities which will be affected through increased awareness and action by resource users, and commitment of resources on an on-going basis. Other locally based funding agencies such as the Forest Conservation Fund, the Environmental Foundation of Jamaica and the GEF Small Grants Programme are expected to play significant roles in facilitating the implementation of some of these actions as outlined in Table 17 below:

Table 17: SPCR Strategic Actions for Terrestrial Resources and Terrestrial Biodiversity

STRATEGIC ACTION	LINKED/ASSOCIATED PROGRAMMES	IMPLEMENTING AGENCIES	FUNDING AGENCIES	TIMEFRAME
Establish or improve systems for monitoring and research of terrestrial processes and predicting of CC impacts.		MOA, NEPA, CARDI, IICA		Short-term
Establish conservation and protected areas and ensure mechanisms are in place to enable effective management		NEPA, MHEW,		Medium-long term
Implement integrated sustainable land management measures and strengthen existing soil conservation practices.	Climate Change Adaptation: Disaster Risk Management in Cedar Valley, St. Thomas  Climate Change Adaptation and Disaster Risk Reduction Project (2010-2013)  Capacity Building for Sustainable Land Management in Jamaica (2010-2012)	RADA; MOAF, Forestry Dept., NEPA	PPCR- CIF; USAID; GOJ,JCDT GOJ/EU/ UNEP GEF, UNDP, JCDT	Medium-long term
Restore degraded ecosystems; including the planting of mangrove along sections of the shoreline, as necessary.	Climate Change Adaptation & Risk Reduction Project (2010-2013 – funded by GOJ/EU/UNEP)	NEPA, Forestry Department, CBOs, NGOs, MOA	GOJ, EU, UNEP	Long term
Use consultative strategies to manage existing systems		Forestry Dept., NEPA CBOs, NGOs		Medium – long term
Develop a comprehensive National Land Use Management Plan which incorporates climate change concerns		MOA	PPCR-CIF	Short-term

STRATEGIC ACTION	LINKED/ASSOCIATED PROGRAMMES	IMPLEMENTING AGENCIES	FUNDING AGENCIES	TIMEFRAME
Develop and implement a formal mechanism to allow CC considerations to be included into policies and plans – including Forestry Action Plans	Climate Change Adaptation and Disaster Risk Reduction Project (2010-2013)  Capacity Building for Sustainable Land Management in Jamaica (2010-2012)  Update of Forestry Policy	PIOJ, MHEW, Cabinet Office	PPCR- CIF GOJ, EU, UNEP GEF, UNDP, JCDT	Short-term
Integrate climate change considerations into spatial planning (zoning) and land use processes.	Enhancing the resilience of the agriculture sector and coastal areas to protect livelihoods and improve food security (2012-2016)	MOA, MSJ	PPCR-CIF  Adaptation Fund	Short-term
Develop and implement a sustainable and integrated training and sensitization programme in land management for community groups and other key stakeholders	Capacity Building for Sustainable Land Management in Jamaica (2010-2012)	Forestry Department; RADA	GEF, UNDP, JCDT)	Short-term

## **Tourism Strategies**

- Develop integrated strategic plans that incorporate climate change considerations and appropriate measures such as water conservation, coastal protection and disaster risk management.
- Make mandatory the need for large scale hotels to develop and implement rain water harvesting, resource and waste management, and disaster risk management plans.
- Facilitate workshops, seminars and training sessions on climate change to raise awareness in the sector, and train persons in implementing adaptation responses for the risks identified.
- Encourage financial institutions to consider climate change impacts in credit risk and project finance assessments.
- Encourage adjustment of insurance premiums for players in the industry who adhere to building and land use planning standards, environmental regulations and standards and other regulatory measures applicable to the sector.
- Strengthen land use planning and land use and environmental laws and review them periodically.

The primary strategic focus of the SPCR for the Tourism sector is to sensitize the key players in the sector, as well as local development authorities and the general public to the current and anticipated impacts of climate change and the appropriate adaptation strategies to be adopted. Of equal importance is the mainstreaming of climate change concerns in tourism sector plans, policies and regulations. These will be the focus of the PPCR project, with significant support expected from the Climate Change Adaptation and Disaster Risk Reduction project (Table 18).

Long term initiatives, such as funding for businesses in the tourism sector to implement adaptation strategies, will be needed. Most likely, this will be in the form of loans through local development banks, or directly from the private sector financing arm of the multilateral development banks.

**Table 18: SPCR Strategic Actions for Tourism** 

STRATEGIC ACTION	LINKED/ASSOCIATED PROGRAMMES	IMPLEMENTING AGENCIES	FUNDING AGENCIES	TIMEFRAME
Sensitize the key stakeholders in Tourism Industry of the effects of CC in the language they understand	Climate Change Adaptation & Risk Reduction Project (2010-2013)	MOT, TPDCo, JHTA, Insurance Industry	GOJ/EU/ UNEP	Medium to Long-Term
Develop and implement integrated, sustainable and coordinated public awareness and education programmes relating to the impacts of CC on the tourism sector	Climate Change Adaptation & Risk Reduction Project (2010-2013)	MOT, MHEW	PPCR-CIF; GOJ/EU/ UNEP	Long-term
Mainstream climate change considerations in Tourism Sector strategic plans and policies, for example, in comprehensive resort upgrading plans	Caribbean Climate Change Tourism & Livelihoods: A Sectoral Approach to Vulnerability and Resilience	PIOJ; MHEW Cabinet Office; MOT; TPDCo; Tourism Enhancement Fund	FCO CCCCC OUCE PPCR-CIF; EU, UNEP, GOJ	Short- term
Enforce physical planning guidelines such as coastal setbacks for all new tourism developments	Enhancing the resilience of the agriculture sector and coastal areas to protect livelihoods and improve food security (2012-2016)	NEPA, Parish Council	Adaptation Fund	Short- medium term
Implement adaptation strategies by hoteliers and other players in the tourism sector		NEPA, MOT Private Sector Organisations		Medium - long term

STRATEGIC ACTION	LINKED/ASSOCIATED PROGRAMMES	IMPLEMENTING AGENCIES	FUNDING AGENCIES	TIMEFRAME
Sensitize banking and other financial institutions to include sectoral climate change scenarios in evaluation of credit risks		PIOJ, Environmental Management Division	PPCR- CIF	Short – medium term

#### **Human Health Strategies**

- Research the impact of climate change on health (including the incidence of malaria, dengue, diarrhoeal diseases, and heatstroke) and the cost to society of increased mortality, morbidity and consequent fall in productivity.
- Develop adaptive strategies against outbreaks of malaria, dengue and other vector borne diseases and invest in preventive and curative measures and facilities;
- Develop adaptive strategies against diarrhoeal and other diseases, which may increase due to climate change, and invest in preventive and curative measures and facilities;
- Promote and foster development in the capacity of the relevant institutions to better understand how climate change impacts human health through exposure of personnel to workshops and seminars dealing with comprehensive assessments of climate change impacts on human health;
- In collaboration with WHO/PAHO, sensitize and educate health personnel and the public about climate change related health matters;
- Implement initiatives to ensure that health facilities are resilient to the impacts of climate change.

This sector of the SPCR will over the short to medium term focus on:

- Mainstreaming climate change concerns in the health sector plans and policies.
- Educating health professionals on the potential impact of climate change & appropriate adaptation strategies in collaboration with PAHO/WHO.
- Developing and implementing public awareness and education programmes relating to the impacts of CC on human health.
- Conducting assessment of critical health facilities to determine vulnerability to extreme weather events and develop and cost a plan of action for making facilities resilient.
- Development of a business continuity plan for the health sector.

These activities will be implemented largely with funding from PPCR.

Over the medium to long term, the following strategic actions will be executed:

- Development of an early warning system for dengue, air and water-borne diseases and other climate-sensitive illnesses.
- Implementation of plans to make health facilities climate resilient.
- Incorporate activities to reflect priorities of relevant regional health organisations.

The Caribbean Regional Track of the PPCR is expected to finance the implementation of a regional dengue early warning system. Additional funding will therefore be required to implement plans to make the key health facilities climate resilient. The strategic actions for the human health sector are outlined in Table 19 below.

**Table 19: SPCR Strategic Actions for Human Health** 

STRATEGIC ACTION	LINKED/ ASSOCIATED PROGRAMMES	IMPLEMENTING AGENCIES	FUNDING AGENCIES	TIMEFRAME
Update national health plans and policies, and fully integrate climate change concerns.		MOH, PIOJ, MHEW, Public Health Department	PPCR; EU, UNEP; GOJ	Short term
Educate Health Professionals on the predicted impacts of climate change on the health sector and appropriate adaptation strategies.		MOH, UWI, MSJ, OPM	PPCR-CIF	Medium-term
Develop and implement sustainable public awareness and education programmes relating to the impacts of CC on human health		MOH, MET, MHEW	PPCR; EU, UNEP; GOJ	Short- medium term
Develop a proactive early warning system for dengue and other illnesses impacted by climate change in collaboration with CEHI		MOH, UWI-Climate Studies Group; CEHI	PPCR-local & regional	Medium term
Develop climate resilient health facilities – conduct vulnerability assessment of critical facilities to determine vulnerability to extreme weather; ascertain the cost of the adaptation measures; and implement plans to make health facilities climate		мон, моғ	PPCR-CIF	Medium to long

STRATEGIC ACTION	LINKED/ ASSOCIATED PROGRAMMES	IMPLEMENTING AGENCIES	FUNDING AGENCIES	TIMEFRAME
resilient				
Develop a business continuity plan for the health sector		мон; моғ	PPCR-CIF	Medium-Long term

#### **Data Management and Risk Information Strategies**

- Updating and improving national and sectoral climate scenario modelling for Jamaica to provide more realistic projections of future climate conditions.
- Developing methodologies and guidelines for different sectors as to how to interpret the available climate data and scenarios and to translate the scientific data into information and design standards for sectoral and project planning and practice.
- Developing the capacity of a range of professionals in interpreting high resolution climate change scenarios and translating them into the different sectoral planning processes and design standards.
- The strengthening of the capacity of the Meteorological Service to collect and analyse required weather data, and forecast the weather.
- The strengthening or establishment of cyclone, storm surge and flood early warning systems to enable more accurate short, medium and long-term forecasts.

While the PPCR at both the national and regional level is expected to play the lead role in financing these initiatives, on-going operational funding from the GOJ will be used to supplement the activities necessary to operate and maintain the data management systems (Table 20).

**Table 20: SPCR Strategic Actions for Data Management and Risk Information** 

STRATEGIC ACTION	LINKED/ASSOCIATED PROGRAMMES	IMPLEMENTING AGENCIES	FUNDING AGENCIES	TIMEFRAME
Strengthen the capacity of the Meteorological Service to collect required weather data; to analyse data, and to forecast the weather.		MSJ	PPCR-CIF	Medium to long term
Establish Sea Level Gauge Network to secure reliable data on the changes in sea level etc.		NEPA; UWI- CMS; MSJ	Regional PPCR-CIF	Short-Medium term
Develop climate change scenarios for Jamaica, with focus on identified priority sectors		UWI Physics Dept- Climate Studies Group, MSJ	PPCR- Regional	Medium - long term
Develop a comprehensive climate-risk information framework based on national and sectoral climate scenarios developed and risks identified	Hazard Mapping Disaster Vulnerability and Risk Assessment (2009-2011)  Coastal Multi hazard Mapping & Vulnerability Assessment towards Integrated planning and Reduction of Vulnerability for 3 communities in Jamaica (2008-2010)	MOA&F, ODPEM, WRA	PPCR –CIF (for initial phase) World Bank IDB, WB	Short-medium term
Strengthen or establish cyclone, storm surge and flood early warning systems to enable more accurate short, medium and long-term forecasts		Met. Service Jamaica, WRA, NEPA		Short-medium
Implement improved methods of disseminating information to the general public		MSJ UWI-CSG PANOS NEEC		Short-medium term

Given the challenges and constraints currently being faced, there is an urgent need to:

- Compile comprehensive vulnerability/risk information for each priority sector based on the climate scenarios developed.
- Mainstream climate change considerations into all the sectoral, disaster risk management plans, local development plans, as well as the policies and regulation.

- Develop the capacity in public and private sector organization for mainstreaming climate change and develop and implement adaptation projects and programmes.
- Build the level of public awareness of the impacts of climate change and encourage appropriate actions.
- Demonstrate climate change adaptation strategies appropriate for individuals, communities, businesses, other organizations and at the sectoral level
- Strengthen the climate data collection and management systems and the organizations with responsibilities in these areas.

These activities and those closely related will be the focus of attention over the next five years, that is, the short to medium term. PPCR funding will be focused mainly on these activities. The major physical infrastructure activities will be implemented over the medium to long term, and other financing will be sought for those purposes.

# Complementary Initiatives

A number of climate change and disaster risk reduction projects are currently being implemented or will shortly commence implementation, both locally and regionally. Many of the activities complement initiatives proposed for funding under the PPCR, or provide the opportunity to build on work being done. Every effort will therefore be made to work closely with project implementation teams to strengthen collaboration, avoid duplication and maximize efficiency and effectiveness in the utilization of resources. The most significant projects are listed in Table 21 below:

Table 21: Complementary Climate Change and Disaster Risk Reduction projects

TITLE & FUNDING SOURCE	OBJECTIVE /SUMMARY ACTIVITIES	LINKAGE
Climate Change Adaptation and Disaster Risk Reduction (EU)	The project seeks to: rehabilitate and improve management of selected watersheds to reduce downstream run-off and associated pollution and health risks; restore and protect coastal ecosystems to enhance natural buffers and increase resilience; it seeks to integrate climate change mitigation and adaptation into relevant national policies and plans; enhance institutional capacity and facilitate awareness building amongst Jamaica's population to better adapt to climate change	Facilitating policy mainstreaming while PPCR to focus on mainstreaming at the sectoral and planning levels Learning from watershed management interventions to be applied in IP2 Implement complementary elements of public education and

TITLE & FUNDING SOURCE	OBJECTIVE /SUMMARY ACTIVITIES	LINKAGE
		awareness building
Jamaican Adaptive Agriculture Program (USAID)	The goal is to increase the adaptive capacity of Jamaican farmers and fishers to respond to climate change while developing a resilient and sustainable form of agriculture based micro enterprise and providing economic opportunities for youths. The program will introduce aquaponics/fish farming and hydroponics (soil-less crop production) at 5 schools and 20 small farms and fishing communities (2010-2013)	PPCR to learn from adaptive agriculture component
Capacity Building for Sustainable Land Management in Jamaica (GEF)	To enhance sustainable land management (SLM) by building capacities for SLM in appropriate government and civil society institutions and user groups and mainstreaming SLM into government planning and strategy development	Will contribute to PPCR objectives in demonstrating good land management practices
Hazard Mapping, Disaster Vulnerability & Risk Assessment: Caribbean Risk Atlas (World Bank)	The two main components of the project are: a) A regional Risk Atlas that contains spatial data on risk from hurricanes, and earthquake in the Caribbean. b) High Resolution risk maps for selected territories within the Caribbean. The project will also carry out training courses and workshops for professionals employed in the field	To feed into the development of the PPCR Risk Information Platform
Enhancing the resilience of the agriculture sector and coastal areas to protect livelihoods and improve food security (Adaptation Fund Project Concept)	To protect livelihoods and food security in vulnerable communities by: improving land and water management for the agricultural sector; strengthening coastal protection; and building institutional and local capacity against climate change risks. The three main components of this project are: a) Increasing the climate resilience of the Negril coastline; b) enhancing the climate resilience of the agricultural sector by improving water and land management in select communities; c) Improving institutional and local level capacity for sustainable management of natural resources and in disaster risk reduction in the targeted vulnerable areas	Both programmes address strategic priorities of the Agriculture Sector Plan addressing climate risks for agriculture, the water sector and land management in contiguous areas within high priority watersheds. Allow for leveraging and optimizing the use of resources
EU Project - Support to the Global Climate Change Alliance (GCCA) under the 10 <sup>th</sup> EDF Intra-ACP financial framework	The objective of the project is to enhance local, national and regional capacities and resilience in ways that link sustainable development, risk management, and adaptation for a win-win-win situation. The main components of the project include: Refining vulnerability and risk assessment methodologies; of specific states and communities within those states; reducing the states vulnerability to climate change through embarking on adaptation pilots; improving Climate Monitoring, Data Retrieval and Space-based tools for Disaster Risk Reduction	Support climate data and information management objectives of the PPCR
Building Disaster Resilient Communities	Support the establishment of disaster resilient communities, empowered to minimize the impact of natural and man-made	Will build capacity at

TITLE & FUNDING SOURCE	OBJECTIVE /SUMMARY ACTIVITIES	LINKAGE
Project (CIDA)	disasters on men and women on a sustainable basis, through effective Community Emergency Response Teams (CERTs)	the community level
Crop Suitability Modelling for Future Climates	The project estimates the effect on crop production and farmers' income of climate variability using crop suitability modelling	Complements the use of climate scenarios in IP2, output can be used to inform crop choice in project area

# 5.7 SPCR priority areas for investment

Of the range of actions proposed for implementation under the SPCR, the most critical may be summarised as:

- Updating and improving climate scenarios for Jamaica to provide descriptions of future climate conditions, by supporting the downscaling of regional model projections;
- Compiling comprehensive vulnerability/risk information for each priority sector, based on climate scenarios developed;
- Mainstreaming climate change considerations into all the sectoral, disaster risk management plans, local development plans, as well as the policies and regulations;
- Developing the capacity in public and private sector organizations for mainstreaming climate change and developing and implementing adaptation programmes and projects;
- Building the level of public awareness of the impacts of climate change and encouraging appropriate actions from the various segments of the population;
- Demonstrating climate change adaptation strategies appropriate for individuals, communities, women, farmers, fishers, businesses and other organisations, as well as at the sectoral level; and
- Strengthening the climate data collection and management systems and the organizations with responsibilities in these areas.

These key initiatives are condensed into three priority Investment Programmes for PPCR funding, namely:

- Improving Climate Data & Information Management
- Integrating adaptation into sectoral plans and selected river basin planning & management
- Sustainable financing mechanisms for adaptation initiatives by private sector and community based organisations

The SPCR is aligned to the country's overall development framework (Figure 17).

Figure 17: Linkages with Existing Climate Change Planning Framework

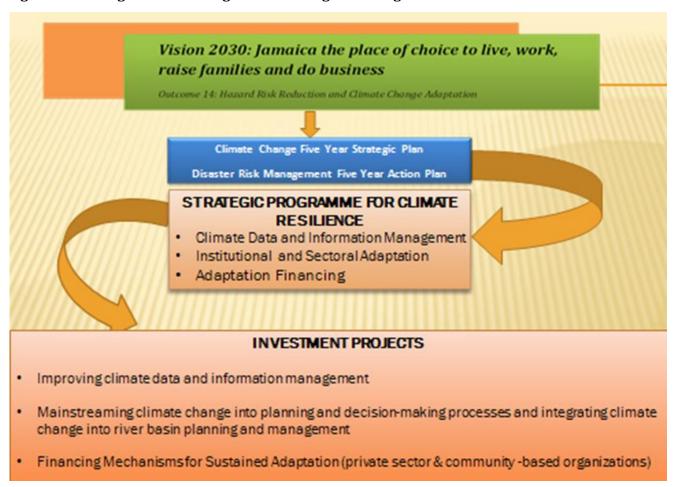


Figure 18 provides a summary of the programme intervention logic. The underlying logic of these investment programmes is that Investment 1 will support the data collection and modelling exercises to produce the climate predictions which will enable more realistic vulnerability assessments of the priority sectors. It will also develop methodologies and train personnel in interpreting high resolution climate change scenarios and translating them into sectoral planning; as well as building awareness of the likely impacts of climate change. This information will then be used to inform Investment Programme 2 – which will establish a coherent and multi-sectoral institutional framework for addressing climate change issues in Jamaica; use the information generated in Investment Programme 1 to mainstream climate change into development plans; and design and implement integrated climate change adaptation strategies for the priority sectors in the targeted project area. This project area (Upper Manchester, North West Clarendon, Southern Trelawny and South West St. Ann) was selected

because of its vulnerability, its productivity and the likely significant impact of climate change on communities, livelihoods as well as on the priority sectors.

Investment 3 focuses on institutionalising mechanisms for the sustained financing of climate change adaptation initiatives by the private sector, NGOs and community based organisations.

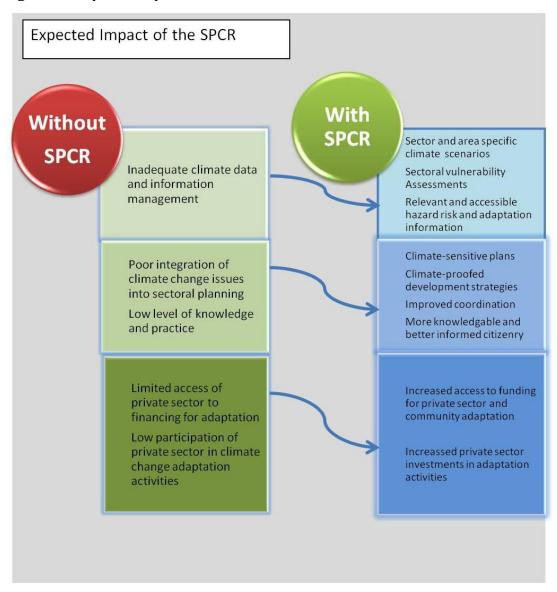
The impact of the SPCR should be realized at the national, sectoral and local levels (Figure 19)

PROGRAMME INTERVENTION LOGIC

**Figure 18:** Programme Intervention Logic

#### Climate Stress – Climate Change Adaptation Policy Temperature, Lessons Learnt on community rainfall, drought, resilience/Knowledge storm surge Investment 2 Investment 1 River Basin Planning & Management Climate Data and Sectoral Integration 1. Application of climate scenarios to 1. Integration of climate support adaptation in river basin 1. Climate Scenarios building scenarios into sectoral planning and management (what will Jamaica's climate planning and design Water resources be like in the long term?) Agriculture (land management) 2. Sector-specific 2. Methodologies & vulnerability assessments 2. Artificial groundwater recharge Guidelines for interpreting & and training integrating climate scenarios 3. Enabling framework for 3. Vulnerability Assessment mainstreaming climate change into 3. Climate Information of the health sector Platform planning & development processes Investment 3 Financing Adaptation 1. Line of Credit for private sector led adaptation 2. Climate Change Adaptation Trust Fund to finance priority national and community level activities and leverage additional resources

Figure 19: Expected Impact of the SPCR



Grant funding estimated at US\$15.0 million, and loan funding of US\$10 million will be required to implement these programmes. A brief summary of these are outlined in Tables 22 to 24.

**Table 22: Investment Project 1** 

INVESTMENT PROJECT: 1	CLIMATE DATA & INFORMATION MANAGEMENT	FINANCING
GOAL	Improved quality climate information for effective planning and action at local and national levels.	
OBJECTIVES	Strengthen Jamaica's meteorological observation and data collection systems to enhance climate monitoring, weather forecasting and early warning systems.	
	To enable effective planning and design of adaptation initiatives, through access to climate change scenarios specific to Jamaica, including scenarios for priority sectors.	
	Use climate scenarios generated to assess the expected consequences of climate change for each priority sector and utilize assessments to develop sector-based methodologies for climate resilient planning and decision making.	
	Conduct detailed vulnerability assessment of the health sector to generate information needed to improve resilience of the health sector by climate proofing health care facilities.	
	Improve knowledge, attitudes and practice of the Jamaican public towards climate.	
1.	Upgrading of the data collection and processing and forecasting system of the Meteorological Services: Upgrade the data gathering network /infrastructure of the Met. Service Jamaica and the production of weather monitoring products in response to needs expressed by climate data users.	Grant \$2.3m
2.	Development of CC Scenarios: Update and improve climate scenarios for Jamaica by supporting the downscaling of regional models projections. This activity will be implemented in collaboration with the Regional SPCR.	Grant \$0.8m
	Methodologies will then be developed and mechanisms instituted to train personnel in interpreting high resolution climate change scenarios and translating them into the different sectoral planning processes.	
3.	Vulnerability Assessments and Risk Information Platform: Conduct specialized vulnerability assessments using climate scenarios generated to assess the expected consequences of climate change for each priority sector.	Grant \$0.5m
	A detailed vulnerability assessment of the health sector will be conducted. A costed plan of action will also be developed outlining the actions necessary to make the key health facilities climate resilient. Low cost but critical actions to enhance resilience in pilot facilities will be implemented.	Grant \$1.2m

INVESTMENT PROJECT: 1	CLIMATE DATA & INFORMATION MANAGEMENT	FINANCING
	Develop risk information platform	Grant \$0.3m
4.	CC Education & Awareness: This component seeks to establish mechanisms for local and national access to, and for dissemination of climate information; and the implementation of a comprehensive public awareness and education programme. The awareness programme will use proven innovative approaches including the use of demonstration projects, and the creative arts.	Grant \$1.0m
5.	Programme Management, Monitoring, Evaluation and Auditing	Grant \$ 0.7m
	Programme Preparation Grant	Grant \$0.3m
TOTAL COSTS OUTCOMES		Grant\$7.1.m
	More accurate predictions and early warning of extreme weather events	
	Increased capacity to interpret climate change scenarios and translate them into the sectoral planning processes.	
	Improved understanding of the vulnerability of health facilities and the cost of making them climate resilient.	
	Increased awareness the of impacts of climate change and adoption of initiatives to improve resilience	

**Table 23: Investment Project 2** 

INVESTMENT PROJECT 2	INSTITUTIONAL MAINSTREAMING AND SECTORAL ADAPTATION	FINANCING
GOAL	CC mainstreamed into in development plans ant planning processes and increased adaptation to the impacts of climate change by stakeholders in vulnerable sections of the Rio Bueno and Rio Minho river basins.	
OBJECTIVES 1.	Create an enabling framework for mainstreaming climate change adaptation at the local and national levels.	
2.	Characterize the project area using baseline data and develop vulnerability assessments and adaptation plans for the prioritized sectors, the infrastructure and vulnerable communities in the project area.	
3.	To develop and implement integrated adaptation strategies to address	

INVESTMENT PROJECT 2	INSTITUTIONAL MAINSTREAMING AND SECTORAL ADAPTATION	
	the anticipated impacts of climate change in the project area	
COMPONENTS 1.	The enabling framework for mainstreaming climate change adaptation in local, spatial, sectoral and national planning processes will be created by:	Grant \$1.5m
	Establishing a coherent and multi-sectoral institutional framework for addressing climate change issues in an efficient and effective manner	
	Utilizing methodologies developed under Investment 1 to mainstream climate change in development planning processes, as well as local, sectoral and national plans. This includes incorporating climate change considerations in investment and infrastructure design standards.	
	Utilizing climate scenarios developed, and based on expected climate change impacts; assist in the mainstreaming of climate change in development policies, regulations and legislation. The EU/UNEP/GOJ Adaptation and Risk Reduction project will play the lead role in this area	
2.	The project area will be characterized, using available baseline data. Vulnerability assessments of the prioritized sectors in the project area (the priority sectors are water resources, agriculture & food security, and land use and environmental management) will be developed, based on the scenarios produced in Investment I. Adaptation plans for the prioritized sectors, the infrastructure and the vulnerable communities in the project area will then be developed	Grant \$0.5m
3.	Implement the adaptation options formulated. The likely adaptation options, subject to feasibility assessments, include:	
	Water Harvesting & Management – Reservoirs, mini-dams, rehabilitation /construction of water tanks and gravity drip systems	Grant \$2.0m
	Pilot a managed artificial recharge scheme within the Rio Minho hydrologic basin, to address the anticipated deficit as of 2015, in water quantity and quality in the river basin, based on projected demand. This deficit is accentuated by the impacts of climate change. The grant component of US\$1.0 million will be spent on feasibility studies and other US\$3.6 m on civil work and operation of the projects preconstruction actions	Grant \$1.0m Loan \$3.6m
	Sustainable Land Management – Facilitate sustainable farming in a selected watershed through adoption of appropriate land husbandry measures, including soil conservation methods and reforestation measures	Grant \$1.0m
	Agricultural risk Management - Climate change risk management strategies for the agricultural and agro-processing sectors in the project area will be adapted. Emphasis will be placed on addressing challenges faced by women, youth and persons with disabilities	Giant #1.Viii

INVESTMENT PROJECT 2	INSTITUTIONAL MAINSTREAMING AND SECTORAL ADAPTATION	FINANCING
		Grant \$1.0m
4.	Programme Management, Monitoring, Evaluation and Auditing	Grant \$ 0.7m
TOTAL COSTS		Loan \$3.6m Grant \$7.7m
OUTCOMES	Climate change considerations fully incorporated in development plans and the development planning processes	
	Climate resilient river basin planning and management	
	Reduction in losses suffered by farmers and vulnerable groups due the impacts of climate change.	
	Increased stocks and improved quality of groundwater in the Rio Minho hydro-logical basin.	
	Enhanced learning and knowledge sharing on integration of climate resilience into development, at the national and regional levels.	
	Improved water use efficiency	

# **Table 24: Investment Project 3**

COMPONENT: 3	CLIMATE CHANGE ADAPTATION AND DISASTER RISK REDUCTION FINANCING	
GOAL	Institutionalise mechanisms for financing climate change adaptation and disaster risk reduction initiatives at the national, regional and community levels	
OBJECTIVES		
1.	To improve access by small and medium scale operators in the agribusiness and related sectors to resources for financing adaptation initiatives	
2.	To establish a dedicated pool of resources and use it to leverage additional resources for sustainable financing of climate change and disaster risk reduction initiatives	
COMPONENTS 1.	Establishment of a Line of Credit through the Development Bank of Jamaica and the National People's Cooperative Bank network to provide loan financing to farmers and other businesses in the agricultural and related sectors. Financing will be made available to enable the implementation of climate change adaptation and disaster risk reduction initiatives, to improve resilience in the agricultural and related sectors, protect livelihoods and increase incomes. To ensure	Loan \$1.4m

	that funds are appropriately utilized in a timely manner, the necessary studies will be conducted to ascertain the nature and extent of demand for financing and approaches to be adopted to maximise uptake.	
2.	Establishment of a Climate Change Adaptation Trust Fund with seed capital of US\$5.0m to ensure that grant financing is available to finance disaster risk deduction and adaptation initiatives island wide. The fund will be used to leverage additional resources from other funding sources. The income generated from the funds invested will be utilized to finance adaptation and disaster risk reduction projects and cover administration charges. Grants from the trust fund will be accessed by community based organisations, other civil society groups and selected public sector agencies, for clearly defined high priority activities. To ensure efficiency and effectiveness, the implementers of the grant programme will collaborate with existing agencies engaged in climate change adaptation at the national, regional and community levels.	Loan \$5.0m
TOTAL COSTS		Loan \$6.4m
OUTCOMES	Sustainable source of financing for climate change adaptation and disaster risk reduction initiatives	

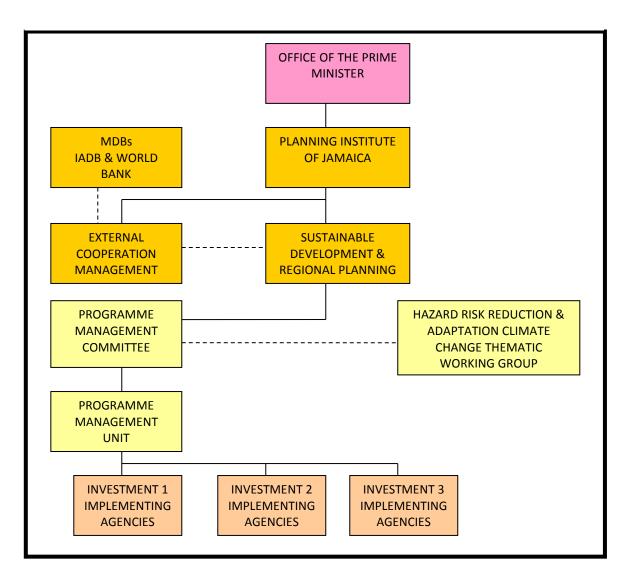
# 5.8 Programme implementation and supervision

The programme management framework is outlined in Figure 20. PIOJ which is currently the national PPCR Focal Point will provide supervision for the programme. As the development agency with responsibility for the implementation of Vision 2030, the PIOJ is well suited for coordinating the implementation of PPCR Phase 2 activities. PIOJ is also in charge of the External Corporation Management and is currently managing a number of Climate Change Adaptation and Disaster Risk Reduction (CCADRR) related projects which complement the objectives of the SPCR. It is also the Secretariat for the HRR and CCA Thematic Working Group established under Vision 2030 which brings together stakeholders from a wide cross-section. An interagency Steering Committee will be established, comprising representatives from PIOJ and organisations with policy, regulatory, programme implementation, data management and forecasting roles/functions. The main purpose of the Steering Committee will be to provide quality control, technical input and advice in support of the development and implementation of the SPCR. See Annex 5 for the details of the Terms of reference and composition of this committee.

The Director General or his nominee will chair the Steering Committee and will also give oversight to the team that will be contracted to develop the investment projects. The Programme Implementation Unit will coordinate implementation of the PPCR-financed projects and also take responsibility for knowledge management and the preparation and dissemination of lessons learnt. The PIU will include a Program Coordinator, a climate change specialist, an accounting officer and an administrative assistant. Consultants and other technical specialists will be contracted as needed to facilitate implementation.

The three programmes to be implemented under the PPCR will be implemented over a five-year period. See Annex 6.

Figure 20: Programme Management Framework



#### 5.9 Project cost

Jamaica is making a request for US\$ 15 million in grant and US\$ 10 million loan, but is interested in the uppermost available limit of funding (from an indicative range of US\$ 11-15 million for grants and US\$ 10-13 million loan), with the understanding that the lower range will apply if the envelope is at the lower end (Table 25).

Table 25: PPCR Phase II Project Cost (US\$ Million)

ITEM	PPCR GRANT	PPCR LOAN	TOTAL
Investment Programme 1 - Climate Data & Information (Including Programme Preparation Grant)	6.4	0	6.4
Investment programme 2 – Mainstreaming Climate Resilience River Basin Planning & Management	7.0	3.6	10.6
Investment Programme 3 – Sustainable financing Mechanisms	0	6.4	6.4
Knowledge Management/ Preparation & Dissemination of Lessons Learnt	0.2	0	0.2
Sub-Total Investment Programmes	13.6	10.0	23.6
Total Project Management for Investment Programmes 1, 2, and 3	1.2	0	1.2
Total Project Auditing & Evaluation	0.20	0	0.20
Sub-Total	1.40	0	1.40
TOTAL (US\$)	15.0	10.0	25.0

The amount being requested will complement the direct climate change adaptation investment activities financed by the European Union (€4.13 million); an anticipated US\$10million from the Adaptation Fund in 2012; and over US\$3million through the Global Environmental Facility (GEF). Combined, these resources will meet a small portion of the country's adaptation needs. These needs derive from the level of physical assets exposed (conservatively estimated at approximately US\$18.6 billion; average annual loss of US\$100m for hurricane related disasters (from the IDB study); the incipient stage of adaptation across the key sectors; and the country's heavy dependence on environmental resources for economic activities. Furthermore, the estimates referred do not include the cost of ecosystem losses and their associated effect. For example, research shows that over the ten year period 2000-2009, the annual loss due to beach erosion was estimated at US\$19.2 million.

# **5.10 Monitoring & Evaluation**

Project outputs and outcomes will be monitored and reported on a regular basis using the key indicators established in the results framework. The PIOJ through the local PPCR Implementation Unit will undertake this effort. Responsibilities in relation to project monitoring will include:

- Coordinating the integration of the PPCR results framework into the national M&E system.
- Managing the assessment of current M&E capacity and gap analysis in terms of baselines, targets, technology (IT support) and HR capacity.
- Managing the progress reporting in implementing the SPCR.
- Preparing annual progress reports on SPCR implementation.
- Monitoring the implementation of project/program implementation and request regular project performance updates from the relevant government agencies.

The PIOJ in collaboration with the MDBs will conduct the mid-term and end of project reviews, while the ex-post evaluation will be conducted by an independent evaluation team.

Knowledge management activities will be developed out of the monitoring and evaluation activities of the PPCR. These will involve identifying, creating, organizing, sharing and using lessons learned and good practices in Jamaican and Caribbean PPCR programmes and projects.

# **5.11 SPCR Results Framework**

At the SPCR Programme Level, the following indicators have been formulated:

- 1. Change in number of national level economic sector and development policies and regulatory frameworks that integrate climate resilience and vulnerability considerations
- 2. Effective National Early Warning Systems (incl. accurate weather forecasts and lead time for response)

The results framework for the individual investment programme is outlined in Table 26 below:

**Table 26: SPCR Results Framework** 

IP 1: Improving Climate Data & Information Management - responding to climate information needs

Component	Indicator	Output	Baseline data/status	Expected outcomes
Develop high resolution national and sectoral CC scenarios and upgrading of the data gathering network/infrastructure of the Met. Service, Jamaica	Number of national and sectoral CC scenarios developed  Number of data gathering stations established  Effective national early warning system initialised/installed	CC scenarios for 2030-2040 and for EOC <sup>7</sup>	CC scenarios available at a "coarse" resolution  Monitoring and evaluation (M&E)	Increased capacity to develop climate change scenarios; more accurate predictions and early warning of extreme weather events

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<sup>&</sup>lt;sup>7</sup> EOC, End of century, 2090 - 2100

Component	Indicator	Output	Baseline data/status	Expected outcomes
Conduct vulnerability assessments based on scenarios developed; develop and document sector based methodologies for climate resilient planning using CC scenarios, and develop the technical capacity to do so in the public and private sectors	Number of completed vulnerability assessments  Coverage (comprehensiveness) of climate risk analysis and vulnerability assessments  Number, relevance and quality of knowledge assets created  Number of persons trained  % change in climate change knowledge, attitude and practice	Vulnerability assessments  Manuals and guidance documents; training courses conducted	Not available Limited number of professionals trained in interpreting high resolution CC scenarios Project M&E	Increased capacity to interpret high resolution CC scenarios and apply them in the planning process
Establish mechanisms for access to, and for dissemination of climate information; and implement a comprehensive public awareness and education programme	Percentage of the population that is more aware of climate change impacts and adaptation options  Evidence of use of knowledge & learning	Mechanisms in place to increase access to climate change information Knowledge assets	Knowledge Attitudes and Practice Survey Project M&E	Increased awareness of the impacts of climate change and adoption of initiatives to improve resilience

IP 2: Mainstreaming CC Adaptation in Local Sectoral and National Plans, and decision-making processes and Implementing Integrated CC Adaptation Strategies in Targeted River Basins

Component	Indicator	Output	Baseline data/status	Expected outcomes
Creation of enabling framework for mainstreaming climate change adaptation	Change in the number of national level economic sector and development policies & regulatory frameworks that integrate climate resilience & vulnerability reduction considerations  Change in global adaptation index  Evidence of a functioning cross sectoral coordinating mechanism for CC  Number of plans adjusted to incorporate climate change risks  Change in the number of national level economic sector plans, policies and regulatory frameworks that integrate climate resiliency and vulnerability reduction considerations  Evidence of CC consideration in budget prioritisation framework	Climate change Policy document to establish enabling framework  Key national sectoral and local plans adjusted to include climate considerations	CC- related responsibilities are dispersed among agencies  Project M&E	Institutional framework established to enable effective coordination implementation and regulation of CC matters across the public sector.  Improved integration of climate resilience in country development strategies, plans, policies at all levels
Development of vulnerability assessments of the prioritized sectors	Number of vulnerability assessments and CC adaptation plans of	Vulnerability assessment of priority sectors in the project area;	Preliminary assessments	Improved integration of climate resilience in the development strategies and plans

Component	Indicator	Output	Baseline data/status	Expected outcomes
in the project area; develop adaptation plans for the prioritized sectors, the infrastructure and the vulnerable communities in the project area	prioritised sectors in the project area	comprehensive adaptation plans for the project area		for the project area
Detailed vulnerability assessment of the health sector	Completed health sector vulnerability assessment and investment plan	Health sector vulnerability assessment report and investment plan	Preliminary assessments Project M&E	Improved understanding of the vulnerability of health facilities and the cost of making them climate resilient
Implementation of the climate adaptation options formulated for the project area	Change in the acreage of farms with sustainable access to water for agricultural and domestic use  Change in the acreage of lands in the project area where climate change considerations are integrated and being implemented in land management plans.  Evidence of use of knowledge and learning by project beneficiaries	Water harvesting & management infrastructure; sustainable land management measures implemented; agricultural risk management/ adaptation practices adopted.	Baseline study conducted; Project M&E	Increased capacity of the project beneficiaries to withstand/recover from climate change or climate variability on agricultural and other economic activities
Artificial aquifer recharge	Change in water volume and quality in aquifer	Artificial aquifer recharge system in place	Available data on the aquifer	Increased stocks and improved quality of ground water in the Rio Minho hydrological basin

IP 3 Financing mechanisms for sustained adaptation initiatives by the public and private sectors and community based organisations

Component	Indicator	Output	Baseline data/status	Expected outcomes
Establishment of a Line of Credit to provide loan financing to the private sector, with emphasis on agribusiness	No of loans accessed and number of adaptation projects funded Line of Credit for MSMEs established \$ amount of financing from other sources by PPCR funding	Operational Line of Credit  Loan agreements  Adaptation initiatives implemented	Preliminary demand study Project M&E	Increased resilience of the private sector to the impacts of climate change
Establishment of Trust Fund  Leveraging of additional funding and provision of financing to implement community climate change adaptation and disaster risk reduction initiatives	\$ amount of financing leveraged from other sources by PPCR funding	A viable trust fund; Grant agreements Adaptation initiatives implemented	Preliminary need assessment Project M&E	Increased resilience to the impacts of climate change at the community level

## 5.12 Programme sustainability

The SPCR will implement a number of transformational activities and processes which will help to ensure sustainability. These include the generation of climate scenarios; sectoral vulnerability assessments; the development of climate sensitive adaptation initiatives in vulnerable communities; and the implementation of sustainable financing mechanisms for private sector and vulnerable communities all of which will fundamentally change the approach to national and local development planning. All of these will be underpinned by the development of a highly structured institutional framework for the monitoring and coordinating of climate change to increase the transformational impact of these in advancing climate resilience in Jamaica spatially and temporally. As such, sustainability of Jamaica's SPCR will be achieved through the following:

Capacity building (training of sector specialists) to ensure that the scenarios can be
adequately interpreted and applied to key sector plans. The training will be on-going and
advances are being made to two of the main Universities to institutionalize scenario
modelling using data develop under the programme in relevant disciplines

- Development of Governance framework Development of institutional framework for climate change; mainstreaming of climate change adaption; resilience into development policies and public sector
- Building on and improving Information Management:
  - The SPCR will support a programme to improve knowledge, attitude and practices of Jamaicans towards climate change. This will largely be facilitated through the scaling up of the "Voices for Climate Change" education programme development of cultural relevant audio visual materials and the launch of a Climate Change communications strategy targeting stakeholders both at national and community level.
  - Development of a risk information platform which will ensure that stakeholders have access to high quality, relevant data which they can use to improve decision-making. Most importantly, communities will be involved in the identification of data and information requirements for the platform. The upgrading of the capacity of the Met Services Jamaica through the provision of a new radar will be accompanied by a rigorous maintenance programme and the training of technicians and engineers to operate and maintain the system. Also, a study will be undertaken to determine what climate related income earning products and services can be provided by Met Services locally and regionally and the resources ploughed back to support continuous upgrade of the system.
- Development of demonstration plots for promoting climate sensitive adaption measures such as soil and land management practices; and water management practices in vulnerable communities within the Rio Minho and Rio Bueno-White River WMUs. This will be complemented by training of community members in cost effective and affordable adaptation measures in order to build expertise in sustainable climate change adaptation strategies. These efforts will combine to transform the lives of vulnerable groups by improving livelihoods security and reducing poverty.
- Promoting flexibility and innovation in the implementation of the various components and establishing direct linkages to alleviate livelihoods promotion, for example, the SPCR will pursue the likely spill over effects of the programme particularly through the development of alternative livelihoods will be pursued by the SPCR.
- Promoting wide participation by taking the views of stakeholders in the development of the SPCR programme
- Development of self-sustainable financing mechanisms for private sector and community level adaptation
- Promote the diversification of funding sources including leveraging funds from other donors. This is important because Jamaica's SPCR is very extensive and costly and PPCR financing will only be able to tackle a small part of the programme.

- Knowledge Management (include evaluation of data emerging from the project. This will include:
  - Documentation of methodologies and techniques as well as good practices for scaling up other communities and countries
  - Development of a PPCR webpage on the PIOJ website.
  - Social marketing Communications Strategy; promotional events
- Facilitating learning by building flexibility into the SPCR where new ideas will be accommodated based on the feedback from programme evaluation by focussing on project objectives rather than project outputs. (Learning by doing)
- Creating synergy between PPCR activities and related Climate Change and Disaster Risk Production programme.

# 5.13 Participatory processes followed to prepare the SPCR

The participatory process that led to the development of the Strategic Programme for Climate Resilience (SPCR) began in earnest with a meeting of the PPCR Focal point with the key stakeholders on July 2<sup>nd</sup>, 2010, to identify priority sectors for attention under the PPCR and to identify a small program of activities to be carried out in the short term. Having achieved the objectives of that meeting, the process of consultation was further advanced when the first joint IADB/World Bank mission for the PPCR was held on 12<sup>th</sup>-16<sup>th</sup>July, 2010. The mission team which also included representatives of other donor agencies, such as the Canadian International Development Agency (CIDA), DFID, Japan International Cooperation Agency (JICA) and UNDP, held consultations with key stakeholders, including representatives of key government agencies, civil society, private sector and Caribbean-wide entities. The main objectives of the Mission

included stocktaking on previous, ongoing and pipeline climate change projects programmes; confirming the priority sectors previously identified, and possible preliminary actions and activities through consultation The objectives also included meetings. providing support to the GOI in formulation of the funding proposal for Phase 1. Among the issues discussed and agreed on were the extent to which Climate Change issues were mainstreamed in the policy and



development plans at the sector level and nationally; the issues that needed to be addressed in order to enable greater resilience to climate change; the sectors to be given priority in use of PPCR funding and the thematic areas that were deemed to be most critical in the process of

mainstreaming climate change in Jamaica. Subsequent to the Joint Mission, the PIOJ held consultations with a number of additional stakeholders to inform/update them on the PPCR and to ascertain initiatives being undertaken as well as initiatives planned with respect to climate resilience. These include the Disaster Risk Reduction Centre, the Institute of Sustainable Development of the UWI, the Environmental Foundation of Jamaica, the Tourism Enhancement Fund, the Forest Conservation Fund (FCF), Negril Coral Reef Preservation Society, Christian Aid, GEF Small Grant Programme, the Community Based Adaptation Programme, National works Agency, the Fisheries Division of the Ministry of Agriculture & Fisheries and the National Irrigation Commission.

The actual development of the SPCR was further advanced by four regional workshops at different locations around the island during the months of January & February 2011. The first was held in Portland for the parishes of participants from Portland, St. Mary; and St. Thomas; the second was held in Manchester, for participants of Clarendon, Manchester, Southern Trelawny, St. Elizabeth; the third was held in Westmoreland for the parishes of Westmoreland, Hanover St James, and the final workshop was held in Kingston for Kingston St. Andrew, St. Catherine and sections of St. Thomas. These workshops involved representatives from: community based organisations including women's organisations; environmental and other NGOs, private sector organisations; local government organisations; agricultural and fishing organisations; academic institutions; indigenous local groups, and public sector organizations. A summary of the groups that participated and in each of the four workshops is shown in Table 27.

The objectives of the workshops held were:

- To secure feedback from participants as to how they were being impacted by climate change; what they are doing currently to cope with the impacts of climate change at the community/parish levels; and
- Review the strategies and actions being implemented at the parish, and receive recommendations for strategies and actions to be implemented at the national levels to improve resilience to the impacts of climate change.

**Table 27: Organizations that Participated in Workshops** 

Type of Organisation	Organisations That Participated
Community Based Organisations	National Association of Parish Development Committee; Cockpit country South-east Forest Management Committee; Manchester Parish Development Committee; Dolphin Head Local Area Forestry Management Committee; Hanover Parish Development Committee; Westmoreland Parish Development Committee; St Mary Parish Development Committee; Buff Bay Local Forest Management Committee; Clarendon Parish Development Committee

Type of Organisation	Organisations That Participated
Environmental NGOs	Jamaica Conservation Development Trust; Caribbean Coastal Area Management (CCAM); Fletchers Grove Environment Group; Negril Environmental Protection Trust; Portland Environmental Protection Association
NGOs	Combined Disability Association, Association of Development Agencies, PANOS Caribbean; Women Resources & Outreach Centre; Construction Resource & Development Centre; Peoples Action for Community Transformation; Jamaica Agricultural Society; Caribbean Christian Centre for the Deaf;
Private Sector Organisations	Jamaica Hotel & Tourist Association-Negril Chapter; Private Sector Association of Jamaica; Jamaica Institute of Environmental Professional; Manchester Chamber of Commerce; Canadian Urban Institute; Negril Chamber of Commerce;
Local Government Organisations	St. Thomas Parish Council; Kingston & St. Andrew Corporation (KSAC), St. Elizabeth Parish Council; Westmoreland Parish Council; Manchester Parish Council; Negril-Green Island Area Local Planning Authority; St. Mary Parish Council;; Portland Parish Development Committee; Portland Parish Council; Parish Disaster Committees
Agricultural & Fishing Organisations	Jamaica Agricultural Society, Jamaica Fishermen Cooperative, Farmers; White House Fishermen Cooperative; Banana Board
Indigenous Groups	Moore Town Maroon Council; Maroon Indigenous Women Circle
Academic Institutions	UWI- Climate Studies Group; College of Agriculture Science & Education,; CARIMAC UWI;
Public Sector Organisations	Social Development Commission,; Urban Development Corporation, National Environmental Education Committee; Rural Agricultural Development Authority (RADA), National Environment and Planning Agency (NEPA), Meteorological Service, Jamaica (MSJ); PIOJ; Dept. Of Local Government; Urban Development Corporation; National Solid Waste Management Authority.

Following the workshops, organisations playing leadership roles in the priority sectors were invited to submit project concepts to address the most critical needs as agreed from previous consultations. After receipt of the project concepts, further consultations were held with the proposing organisations to review and strengthen them.

Based on the information gathered through the various consultations, from the Second National Communication and the draft climate change policy, the first draft of the SPCR was developed by the consultant contracted to coordinate the development of the SPCR and the officers of the Sustainable Development & Regional Planning Division of the PIOJ. This draft was then submitted to the IDB, the World Bank, and other key local private sector, public sector, NGO and academic institution for review and feedback (including those organisations that submitted

investment proposal concepts). The feedback received was subsequently used to revise the SPCR including the investment proposals.

The revised SPCR and investment proposals were then presented for review, discussion and amendment at the Second Joint Mission of the PPCR held on September 19 and 20, 2011. The objectives of the Joint Mission which was held over two days were:

- i) To present the SPCR and the investment programmes to key stakeholders for their information discussion and recommendations.
- ii) To present the SPCR and the investment programme to the private sector, consultancy organisations, the development banking sector for their information and feedback.
- iii)To present thee SPCR to the international development partners, for information and feedback regarding possible support.

The private sector, the public sector, environmental and other NGOs, local government, agricultural and academic institutions attended and participated in the review of the SPCR and made recommendation of changes. These recommendations, including those made by the IDB and the World Bank were included in the revised SPCR document which was later sent to the External Reviewer to be reviewed.

# PART II PROPOSED INVESTMENT COMPONENTS FOR PPCR FINANCE

# A. INVESTMENT PROJECT 1

Project Title: Improving Climate Data and Information Management

Lead MDB: World Bank

Estimated PPCR Financing: US\$6.4m (Grant)

# A.1. Improving climate data & information management

## BACKGROUND

Due to its geographical, geological and socio-economic characteristics, Jamaica is among the countries most vulnerable to the impacts of climate change in the Caribbean region. Notwithstanding, the country has insufficient capacity to generate, disseminate and use climate data and information to formulate robust strategies to adapt to these changes.

A major area of deficiency is the lack of high resolution climate scenarios that are geographically relevant. While climate scenarios currently exist, they are for the most part based on global and regional models which do not accurately reflect Jamaica's unique conditions and specific vulnerabilities. Thus, downscaled regional climate data models that better reflect Jamaica's conditions in the development of scenarios at the national and sectoral levels, is urgently needed. These scenarios will form the basis of sectoral vulnerability assessments thus improving the understanding of how climate change can affect key sectors and vulnerable populations; and guide the development of strategies necessary to increase resilience to the impacts of climate change. The SPCR investments will support preparation of guidelines and training on how to use climate change scenarios to inform adaptation decisions. This will help to address the existing limited technical capacity to use the scenarios for adaptation related decision-making.

An added area of concern is the vulnerability of the health sector, one of the early responders after extreme weather events. To ensure that this sector is not overly devastated and has the capacity to adequately respond, there is the need to make key health facilities resilient to the impacts of climate change. A critical first step along this path is to conduct a detailed vulnerability assessment (including the use of climate scenarios) an outline of the necessary actions to be taken; and the estimated costs.

Another key problem constraining the development of appropriate adaptation measures in Jamaica is the limited capacity of the Meteorological Services, Jamaica to make the weather forecasts and provide the early warnings desired to enable vulnerable populations in particular to make adequate preparations. From a network of about 250 manual rainfall stations, 23

climatological stations, rainfall data loggers and five automatic weather stations, the network has declined to less than 180 rainfall stations and only six climatological stations. Other limitations include the fact that for most locations island-wide, rainfall is the only climate parameter measured. Though important, rainfall alone cannot define the climate of the country. Additional parameters are needed for regional model validation to assess future climate change impacts and to adequately quantify sectoral responses to cope with the vagaries of climate variability and change. Additionally, MET operates a Doppler Weather RADAR which is over twenty years old. While it can still perform the minimum required tasks, there is the need for it to be replaced as soon as possible as the technology has advanced considerably making this equipment almost obsolete to the point that any replacement part must be specifically manufactured, at great cost.

Based on the potential for climate change to impact negatively on the socio-economic development of the country, the need also exists for a comprehensive database of the range of risks faced by vulnerable communities/locations around the island. This will, among other things, facilitate the development of realistic strategies and plans to minimise disaster risks and increase resilience. The development of a risk information platform through PPCR financing will help to address this need.

There have been some successes but significant gaps remain in mainstreaming climate change issues into planning as well as in helping Jamaicans adapt to the impacts. Capacity and awareness remains limited among critical groups and there is limited sharing of information. The public needs more information on how to identify, cope with and respond to climate risks. The "Voices for Climate Change Education project" implemented in Jamaica, found that there is a need for more information by the public on what they need to do to adapt and how can they do it. Some adaptation actions can be taken at the individual level, but increasingly the links at the community, sectoral and national levels also have to be addressed to foster an enabling environment. There is therefore the need to share information and to do so in a way that it results in action on the part of the recipients. SPCR financing will support the development of a climate change information platform

#### DEVELOPMENT OBJECTIVE

Improved quality climate information for effective planning and action at local and national levels

# **SPECIFIC OBJECTIVES**

- 1. Strengthen Jamaica's meteorological observation and data collection systems to enhance climate monitoring, weather forecasting and early warning systems.
- 2. Enable effective planning and design of adaptation initiatives, through access to climate change scenarios specific to Jamaica, including scenarios for priority sectors.
- Use climate scenarios generated to assess the expected consequences of climate change for each priority sector and utilize assessments to develop sector-based methodologies for climate resilient planning and decision making.
- 4. Conduct detailed vulnerability assessment of the health sector to generate information needed to improve resilience of the health sector by climate proofing health care facilities.
- 5. Develop and operationalize a comprehensive risk information platform.
- 6. Improve the knowledge, attitudes and practices of the Jamaican Public towards climate change by 50%.

# **A.2.Investment Components**

# A.2.1. Upgrading of the data collection, processing and forecasting system of the Meteorological Services

This component seeks to:

- i) Improve the capacity of the Met. Service, Jamaica to more effectively forecast weather and provide early warning, by replacing the current almost obsolete RADAR with one that will enable more accurate weather forecasting. It involves the acquisition of the RADAR system including the associated hardware, spare parts and software, as well as installation, calibration and training of technicians and engineers.
- ii) Upgrade the data acquisition network of the Met Service by replacing over 40 manually read rain-gauges with automatic recording systems fitted with satellite interface or data transmission modems capable of transmitting data real-time into its newly installed CliData archiving system.
- iii) Review and update the business processes, technical expertise of key personnel, and formulate strategies for greater sustainability and more effective customer services.
- iv) Determine the feasibility of developing climate goods and services for private sector clients.

# A.2.2. Development of climate change scenarios –

This component seeks to:

- (i) Downscale regional climate data models to develop high resolution climate change scenarios at the national and sectoral levels.
- (ii) Develop sector specific methodologies for climate resilient planning and design develop manuals and guideline documents.
- (iii) Develop the capacity of professionals to apply the scenarios in development planning.

# A.2.3. Vulnerability Assessment & Risk Information Platform-

This component will seek to:

- (i) Conduct specialized vulnerability assessments using climate scenarios generated to assess the expected consequences of climate change for each priority sector. The vulnerability assessments will improve the understanding of how climate change impacts on other risks and vulnerabilities within the sectors, for example, the relationship between future rainfall changes and rain-fed agriculture. Further, the vulnerability assessments will enable the convergence of socio-economic data and climate data to more meaningfully devise adaptation strategies.
- (ii) Conduct a detailed vulnerability assessment of the health sector. A costed plan of action will also be developed outlining the actions necessary to make the key health facilities climate resilient. Low cost but critical actions to enhance resilience in pilot facilities will be implemented

## A.2.4. Develop Climate Information Platform

As climate change evolves there is a need to increase access to knowledge of its risks and necessary adaptation approaches. This requires readily available and accessible information about climate change data, knowledge and good practices. However, such information is often either unavailable or available in formats that are not readily understood or usable by the various end-users. This problematic is further exacerbated by the absence of a designated coordination mechanism for communicating climate change information, and the dispersed manner in which such information is now stored. The development of a risk information platform aims to address this problem.

The main objective of the platform is to provide Jamaicans with access to a common medium for sharing information and learning in order to facilitate better adaption to climate change risks. In addition to providing information about climate change to the general public, the platform will provide guidance for decision-makers/planners; and serve as a tool for awareness building and decision-making at national, sectoral and local levels. (See Box 5)

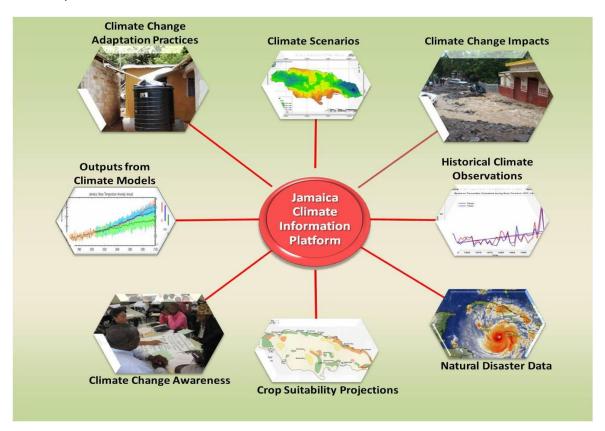
The development of the platform will be based on intensive assessments of end-user needs and updated climate scenarios. The platform will allow users to access information/data related to:

• Climate scenarios - developed with SPCR support including changes in the climate parameters

- Climate models outputs
- Historical climate observations rainfall, temperature, sea-level rise
- Natural disaster data frequency, magnitude, geographic location, impact (social, economic, environmental)
- Crop suitability projections
- Adaptation practices
- Level of awareness
- Climate change impacts, sectoral and spatial impacts agriculture, water resources, coastal and marine ecosystem, etc.

The design of the portal will be based on the experiences gained by working with target communities in Investment Project 2. In particular, the assessment of the vulnerability of the agriculture, water and infrastructure sectors based on current and future scenarios will provide critical inputs based on a stakeholder engagement process. Importantly, the platform will build on and draw from existing climate and disaster-related data and information systems. To facilitate easy access to the information, it is planned to establish nodes with existing networks such as the post offices, public libraries, People's Co-operative Banks, ODPEM telecommunication network; the Public Broadcasting Services, mobile phone providers and the Jamaican Information Service.

**Box 5: Jamaica - Climate Information Platform** 



### A.2.5.Climate Change Education and Awareness -

This component will focus on implementation of the national climate change communication strategy and action plan. The implementation of climate change awareness and education activities will include the use of demonstration projects, one of which will implement a rain water harvesting project in a school located in a community with demonstrated water deficit. This component will also scale up the 'Voices For Climate Change' (see Box 6), which is an innovative climate change awareness and education project, that was successfully implemented in selected communities across the island.

#### **Box 6: Voices for Climate Change Project**

The "Voices for Climate Change Project" seeks to educate Jamaicans on the issues and impacts associated with climate change to help with adaptation planning. This is based on the recognition that climate change impacts can seriously threaten development prospects for countries like Jamaica and other small island Caribbean states which are on the global hot spot list for climate change.

A major strategy of the project is to use the voices of popular artistes to spread the message of climate change and how it affects the environment. The project is being implemented by lead agencies Panos Caribbean and the National Environmental Education Committee. With funding from the Environmental Foundation of Jamaica, Christian Aid, the Bureau of Standards, the Meteorological Office of Jamaica and other critical sponsors, the project use popular artistes for sensitization and awareness initiatives with various public and private sector interest groups. School Tours and community sensitization also forms a part of the Project.

#### **A.3 Institutional Arrangements**

Sub-Component I will be implemented by the Meteorological Services, Jamaica in collaboration with the Climate Studies Group, Physics Dept. University of the West Indies and the Computer Sciences Dept. Sub-Component 2 will be led by the Climate Studies Group, UWI while Sub-Component 3 will be implemented by the Office of Disaster Preparedness & Emergency Management, in collaboration with the Ministry of Agriculture & Fisheries, and the Ministry of Health.

The fourth component will be implemented by PANOS in collaboration with the MHEW, NEPA, MOA, MSJ, Caribbean Institute for Media & Communication, and a number of NGOs, CBOs and Parish Councils. Rainwater harvesting demonstration projects to be used to facilitate the education and awareness initiatives, will be implemented by the schools and communities in which they will be located.

#### A.4 Risks

The main risks associated with this investment project relate to the fourth Sub-component and are:

- 1. Low levels of community participation to address this issue, demonstration projects should reduce the misgivings from moving from traditional non-sustainable practices to new sustainable practices. In addition, project sensitization meetings and community mobilization participatory approaches, in the project formulation stage, should also minimize these risks.
- 2. Imposed limits to expenditure by the GOJ, or inability to source funding.
- 3. Natural disasters; and
- 4. Late disbursement of project funding.

#### **INVESTMENT COSTING**

This is as follows:

**Table 28: Investment Costing for Investment Project 1 (US Dollars)** 

	ITEM	PPCR GRANT	PPCR LOAN	Co- financing	
1	Climate Data collection Systems				
	Radar System & Spares	2,300,000			2,300,000
	Automated Weather Station (40)	300,000			300,000
	Capacity development at the Met. Service	100,000			100,000
2	Climate Change Scenarios	500,000			500,000
	Vulnerability Assessment of the Health Sector	1,200,000			1,200,000
3	Risk Information Platform	7000,000			700,000
4	Scaling up of Voices for Climate Change & Implementation of Climate Change Communication Action plan	600,000		700,000	1, 300,000
5	Demonstration Projects	400,000			400,000
6	Project Management, Monitoring, Evaluation and Auditing	700, 000			700 000
7	Programme Preparation Grant	300,000			300,000
	TOTAL (US\$)	7,100,000		700, 000	7,800,000

The results framework for IP 1 is given below.

Table 29: Results framework for IP 1: Improving Climate Data & Information Management - responding to climate information needs

Sub-Component	Indicator	Output	Baseline data/status	Expected outcomes
Development of high resolution national and sectoral Climate change scenarios  Upgrade the data gathering network/infrastructure of the Met. Service, Jamaica	Number of national and sectoral Climate Change scenarios developed Number of data gathering stations established National early warning system initialised/installed	Climate change scenarios for 2030-2050 and for EOC <sup>8</sup> Modern weather collection system	Climate change scenarios available at a "coarse" resolution; Monitoring & evaluation (M&E)	Increased capacity to develop climate change scenarios; more accurate predictions and early warning of extreme weather events.
Conduct vulnerability assessments based on scenarios developed; develop and document sector based methodologies for climate resilient planning using climate change scenarios, and develop the technical capacity to do so in the public and private sectors  Develop Risk Information platform	Number of completed vulnerability assessments  Coverage (comprehensiveness) of climate risk analysis and vulnerability assessments  Number, relevance and quality of knowledge assets created  Number of persons trained  % change in climate change knowledge, attitude and practice  Evidence of comprehensive set of risk information	Vulnerability assessments; Manuals and guidance documents; training courses conducted  Risk information platform	Not available  Limited number of professionals trained in interpreting high resolution climate change scenarios;  Project M&E	Increased capacity to interpret high resolution climate change scenarios and apply them in the planning process

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<sup>&</sup>lt;sup>8</sup> EOC, End of century, 2090 - 2100

Sub-Component	Indicator	Output	Baseline	Expected
			data/status	outcomes
Establish mechanisms for access to, and for dissemination of climate information; and implement a comprehensive public awareness and education programme	% of population that is more aware of climate change impacts and adaptation options Evidence of use of knowledge & learning	Mechanisms in place to increase access to climate change information Knowledge assets Public awareness campaigns	Knowledge Attitudes and Practice Survey Project M&E	Increased awareness of the impacts of climate change and adoption of initiatives to improve resilience

#### **B. INVESTMENT PROJECT 2**

Mainstreaming CC Adaptation In Local Sectoral and National Plans, and implement Integrated CC Adaptation Strategies in targeted River Basin planning and management.

Leading MDB: IDB

Estimated Amount: US\$7.0m (Grant); US\$3.6m (Loan)

Priority Sector Addressed: Institutional and sectoral adaptation

#### BACKGROUND

Some of the issues highlighted in Investment Project 1 namely, limited climate data and information have resulted from the absence of a coherent institutional framework for climate change in Jamaica. This has placed a constraint on the ability of the country to integrate climate change considerations into the development planning process.

Currently, many of the country's policies, sectoral plans, local development and other plans, regulation, and legislation do not adequately address the issues related to climate change risk reduction or provide the incentives and the framework for climate change adaptation. Additionally, the risk assessment data required to inform the local planning and development processes as well as the capacity of many public sector agencies to mainstream climate change, is totally inadequate. Consequently, the recent extreme weather events have resulted in significant social dislocation and monumental economic losses and damage, a significant proportion of which could have been avoided if the country's policies, regulation and plans provided the guidelines and incentives for all to adapt to climate change at all spatial levels. The lack of climate change integration is also evident at the river basin level, where in some cases, climate

change is disrupting the water supply-demand balance with significant implications for agriculture and the food security of the country.

An important step towards effective adaptation is to ensure that all our key policies, plans regulations and legislation, and regulatory institutions, provide the framework for individuals, communities, businesses, civil society and government agencies to deliberately incorporate climate change risk reduction/adaptation strategies as a normal part of their planning, decision-making processes. This needs to be complemented by adaptation interventions (based on future climate scenarios developed in Investment Programme 1) at the river basin level.

Another issue which deserves urgent attention is the reduction of water supplies which has already threatened water security in three southern basins - the Kingston, Rio Cobre and Rio Minho. These hydrologic basins are projected to have a water deficiency by 2015, with the largest annual water deficit of 161 million cubic metres occurring in the Rio Minho basin. The Rio Minho Basin's total exploitable surface water yield is 32 MCM/Year, and its total exploitable groundwater yield is 439 MCM/year, for a total exploitable yield of 471 MCM/year. This means that over 92% of the exploitable water in this basin comes from groundwater. Groundwater occurs within the Limestone and Alluvium Aquifers. However, the Clarendon Limestone Aquifer constitutes the only significant source of groundwater within the Lower Rio Minho sub-basin.

Agriculture has the greatest demand on water resources in this basin, with 294.8 MCM/Year for 2005 (NWC Corporate plan). Other significant demands included non-agricultural (domestic) demand with 53.8 MCM/year in 2005. Continued over-pumping and excess abstraction have led to saline intrusion of the Limestone Aquifer and there has been degradation in water quality over time. This degradation will be exacerbated by rising sea levels/decreasing groundwater levels caused by climate change. These factors will have a strong negative impact on economic development, which is inextricably linked with accessible and suitable water resource availability.

In spite of demand-side interventions in the Rio Minho hydrologic basin such as a moratorium on the establishment of new wells in the Lower sub-basin, a more sustainable response to water management against the backdrop of climate change lies in increasing the groundwater stocks of the Lower Rio Minho Basin.

Given that the priority sectors for consideration include water resources, agriculture & Food Security, Settlement and Terrestrial Resources, the stakeholders selected an area comprising the Southwest St. Ann, Upper Manchester, South Trelawny, and Northwest Clarendon for demonstrating the integrated approach to river basin planning and climate change adaptation (Figure 21). This area was seen as one in which the greatest impacts from the project could be achieved and will be used to demonstrate adaptation measures which could later be scaled up in other vulnerable areas as well as to other Caribbean countries. As such, focus will be placed on the rural communities situated within the vicinity of Southwest St. Ann, Upper Manchester, South Trelawny, and Northwest Clarendon.

In order to address the links between climate change and livelihoods, an integrated approach to river basin planning and management is proposed to demonstrate the viability and effectiveness of adaptation measures that incorporate climate change scenarios. In this regard, climate

scenarios will be combined with existing conservation methods being used by vulnerable communities in order to better cope with the climate variability in the project area. The project will focus on adapting water management options including:

- Water conservation techniques
- Upgrading of existing water storage facilities
- Diversification of livelihoods options
- Research on drought resistant crops

#### SPCR resources are being requested to:

- (i) mainstream climate change concerns in the country's development policies, plans regulations, legislation, where this is required.
- (ii) pilot river basin planning and management approaches that include climate change
- (i) develop the capacity of community groups, local government and central government agencies to mainstreaming climate change in their plans, policies and regulations.

#### **DEVELOPMENT OBJECTIVE**

Climate Change mainstreamed into in development plans and planning processes and increased adaptation to the impacts of climate change by stakeholders in vulnerable sections of the Rio Minho and Rio Bueno River Basins

#### SPECIFIC OBJECTIVES

- 1) Create an enabling framework for mainstreaming climate change adaptation at the local and national levels.
- 2) Characterize the project area using baseline data and develop vulnerability assessments and adaptation plans for the prioritized sectors, the infrastructure and vulnerable communities in the project area.
- 3) Improve river basin planning and management to protect the recourse base of the area and safeguard livelihoods, through vulnerability assessment and integrated planning
- 4) Develop and implement integrated adaptation strategies (water, land, infrastructure) to address the anticipated impacts of climate change in the project area.

Watershed Management Unit (WMU) Classification (1999)
LOCATION OF PROJECT AREA

Lanery

Lanery

Lanery

Location five Security Research

Location five Security Research

Location five Security Research

Location of PROJECT AREA

Location five Security Research

Location of PROJECT AREA

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Location of PROJECT AREA

Location

Figure 21: Location of project area

# B.1 Mainstreaming climate change adaptation (CCA) and disaster risk reduction (DRR) at national, sectoral, and local levels.

This component seeks to integrate Climate Change Adaptation and Disaster Risk Reduction into policy, planning, legislation, fiscal, and budgetary processes at all three levels. There will be strong links between this component and the information platform being developed in Investment Project 1 which will provide appropriate information on future climate change and its impacts on sectors and regions. Specific activities for mainstreaming climate change adaptation in local, spatial, sectoral and national planning processes will include:

(i) Establishing a coherent and multi-sectoral institutional framework for addressing climate change issues in an efficient and effective manner. This will ensure that roles and responsibilities and the lead organization on climate change matters is efficiently and effectively structured to ensure that the country's goals, strategies and actions in relation to climate change issues are adequately coordinated, supported and directed. This component will also include the development of tools and instruments to facilitate the integration of climate change into key national, sectoral and local policy and planning processes.

Although the need for mainstreaming climate has been recognized as a priority by GOJ as well as stakeholders, it is also accepted as being potentially complex. As such it is proposed to conduct workshops specifically to get a natural consensus on how best to proceed with climate change mainstreaming in Jamaica. The climate change mainstreaming workshops will be conducted as part of SPCR Phase 1 activities with specific objectives to:

- (a) Identify concrete ways to mainstream climate change considerations into the policies, plans, regulations, and legislation
- (b) Develop indicators for monitoring the climate change mainstreaming efforts
- (ii) Using the methodologies developed under Investment 1 to mainstream climate change concerns in development planning processes, and the local, sectoral and national plans formulated. This includes incorporating climate change considerations in investment and infrastructure design standards. Utilizing climate scenarios developed, and based on expected climate change impacts, the PPCR will assist in the mainstreaming of climate change in development policies, regulations and legislation. The EU/UNEP/GOJ Adaptation and Risk Reduction project will play the lead role in this area; and
- (iii) Conducting training, or other capacity development initiatives necessary to develop expertise and ensure effectiveness and sustainability in integrating climate resilient measures in the development planning processes.

#### **B.2. Integrated River Basin Development Planning**

This component seeks to implement climate sensitive adaption strategies in river basin planning and management. The project area covers three main watershed management units; however, the main focus will be placed on the Rio Minho WMU which is classified as one of the most degraded watersheds in the island (Figure 22). The project will affect some 20 communities with an estimated population of approximately 65 000. Some of these communities include: Freeman's Hall, Litchfield, Wait-A-Bit, Lowe River, Spalding, Cascade, Aenon Town, Alston, James Rivers, Chudleigh and Frankfield. The main economic activity in the project area is agriculture and a majority of the farms are small scale, situated on the hillside with slopes ranging between 10 and 30 degrees, with a predominantly clay-loamy soil. As is the case for the island generally, the majority of the farmers practice rain-fed agriculture. This has caused large surpluses of food in the rainy season and shortages, and high prices in the dry season. The predominantly clay-loam soils are highly fertile, and with three main water streams the area could potentially be high yielding.

The area is highly vulnerable to excessive soil erosion and run-off in the rainy season which leads to degradation of the fertile top soil, and decrease in food productivity. Although adequate

water resources exist, in the dry season, farm productivity is severely affected due to the lack of technology in harvesting and utilizing the existing water resources. The increase in the intensity and short duration of rainfall has exacerbated these conditions. In addition, the area also experiences high evapo-transpiration rates and with projected increases in temperature, this is likely to get worse. The project area is also characterised by high levels of poverty. Based on the latest poverty assessments, poverty a ranged between 30% and 60% (Figure 23). Recent assessment of the area by the MOAF has indicated evidence of field degradation, crop damage and reduced yields caused by increased erosion, flooding, decrease in soil fertility and pests. Persistence of the conditions without corrective interventions will further reduce rural communities' livelihood and lead to increase in food insecurity for the whole island. These factors combined, have been impacting significantly on agriculture in the area. According to data produced by RADA, agricultural production has fallen between 50% and 70% as a result of the drought experienced in 2010 (see Table 30). Climate change manifestations such as, extended periods of drought and flooding, changes in rainfall and wind patterns lead to worsened soil erosion and degradation, and affect the recharge capacity and water quality in ground water aquifers (Figure 24).

Figure 22: Location of watersheds



Figure 23: Distribution of poverty in the project area

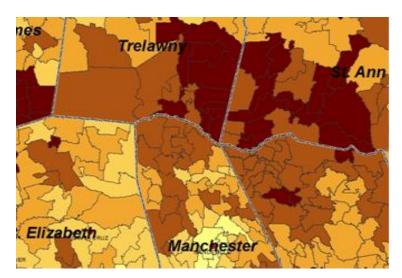
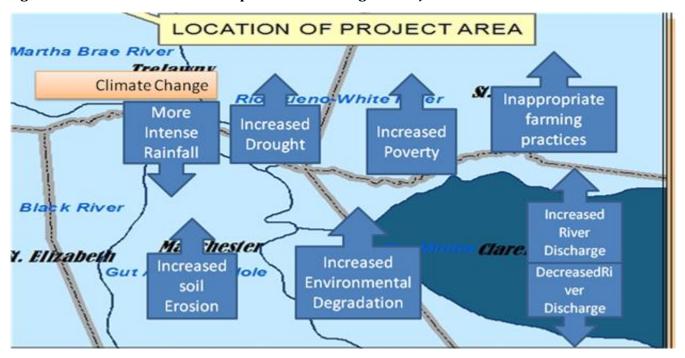


Table 30: Effect of Drought on Agriculture Production by Parish, 2010

Parish	Estimated Ha. under Production	Estimated Ha. Affected by Drought	Expected Yield (t)	Range % Reduction in Crop Yield
St. Ann	370.4	130.3	1,452.0	25 - 50
St. Catherine	301.3	159.4	1,709.0	18 - 50
Clarendon	607.7	160.4	2,656.7	10 - 30
Manchester	1,126.3	282.2	4,080.4	25 - 70
St. Elizabeth	1,328.3	789.3	9,644.1	29 - 40

Source: Ministry of Agriculture and Fisheries - RADA

Figure 24: Climate risks and other problems affecting the Project Area



These challenges overall, could curtail the sustainable development of these vulnerable farming communities. The introduction of better water, land and soil conservation techniques will aid in the resilience of the communities in this area against the factors identified and ensure the sustainable livelihood of the rural population in this area.

Sub-Component 1 will comprise three main elements as highlighted below:

- (i) As a first step, the project will undertake a characterization of the project area using available baseline data. This will be supplemented by assessments conducted by technical personnel in the field.
- (ii) The characterization of the project area will be followed by a risk and vulnerability assessments of the prioritized sectors in the project area (the priority sectors are water resources, agriculture & food security, and land use and environmental management) will be developed, based on the climate scenarios produced in Investment I. The vulnerability assessment will help to determine the added risk of climate change to the economic, social, and infrastructure of the area for incorporation into an adaptation plan for the area. This is important given the fragility of the area, including the fact that the economy of the area is largely dependent on rain-fed agriculture. The vulnerability assessments will provide risk profiles for use in the selection of sites for Climate Change Adaptation and Disaster Risk Reduction intervention with the expectation of scaling up and replicating to other parts of the country and the Caribbean region. Adaptation plans for the prioritized sectors, the infrastructure and the vulnerable communities in the project area will then be developed.
- (iii) Once developed, the climate change adaptation and disaster risk reduction plans will be implemented in close collaboration with the communities, including the private sector and the relevant government agencies. This phase includes the training and awareness building activities necessary to empower the project beneficiaries to develop crop resilience, improve their well-being and to share lessons learnt. In addition, working with RADA and the University of the West Indies, Geology and Geography Departments farmer field schools will be established in the project (Investment Project 2) to help build the adaptive capacity of farmers of farmers to cope with the impacts of climate variability and change.

The adaptation strategies will involve the development of alternative water harvesting methods such as:

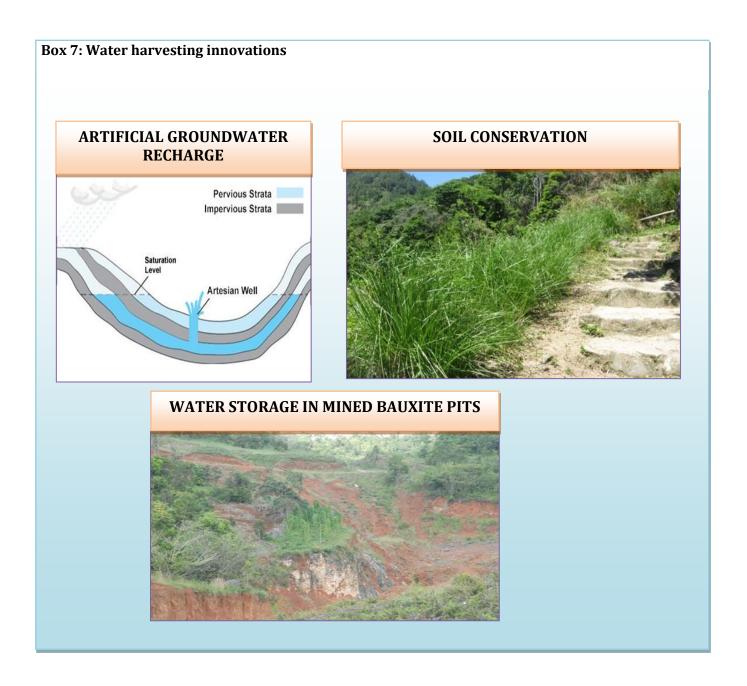
- mini-dams,
- reservoirs,
- rainwater harvesting
- gravity drip irrigation systems

- training
- efficient water use technologies to increase water to farmers; and
- scaling up of successful practices

The establishment of a managed artificial recharge system in Sevens, South Clarendon will also be supported. It is anticipated that this approach can be usefully applied with the primary benefits of: a) buffering the impacts of climate extremes (droughts and floods) in particular augmenting water supply during the dry season and b) reversing the deterioration of water quality within the basin due to saline intrusion, and c) regulating variability on the temporal aspects.

In addition, the activities include enhanced resilience of watersheds through the use of technologies to improve soil moisture retention; sustainable farming practices, reforestation of denuded hills, and community involvement in climate change adaptation. Other activities include: establishment of green gullies in selected areas; improvement of drainage systems in selected farming communities. Combined, these activities will contribute to the alleviation of poverty and will help to ensure sustainable livelihoods in the context of current and emerging climate change challenges.

Some of the strategies will include innovative and transformational changes including the use of vetiver (*Vetiveria zizanoides*) grass as part of the soil conservation efforts in the Rio Minho and Rio Bueno-White River WMUs (Box 7). This grass can also be used to make craft items; and an essential oil for the making of perfumes. Another grass, that will be promoted for soil conservation is the lemon grass (*Cymbopogon marginatus*) which also contains essential oils that can be used to make a wide variety of cosmetics and refreshing beverages; the use of mined bauxite pits for water storage and aquaponics will also be explored.



## **B.3 Institutional Arrangements**

The development of the climate change policy and action plan, as well as the mainstreaming of climate change adaptation/resilience in development policies and public sector corporate plans will be led by the Environmental Management Division (EMD) of the MHEW. This will be done in collaboration with the Cabinet Office and the relevant government ministries and their agencies.

With respect to the mainstreaming of climate change adaptation/resilience in local, sectoral and other development plans, this initiative will be led by the PIOJ in collaboration with the Ministry of local Government, NEPA, as well as other central government ministries and their agencies.

The vulnerability assessment component will be led by ODPEM in collaboration with the MOA, Local Government and the Ministry of Housing, Environment & Water.

The Water Resources Authority will be responsible for piloting the artificial recharge of limestone aquifer project. Other stakeholder agencies such as the National Irrigation Commission (NIC), National Water Commission (NWC), Sugar Company of Jamaica and Local Government, will be incorporated in the implementation of this component.

The Ministry of Agriculture & Fisheries, through its agencies; Rural Agricultural Development Authority (RADA), the Forestry Department, the National Irrigation Commission as well as the Water Resources Authority, will coordinate the implementation of activities related to sustainable land management, agricultural risk management, and adaptation strategies. With respect to the aquaponics element, the project will learn from an on-going USAID financed initiative in Westmoreland and Trelawny.

#### **B.4 Risks**

The main risks associated with this investment project are:

- The Artificial Recharge of the Clarendon Aquifer component high turbidity increasing cost of pre-injection treatment and clogging injection wells/sinkholes; poor water quality being injected due to treatment being inadequate and lack of water to maximize recharge especially during the dry season.
- Low levels of community participation to address this issue demonstration plots should reduce the misgivings from moving from traditional non-sustainable practices to new sustainable practices, in addition, project sensitization meetings and community participatory approach in the project formulation stage should also minimize these risks.
- Imposed limits to expenditure by the GOJ.
- Natural disasters; and
- Late disbursement of project funding.

# **INVESTMENT COSTING (US\$)**

The investment cost for IP 2 is given in Table 31.

Table 31: Investment Costing for Investment Project 2

No	ITEM	PPCR GRANT	PPCR LOAN	CO- FINANCING	TOTAL
1.	Mainstreaming climate resilience in development plans, regulations & legislation	1,500,000		100,000	1,500,000
2	Vulnerability Assessments & Adaptation plan for Project Area	500,000			500,000
3	Artificial Aquifer Recharge	1,000,000	3,600,000		4,600,000
4	Land Management Measures	1,500,000		1, 250, 000	2,750,000
5	Water Harvesting and Management Infrastructure	2,500,000		1, 250, 000	3,750,000
6	Project Management, Monitoring, Evaluation and Auditing	700,000			700,000
	TOTAL (US\$)	7,700,000	3,600,000	2,500,000	13, 800, 000

The results framework for IP2 is given below.

Table 32: Results framework for IP 2: Mainstreaming climate change adaptation in local sectoral and national plans, and decision-making processes and implementing integrated climate change adaptation strategies in targeted river basins

Component	Indicator	Output	Baseline data/status	Expected outcomes
Creation of enabling framework for mainstreaming climate change adaptation	Functioning cross sectoral mechanism to effectively coordinate climate change issues  Degree to which development plans integrate climate resilience and include measures to better manage and reduce related risks;  Change in the number	Climate change Policy document to establish enabling framework  Key national sectoral and local plans adjusted to include climate considerations	CC- related responsibilities are dispersed among agencies; Project M&E	Effective coordination implementation and regulation of CC matters across the public sector  Improved integration of climate resilience in country development strategies, plans, policies at all levels
	of national level economic sector plans,			

Component	Indicator	Output	Baseline data/status	Expected outcomes
	policies and regulatory frameworks that integrate climate resiliency and vulnerability reduction considerations			
Development of vulnerability assessments of the prioritized sectors in the project area; development of adaptation plans for the prioritized sectors, the infrastructure and the vulnerable communities in the project area	Vulnerability assessments and CC adaptation plans of prioritised sectors completed	Vulnerability assessment of priority sectors in the project area; comprehensive adaptation plans for the project area	Preliminary assessments	Improved integration of climate resilience in the development strategies and plans for the project area.
Detailed vulnerability assessment of the health sector	Health sector vulnerability assessment Investment plan completed	Health sector vulnerability assessment report and investment plan	Preliminary assessments Project M&E	Improved understanding of the vulnerability of health facilities and the cost of making them climate resilient.
Implementation of the CC adaptation options formulated for the project area	Change in the acreage of farms with sustainable access to water for agricultural and domestic use  Change in the acreage of lands in the project area with management plans that integrate climate change considerations  Evidence of use of knowledge and learning by project beneficiaries.	Water harvesting and management infrastructure; sustainable land management measures implemented; agricultural risk management/ adaptation practices adopted.	Baseline study conducted; Project M&E	Increased capacity of the project beneficiaries to withstand/recover from climate change or climate variability on agricultural and other economic activities.

#### C. INVESTMENT PROJECT 3

Financing Mechanisms for Sustained Adaptation Initiatives By Private Sector And

**Community Based Organisations** 

Leading MDB: IDB

Estimated Amount: US\$6.4 million

**Priority Sector Addressed: Adaptation Financing** 

#### **BACKGROUND**

Several factors adversely affect the capacity of organisations (both private sector and community based) to effectively undertake development initiatives. These may include the lack of technical and administrative capacity or the lack of access to funding. In the case of disaster management, inadequate financing is a particularly formidable barrier to overcome. Community based organisations for example, often lack the resources to implement critical initiatives to enable adapting to climate change at the community level. In the same way, public sector entities charged with the responsibility to implement strategic adaptation and disaster risk reduction activities (which are beyond the scope and mandate of CBOs), have not been able to implement these critical actions due to lack of access to the relatively modest sums required. Limited amount of grant funding is available locally through the Environmental Foundation of Jamaica, the Forest Conservation Fund, and the GEF Small Grants Facility. However, the magnitude of the work to be done island-wide under the SPCR points to the need for a lager more sustained source of funding. The GOJ proposes to use SPCR funds as seed funds to leverage additional funding for this purpose.

The private sector will also require funding if it is to respond effectively to the need for adaptation to climate change. Given the risks and likely modest returns to the early adapters to these adaptation initiatives, the cost of funds must provide an incentive to stimulate demand. Since the likely extent of uptake has not yet been verified, as such a limited line is proposed initially. Lessons learnt from the pilot will be incorporated into a final design.

An area of need identified by individuals and businesses that have been adversely affected by extreme weather event is access to financial resources to enable them to recover from damage and loss suffered and to re-establish their economic activities. Crop insurance which is considered to be a very effective mechanism for transferring some of the climate change risks, is therefore an area which will be explored during the development phase of IP 3.

#### **DEVELOPMENT OBJECTIVE**

Institutionalise mechanisms for financing climate change adaptation and disaster risk reduction initiatives at the national, regional and community levels.

#### **SPECIFIC OBJECTIVES**

- To establish a mechanism for the financing of adaptation initiatives for operators in the agribusiness sector.
- Establish a trust fund for the financing of climate change initiatives at the community level by NGOs and CBOs.

#### C.1 Line of Credit for Private sector

This component seeks to establish a line of credit through the Development Bank of Jamaica and the People's Cooperative Bank network to provide loan financing to farmers and other businesses in the agricultural sector. Financing will be made available to enable the establishment of climate change adaptation and disaster risk reduction initiatives, to improve resilience in the agricultural sector, protect livelihoods and increase incomes. To ensure that funds are appropriately utilized in a timely manner, the necessary studies will be conducted to ascertain the nature and extent of demand for financing and approaches to maximising uptake.

#### C.2. Establishment of Trust Fund

To ensure that grant financing is available to finance community based adaptation initiatives island-wide. The trust fund will be established with seed financing of US\$5.0m. Additional financing will be leveraged from other funding sources so that the land can generate a target income of US\$500,000 – US\$1,000,000 per annum

The income generated from the funds invested will be utilized to finance adaptation and disaster risk reduction projects and cover associated programme management chares. Grants from the trust fund will be accessed by community based organizations, other civil society groups and selected public sector agencies, for clearly defined high priority activities, particularly related to building the resilience of the natural environment and contributing to livelihoods protection and poverty reduction. Strategic priorities will be identified for funding and appropriate limits will be set for grant amounts and proportion of funds available to community based/civil society organizations. To ensure efficiency and effectiveness the fund will collaborate with existing agencies engaged in climate change adaptation at the national, regional and community level.

#### **C.3 Institutional Arrangements**

The line of credit for the private sector will be managed by the Development Bank of Jamaica and disbursed through its network of People's Cooperative Banks. With respect to the Trust Fund, an independent but full accountable board will be in place to guide the direction of the Trust. It will make decisions on the investment of funds and the amount to be made available annually for project financing. The board will include representation from the PIOJ, the Ministry with responsibility for climate change, Ministry of Finance and investment/financial management specialists.

The administration of the programme will be led by a Programme Manager with supporting staff. Decision on grant funding will be made by a Grants Committee made up of independent persons with requisite skills and competences.

The PIOI in collaboration with the MDB will coordinate the implementation of this component.

#### C.4 Risks

The main risks associated with this investment project are:

- The inability of the GOJ to access the loan financing due to limited 'fiscal space'
- Other limits to expenditure imposed by the GOJ under the IMF agreement
- The unwillingness or inability of the private sector to access loan financing
- Inability to leverage additional grant financing to strengthen the Trust Fund; and
- Late disbursement of project funding.

#### **INVESTMENT COSTING (US\$)**

The investment costing for IP3 is given in Table 33.

Table 33: Investment Costing for Investment Project 3

No	ITEM	PPCR GRANT	PPCR LOAN	TOTAL
1.	Line of Credit for the Private Sector	0	1,400,000	1,400,000
2	Seed Funding for the Trust Fund	0	5,000,000	5,000,000
	TOTAL (US\$)	0	6,400,000	6,400,000

The results framework for IP3 is given below.

Table 34: Results Framework for IP 3: Financing mechanisms for sustained adaptation initiatives by the public and private sectors and community based organizations

Component	Indicator	Output	Baseline data/status	Expected outcomes
Establishment of a Line of Credit to provide loan financing to the private sector, with emphasis on agribusiness	No of loans accessed and number of adaptation projects funded Line of Credit for MSMEs established \$ amount of financing from other sources by PPCR funding	Operational Line of Credit  Loan agreements  Adaptation initiatives implemented	Preliminary demand study Project M&E	Increased resilience of the private sector to the impacts of climate change
Establishment of Trust Fund  Leveraging of additional funding and provision of financing to implement community climate change adaptation and disaster risk reduction initiatives	\$ amount of financing leveraged from other sources by PPCR funding	A viable trust fund; Grant agreements Adaptation initiatives implemented	Preliminary need assessment Project M&E	Increased resilience to the impacts of climate change at the community level

# PART III: PROGRAMME PREPARATION GRANT

PILOT PROGRAM FOR CLIMATE RESILIENCE					
Project Preparation Grant Request <sup>9</sup>					
1. Country/Region:	Jamaica 2.	CIF Project ID#	(Trustee will assign ID)		
3. Project Name:	Improving Climate Data and	d Information Mai	nagement		
4. Tentative Funding Request	Loan: 0	Grant: U	S\$ 7.1 million		
(in USDmillion total) for					
Project <sup>10</sup> at the time of SPCR					
submission (concept stage):					
5. Preparation Grant Request	US\$ 300,000 MDB: World Bank (IBRD)		orld Bank (IBRD)		
(in USD):					
6. National Project Focal	Mr. Hopeton Peterson				
Point:	Manager- Sustainable Development Regional Planning				
	Planning Institute of Jamaica				
7. National Implementing	Planning Institute of Jamai	ca			
Agency (project/program):					
8. MDB PPCR Focal Point	Headquarters-PPCR Focal	TTL:			
and Project/Program Task	Point:				
Team Leader (TTL):		Enos E. E			
	Kanta Kumari Rigaud	<u>eesikuri@</u>	<u>worldbank.org</u>		
	kkumari@worldbank.org				
		I			

<sup>&</sup>lt;sup>9</sup> A separate template needs to be presented for each project and program preparation grant request listed in the SPCR.

<sup>&</sup>lt;sup>10</sup> Including the preparation grant request.

#### 9. Description of activities covered by the preparation grant:

- Undertake due diligence activities (technical, economic, social, environmental, risk, etc.) to prepare the PPCR full project proposal document (including preparation of the Project Appraisal Document (PAD), Operations Manual, and related Annexes) and any necessary workshops, consultations, for PPCR-SC and World Bank Board consideration;
- Stock-taking and assessment of the existing technical, institutional and human resources capacity of the national meteorological services and national hydrological services and identify modernization investments and outline measures to ensure sustainability;
- Review existing information and determine current and future **user needs** (including consultations on how best to communicate targeted information to users, how to build and in-country ownership of hydromet services, etc). Consultations will be held with stakeholders and sectors consuming meteorological, climatic, and hydrological information (e.g., local authorities, energy, insurance, transport, civil aviation, agriculture, tourism, etc);
- Securing short-term technical support for project preparation and implementation readiness including preparation of detailed TORs for activities outlined and oversight and management of activities undertaken in project preparation phase.

10. Outputs:	
Deliverable	Timeline
(a) Inputs to the Project Appraisal Document	Throughout the grant execution period
(b) Environmental and Social Impact	4 months from start of grant effectiveness
Assessment and associated Management	
Framework/Plan	
(c) Technical reports and system	3-7 months from start of grant effectiveness
modernization and sustainability plans	
(d) Institutional capacity strengthening and	Throughout the grant execution period
client communications plans	
11. <b>Budget (indicative):</b>	
Expenditures <sup>11</sup>	Amount (USD) - estimates
Consultants	200,000
Equipment	30,000
Workshops/seminars	20,000
Travel/transportation	15,000
Others (admin costs/operational costs, PIU	25,000
project-support staff)	

<sup>&</sup>lt;sup>11</sup> These expenditure categories may be adjusted during project preparation according to emerging needs.

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Contingencies (max. 10%)	10,000
Total Cost	300,000
Other contributions:	
Government	5,000 (in-kind)
• MDB	
Private Sector	
Others (please specify)	

#### 12. **Timeframe** (tentative)

Submission of pre-appraisal document for PPCR Sub-Committee Approval: December 2012 Expected Board/MDB Management<sup>12</sup> approval date: February 2013

13. Other Partners involved in project design and implementation<sup>13</sup>:

The Climate Studies Group of the University of the West Indies (Physics Department and the Computer Sciences Department); the Office of Disaster Preparedness & Emergency Management; the Ministry of Agriculture & Fisheries; the Ministry of Health; PANOS and the Caribbean Institute for Media & Communication.

14. If applicable, explanation for why the grant is MDB executed: Not applicable.

### 15. Implementation Arrangements (incl. procurement of goods and services):

The PPG will be implemented by the Government of Jamaica through the Planning Institute of Jamaica which is Project's focal point in collaboration with the Meteorological Services, Jamaica. All PPG activities would be supervised by the World Bank in order to ensure compliance with its operational policies and procedures, including procurement and financial management guidelines.

<sup>12</sup> In some cases activities will not require MDB Board approval

<sup>&</sup>lt;sup>13</sup> Other local, national and international partners expected to be involved in design and implementation of the project.

**ANNEX 1: PROGRAMME LOG FRAME** 

Narrative	Objectively Verifiable	Means of Verification	Risks and Assumption
Summary	Indicators	Means of verification	Kisks and Assumption
	mulcators		
Programme Goal: Enhanced resilience to the impacts of climate change at all levels in Jamaica	<ul> <li>Percent reduction in communities and population adversely affected by climate change impacts</li> <li>Number of communities in which</li> </ul>	Reports from key agencies, for example, ODPEM Initial Damage Assessment Reports	Climate change adaptation measures are incorporated into broad development planning, and incorporated in local level planning  Adequate funding is available to implement
	climate change programmes are implemented  Number of policies and national plans incorporating climate change considerations and with emphasis on vulnerable groups, particularly women, children and persons with disability Ratio of climate related disaster damage and loss to GDP  Average number of days for restoration of life line amenities after climate related	Policies and plans with climate change considerations  Socio-Economic and Environmental Impact Assessment Reports  Socio-Economic and Environmental Impact Assessment Reports	climate change adaptation strategies.  Adaptation to climate change is a national priority and incorporated in the budget prioritisation framework  Increased incidence of extreme events stymie adaptation efforts
Outcomes for each Component: Component 1: Improved climate data and information Management  Climate data and information	Climate data     collection, analysis     dissemination system     in place     Standardized data and     information	Project Monitoring Reports Documented systems and procedures Reports from key agencies	Climate data is available and accessible  Sectors use scenarios to
management improved	Improved early     warning systems in	Project Reports, Reports from key	design and implement measures for climate change adaptation

	M .	l	i KAD	
•	More accurate	place. Number of	agencies, KAP surveys	Persons want to be
	predictions and	weather stations and	Surveys	trained in developing and
	early warning of	radar system installed		utilizing climate change
	extreme weather		Climate change	scenarios
	events	Number of persons	scenarios in	
		(male and female)	hardcopy and	Private sector interested
•	Greater	aware of climate	electronic format	in using climate change
	awareness of the	change impacts		scenarios to aid in
	impacts of	<ul> <li>Number of high</li> </ul>	Project Reports,	planning for climate
	climate change	resolution national	Reports from key	change
	and increased	and sectoral climate	agencies	
	capacity to	change scenarios		
	interpret climate	developed		
	change scenarios	Number of persons	Project Reports,	
	and translate	trained in developing	Sectoral Reports	
	them into the	and interpreting		
	sectoral planning	climate change		
	processes	scenarios in the public		
	processes	and private sectors		
				Climata shanga
		based vulnerability		Climate change considerations are
		assessments		incorporated in national
		undertaken		policies and programmes
				poneies and programmes
			Policies and	
			programme with	
			climate change	
			considerations	
	Component 2:			
	Climate change			
	Adaptation in		Policies,	
	local, sectoral	Degree to which	programmes and	Climate change
	and national	climate change	plans at all levels	considerations are
	plans	considerations and	showing climate	incorporated into river
	mainstreamed	adaptive strategies are	change	basin management plans
	and integrated climate change	incorporated into	considerations;	
	Adaptation	policies and	stakeholder	Demonstration projects
	strategies in	programmes and	assessment reports	serve to reverse
	targeted river	development plans		traditional husbandry
	basins		Project Report,	practices and farmers adopt adaptation
	implemented	Number of agencies	Reports from key	measures
		sharing information on	agencies	
		climate resilience		
•	Incorporation of			
	climate change	Number of river basin	Project reports,	
	considerations	management	Rural Agricultural	External factors such as
			Development	disaster events and

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•	into policy and development planning processes and development plans  Enhanced learning and knowledge sharing on integration of climate resilience into development, at the community, national and regional levels  Improved climate resilient river basin planning and management in targeted river basins  Increased capacity of farmers to practice climate sensitive farming	initiatives with climate change considerations and adaptation measures  Number of farmers with increased capacity to adapt to climate change Number of farms showing climate change adaptation practices  Change in average crop yield and production in the project area  Percentage increase in groundwater yield in the Rio Minho hydrological basin  Degree to which quality of groundwater is improved in the Rio Minho hydrological basin	Authority (RADA) Reports, KAP surveys Site visits and spot surveys Regional Agriculture Production Index  Project Report, Water Resources Authority (WRA) Reports  Reports  Reports of funding source (s), Project Reports, Reports from loan beneficiaries (??) Administrative and financial reports	Loan facility is utilized by private sector  Capacity exist in community based organisations and groups to manage grants and loans
•	Increased stocks & improved quality of groundwater in the Rio Minho hydrological basin.	<ul> <li>Funding mechanism(s) is/are operational and accessible</li> <li>Number of funding source(s) and line(s) of credit established for private sector and community based adaptation initiatives</li> </ul>		

Component 3: Financing mechanisms for sustained adaptation initiatives by private sector and community based organisations	<ul> <li>\$amount of funding available</li> <li>Number of adaptation initiatives financed through established funding sources</li> <li>Number of grants and loans disbursed</li> </ul>
Sustainable mechanisms for financing of private sector and community based climate change adaptation initiatives developed	

ANNEX 2: BROAD COMPONENTS AND PRIORITY AREAS FOR THE PPCR IN JAMAICA IDENTIFIED IN THE PHASE 1 PROPOSAL

Components	Priority Areas				
	Water Resources	Agriculture & Food	Tourism	Health	<b>Human Settlements</b>
		Security			& Coastal Resources
1. Mainstreaming		1. Agricultural risk		1. Vulnerability assessment	1. Integration of
Climate Change		management as it relates		of the sector to climate	multiple climate
(CC) into Sectors		to CC		related hazards	related hazards into
					parish disaster
					plans.
Cross-Sectoral	National Climate Cl	 hange Policy & Action Plan ;	   Disaster Risk Mana	gement	
2. Facilitating	1.Scaling up of	1.Expansion of watershed	1.Product	1. Implementation of Water	
sectoral	rainwater	management program.	diversification	storage management	
adaptation	harvesting	2.Diversification of		program	
measures	program	fisheries - increased		2. Early Warning system –	
		promotion of freshwater fishery		response mechanism to	
		3.Irrigation		climate sensitive diseases; can be scaled up to	
		3.1111gation		regional level.	
				3. Renewable energy	
				systems; enhanced	
				response to disasters.	
3. Strengthening	1.Development of			1. Data management systems	1. Enhance strategic
policy /	a flood master				environmental
institutional	plan				assessment
arrangements					mechanisms
Cross-Sectoral	Development of a National Land Use Policy Framework				
4. Building	1.Enhanced water	1.Strengthening the	1.Increased		1. Improvement to
capacity for	modeling	capacity of community	institutional		beach management
planning and	capacity and	groups to adopt land	capacity within		- monitoring,

forecasting,	monitoring e.g.	management practices	the ministry (and		implementing best
including the use	replicate the	related to CC	its entities) for		practices, addressing
of appropriate	Yallahs project	2.Improved management	tracking climate		setbacks, etc.
tools	2. Quantification and quality analysis of water resources	of coastal and marine ecosystems that support fisheries	change issues.		<ul> <li>2. Strengthening of local authorities - a. Parish Disaster Comm.; Local Dev. Planning.</li> <li>3. Strengthening national authorities for planning</li> </ul>
Cross- Sectoral	National Risk Infor	mation Platform - hazard m	apping; vulnerabilit	ty and risk evaluation tools; b	ousiness continuity
	planning; improv	ved data management system	ms		
5. CC education		1. Increased use of	1. Translating CC		1. Increased support
and awareness		demonstration plots	information into		to on-going and
			language that is		potential
			understood by		programmes
			all stakeholders		
	Broad	program of knowledge enha	ncement and aware	ness building across sectors a	nd stakeholders
Cross-Sectoral	includi	ing MOF and other GOJ staff;	Climate change com	ımunication strategy; translat	tion of climate change
	inform	ation into economic terms.			

	Regional Linkage				
Data Management	Water Resources	Agriculture & Food Security	Human Settlements & Coastal Resources	Health	CC communication
6. Improvement in data modeling / monitoring	Formation of a water managers forum	Research on climate resilient crops – e.g. expand work of UWI/CARDI	UWI to look at climate resilient buildings	Early warning dengue platform - responsive mechanisms to climate sensitive diseases	Dissemination of information to promote greater awareness and the use of best practices

# ANNEX 3 – LISTS OF PARTICIPANTS CONSULTED DURING THE DEVELOPMENT OF JAMAICA'S SPCR

# List of Participants - Kingston Workshop

NAME	ORGANIZATION
Abrahams Donna	People Action for Community Transformation
Amsale Maryam	ADA
Beale Marlon	JCDT
Bernard Claire	PIOJ
Brown Philbert	Department of Local Government
Brown Ronald	UDC
Creary Marcia	JIEP
Daley, Albert	PIOJ
Dattendean Merrick	St. Thomas Parish Counsel
Davis Steven	PSOJ
Donaldson Andrea	NEPA
Emanuel Collet	JAS St. Catherine
Griffith Carmen	CRDC
Harrison Claudette	Womens resource & Outreach Centre
Hyman Tracy-Ann	University of Tokyo
Lafayette -	Panos Caribbean
McLymont Indi	
McLaren Andrine	KSAC
McLean Eistein	RADA
Meikle Michelle	Jamaica Fishermen Cooperative
Milbourn Maureen	NEPA
Morris Hyacinth	PIOJ
Peterson Hopeton	PIOJ
Pullen Jannett	JAS St. Catherine
Reid Wayne	RADA
Roper Le-Anne	PIOJ
Spence Trevor	Participatory Planning Specialist - Facilitator
Swaby Stacy	NEEC / Voices for Climate Change
Taylor, Michael	Climate Studies Group, UWI
Thorney George	Association of Development Agency
Williams Kemesha	Rapporteur

# List of Participants - Mandeville

NAME	ORGANIZATION
Bellonfante Rickey	RADA-St. Elizabeth
Brown Delroy	St. Elizabeth Parish Council
Dale, Albert	PIOJ
Douglas Eurica	National Association of Parish Development
	Committees (PDC)
Foster Herbert	Chairman, Cockpit Country
0 1 0	Southeast Forestry Management Committee
Gunning Gary	RADA St. Elizabeth
Harris Samuel	RADA
James L. Duane	Manchester Chamber of Commerce
Johnson	National Solid Waste Management Authority
Rupert	
Lafayette	Panos Caribbean
McLymont Indi	
Lee Maro	RADA St. Elizabeth
Legg Andrea	RADA,Clarendon
Mahlung,	Met. Service, Jamaica - Presenter
Clifford	
Miller Samuel	Manchester PDC
Panton	RADA Manchester
Hopeton	
Peart Michael	Member of Parliament
Peters Morgan	National Association of Parish Development
	Committees
Peterson	PIOJ
Hopeton Powell La-jean	Manchester Parish Council
<u> </u>	
Rodriques Phil	Canadian Urban Institute
Sutton Ann	Clarendon Coastal Area Management (CCAM),
Taylor Cecil	RADA Clarendon
Williams	Rapporteur
Kemesha	
Wright Lora	Caribbean Christian Centre for the Deaf

# List of Participants - Negril Workshop

Artley Muir	ORGANIZATION  Elebah and Crosse Environment Crosse
	Fletchers Grove Environment Group
Barnes Ransford	RADA Hanover
Bisasor Mashario	Social Development Commission
Brown Yalthise	AOC
Campbell Eric	Dolphin Head local Forrest Management Committee
Daley, Albert	PIOJ
Daley Robert	Fletchers Grove Environment Group
Daley Ron	Social Development Commission
Diana McPherson	NEPA
Drummond Evernette	AOC
Evans Kirk	RADA St. James
Haye Angela	Hanover Parish Development Committee
Holt Recorgo	RADA Hanover
Honegghon Hayden	Fishermen Cooperative White House
Lee Grace	Negril Chamber of Commerce
Lorene Holness- Muir	Fletchers Grove Environment Group
Mahlung Clifford	Met Service
McKenzie Anthony	NEPA
Moore Burtel	Mayor- Savanna_La-mar
Morrison Ryan	Negril Cluster
Myrie Nigel	PDC- Westmoreland Cluster of Commerce
Peterson Hopeton	PIOJ
Reid Kareen	Social Development Commission
Simms Doneika	Negril Environment Protection Trust
Smith Evelyn	JHTA- Negril Chapter
Stennett Norman	Dolphin Head local Forrest Management Committee
Stewart	Social Development Commission

Linton	
Swaby, Stacy	NEEC
Taylor	NEPA
Barrington	
Vassel Roan	RADA Hanover
Wallace Carey	Negril Chamber of Commerce
A.M	
White John	Social Development Commission
Whittley	Westmoreland Parish Council
Grace	
Wilks Ray	RADA St. James
Williams	Rapporteur
Kemesha	
Williams	Negril Cluster
Lambert	
Williams St.	RADA
John	
Wilson	Westmoreland Parish Development Committee
Carlton	
Woodit	Negril-Green Island Area Local Planning Authority
Tamara	

# List of Participants - Port Antonio

NAME	ORGANIZATION
Alvarango Denton	Rural Agricultural Development Authority
Baugh Norman	Rural Agricultural Development Authority
Benjamin Jaya	Portland Environmental Protection Association
Bennett Cleo	Social Development Commission
Brown Marcia	Portland & Boundbrook Parish Development Committees
Condappa Nicole	St. Mary Parish Council
Cousins Francine	Portland Environmental Protection Association
Daley, Albert	PIOJ
Doyley Omar	Drivers River District Area Council
Hartley Dorrel	St. Mary Parish Development Committee
Hoffard Angela	Portland Environmental Protection Association (Peace Corp)
Hope Ishiwawa	Social Development Commission
Howard Kavil	Rural Agricultural Development Authority
Jankie Yolande	St. Mary Parish Council

Panos Caribbean  Rural agricultural Development Authority (St. Mary)						
				Boundbrook Community Development Committee		
Portland Parish Council						
National Environment & Planning Agency						
Moore Town Maroon Council						
National Environment & Planning Agency						
Rural Agricultural Development Authority						
College of Agriculture, Science and Education						
Rural Agricultural Development Authority (Portland)						
Banana Board						
CARIMAC & Food and Agricultural Organization/ CSDI Project						
(Not stated)						
Balcarres Community Development Committee						
Maroon Indigenous Woman Circle Independent consultant - Facilitator Moore Town Maroon Council University of the West Indies						
				Buff Bay Local Forest Management Company		
				Community Development Committee		
				Portland Parish Development Committee		
Rapporteur						

**ANNEX 4: Selected complementary climate change projects being implemented** 

	PROJECT TITLE	OBJECTIVE/DESCRIPTION	IMPLEMENTING AGENCY	FUNDING AGENCIES	STATUS
1.0	TERREST				
	Climate Change Adaptation and Disaster Risk Reduction	The project seeks to: rehabilitate and improve management of selected watersheds to reduce downstream run-off and associated pollution and health risks; restore and protect coastal ecosystems to enhance natural buffers and increase resilience; it seeks to integrate climate change mitigation and adaptation into relevant national policies and plans; enhance institutional (human and technical) capacity and facilitate awareness building amongst Jamaica's population to better adapt to climate change.	ŕ	EU, UNEP, GOJ €4.5m	Implementation commenced, it will contribute to PPCR objectives & PPCR will build on its outputs.
	Jamaican Adaptive Agriculture Program	The goal is to increase the adaptive capacity of Jamaican farmers and fishers to respond to climate change while developing a resilient and sustainable form of agriculture based microenterprise and providing economic opportunities for youths. The program will introduce aquaponics/fish farming and hydroponics (soiless crop production) at 5 schools and 20 small farms and fishing communities.(2010-2013)	Partnerships For	USAID \$745,482	Being Implemented
	Capacity Building for Sustainable Land Management in Jamaica	To enhance sustainable land management (SLM) by building capacities for SLM in appropriate government and civil society institutions and user groups and mainstreaming SLM into government planning and	Forestry Department	GEF	Implementation commenced, it will contribute to PPCR objectives

PROJECT TITLE	OBJECTIVE/DESCRIPTION	IMPLEMENTING AGENCY	FUNDING AGENCIES	STATUS
	strategy development.			
Hazard Mapping, Disaster Vulnerability & Risk Assessment: Caribbean Risk Atlas	The two main components of the project are: a) A regional Risk Atlas that contains spatial data on risk from hurricanes, and earthquake in the Caribbean. b) High Resolution risk maps for selected territories within the Caribbean. The project will also carry out training courses & workshops for professionals employed in the field.	Disaster Risk Reduction Centre	World Bank	On- going; PPCR will build on this project, possibly developing on the Risk Atlas for Jamaica.
Enhancing the resilience of the agriculture sector and coastal areas to protect livelihoods and improve food security	To protect livelihoods and food security in vulnerable communities by: improving land and water management for the agricultural sector; strengthening coastal protection; and building institutional and local capacity against climate change risks. The three main components of this project are: a) Increasing the climate resilience of the Negril coastline; b) enhancing the climate resilience of the agricultural sector by improving water and land management in select communities; c) Improving institutional and local level capacity for sustainable management of natural resources and in disaster risk reduction in the targeted vulnerable areas.	PIOJ	Adaptation Fund	Concept approved
WATER RESOURCES				
Rain Water Harvesting (RWH)	Objective: To increase awareness of government and the public as to the potential for RWH as a sole water supply source in areas of Jamaica presently without access to water and as an augmentation source in	Water Resources Authority	GOJ	Completed

PROJECT TITLE	OBJECTIVE/DESCRIPTION	IMPLEMENTING AGENCY	FUNDING AGENCIES	STATUS
(WRA)	areas regularly affected by drought			
Water Programme for Environmental Sustainability (WPA II): Towards Adaptation Measures to Human and Climate Change Impacts	This regional project will develop and implement a Groundwater Management Model to assess and manage the aquifer system on a continuous basis. It will make recommendations on best practices for the protection and development of those sites and other similar aquifer systems in the project countries, and within the Region using the opportunity to also build capacity. The demonstration project site in Jamaica will be in the Yallahs River Watershed.	Water Resources Authority	The Italian Government	On-going; potential for scaling up under the SPCR
Kingston Metropolitan Area (KMA) Water Supply Improvement Programme	Objective: To optimize water infrastructure performance, reduce norevenue water levels and strengthen the NWC's performance in terms of operation and maintenance practices. The project has four components. Component 1 includes the construction of an aquifer recharge system designed to sustain the water resources capacity in Spanish Town	National Water Commission	IDB	Project in the pipeline
AGRICULTURE & FOOD SECURITY				
FAO Technical Cooperation Programme on  The project will enhance food security and socio- economic well-being of farmers in South St. Elizabeth by promoting increased crop production through rain		MOA&F, NIC	FAO	On-going; scope for wider application of lessons learnt island-

PROJECT TITLE	OBJECTIVE/DESCRIPTION	IMPLEMENTING AGENCY	FUNDING AGENCIES	STATUS
Promoting Rain Water Harvesting and Small Scale Irrigation in South St. Elizabeth.	water harvesting, improved water management and introduction of small scale irrigation technology.			wide.
TOURISM				
Caribbean Climate Change Tourism & Livelihoods: A Sectoral Approach to Vulnerability & Resilience	To strengthen, protect, and enhance the economies and livelihoods of Caribbean nations and sectoral stakeholders, who rely directly or indirectly on Caribbean tourism industry, and to strengthen, protect and enhance the natural and built assets, and sectors on which the industry is based. The Jamaican component of this regional project is focused primarily on assessing the vulnerability, resilience, and adaptive capacity of the tourism sector to climate change, in selected destinations in Jamaica. Vulnerability assessments of Long Bay- Negril and Rose Hall- Montego Bay are done. An assessment to be done on the institutional capacity of the tourism sector to adapt to Climate Change.		FCO, CCCCC	On-going; the PPCR will build on the outputs of this project.
HUMAN SETTLEMENTS & COASTAL RESOURCES				
Building Disaster Resilient Communities Project	Support the establishment of disaster resilient communities, empowered to minimize the impact of natural and man-made disasters on men and women on a sustainable basis, through effective Community		CIDA	On-going

PROJECT TITLE	OBJECTIVE/DESCRIPTION	IMPLEMENTING AGENCY	FUNDING AGENCIES	STATUS	
	Emergency Response Teams (CERTs).				
Natural Hazard Management in Urban Coastal Areas	The objective of this Technical Cooperation is to strengthen disaster risks management in towns and cities located in coastal areas in Jamaica. Activities include Improving Communities' Resilience; 28 communities risk plans will be developed, including Risk assessment for Black River, Savanna-la-mar & Ocho Rios.	ODPEM	IADB	On-going	
Coastal Multi-Hazard Mapping & Vulnerability assessments towards Integrated Planning & Reduction of Vulnerability for Portland Cottage, Morant Bay & Manchioneal, Jamaica	This project aims to complete Multi-Hazard Assessment & develop multi-Hazard Maps; carry out vulnerability & risk assessments; Produce disaster/Risk Management plans for three communities in Jamaica - Portland Cottage, Morant Bay & Manchioneal.	PIOJ	World Bank	Project completed; PPCR will build on the progress made under this project	
The Caribbean Community Climate Change Centre (CCCCC) and the Caribbean Catastrophe Risk Insurance Facility (CCRIF) MOU	The Caribbean Community Climate Change Centre (CCCCC) and the Caribbean Catastrophe Risk Insurance Facility (CCRIF) signed an MOU in august 2011. The MOU is designed to assist the governments of Caribbean States in understanding the risks of climate change to their economies and to the peoples of the region and will help to identify cost-effective adaptation measures to support greater climate change resilience at the local, national and regional level.	CRIF & CCCCC			

1 , , , ,		IMPLEMENTING AGENCY	FUNDING AGENCIES	STATUS
The Palisadoes Peninsula Shoreline Protection and Rehabilitation	Immediate repair and protection of the extensively degraded shoreline of the Palisadoes Peninsula. This includes raising the road from its existing levels to 2.4 - 3.2 metres above sea level.	National Works Agency	The People's Republic of China	On-going
_	for Climate Change Adaptation & Increased e and awareness of Climate Change			
The Risk and Vulnerability Methodology Project (RiVAMP)	This project sought to assist decision-makers at the national and local levels to consider risks in future planning, paying particular attention to the potential threats posed by climate change. The project was completed and lessons extracted.	PIOJ	UNEP	Consideration is now being given for training of regional professional in the use of the methodology.
EU Project - Support to the Global Climate Change Alliance (GCCA) under the 10 <sup>th</sup> EDF Intra-ACP financial framework	The objective of the project is to enhance local, national and regional capacities and resilience in ways that link sustainable development, risk management, and adaptation for a win-win-win situation. The four main components of the project is focussed on:  Refining vulnerability and risk assessment methodologies that are more contextually relevant, and build local capacity to better assess the current and future vulnerabilities and risks of specific states and communities within those states; reducing the states vulnerability to climate change through embarking on adaptation pilots; building Regional /National Capacity for Carbon Financing; improving Climate Monitoring, Data Retrieval and Space-based tools for Disaster Risk Reduction;	CCCCC	EU €8.0m	Project approved

	PROJECT TITLE	OBJECTIVE/DESCRIPTION	IMPLEMENTING AGENCY	FUNDING AGENCIES	STATUS
Voices for Climate Education: A national climate change communication strategy		To develop and implement a national communication strategy on issues related to climate change. Activities will focus on public awareness, on the threats posed by climate change, and strategies to reduce social and economic impact. The communication strategy will utilize popular artists, and sectoral workshops, targeting sectors such as tourism, insurance, agriculture and health.	NEEC, Panos,	EFJ, UNDP	On-going. PPCR will seek to further develop and implement a national communication strategy for CC.
	Communication For sustainable Development Initiative(CSDI) - Caribbean Programme	The goal of the CSDI Global programme is to help mainstream Communication for Development (ComDev) thinking, planning and communication activities within government agencies that work in the areas of agriculture, natural resource management, food security and climate change. The specific mandate of the CSDI-Caribbean programme is to provide communication technical assistance and training to FAO initiatives in Jamaica that are engaged in these same areas. The Programme is working in Jamaica, St. Lucia and Dominica.	Caribbean Institute of Media and Communication (CARIMAC)'s Centre for Communication for Development at UWI.	FAO	Project is on-going

# ANNEX 5: DRAFT TERMS OF REFERENCE PILOT PROGRAMME FOR CLIMATE RESILIENCE STEERING COMMITTEE (PPCR-ST)

## **Background**

In May 2009, Jamaica, accepted the offer extended by the Sub-Committee of the Pilot Programme for Climate Resilience (PPCR) to participate in the Pilot Programme for Climate Resilience (PPCR), as one of the six countries in the Caribbean regional pilot programme. The other five countries are Grenada, St. Vincent and the Grenadines, St. Lucia, Dominica, and Haiti.

The PPCR is among a number of programmes developed to assist developing countries and Small Island Developing States in particular, in their efforts to stave off and minimize the negative aspects of climate change. It aims to pilot and demonstrate ways in which climate risks reduction and resilience building may be integrated into core development policies and plans at the national and local levels. It also seeks to provide incentives for the scaling up of climate resilient actions, building on other ongoing initiatives and the initiation of transformational change.

The pilot programmes and projects to be implemented under the PPCR in Jamaica will be led by the Planning Institute of Jamaica, a statutory body within the Office of the Prime Minister. The local PPCR is informed by the national strategies towards Hazard Risk Reduction and Climate Change Adaptation enunciated in Outcome 14, Vision 2030 Jamaica- National Development Plan; the Second National Communication to the UNFCCC, and the draft National Climate Change Policy and Action Plan.

The PPCR is being implemented on a phased basis. At the end of Phase I, Jamaica will have a fully developed Strategic Programme for Climate Resilience to support Vision 2030; and would have reviewed its key sectoral policies and plans with a view to climate- proofing these plans. Phase II will see implementation of selected activities identified under the SPCR in Phase 1. These will focus on three broad areas *viz.*, climate data and information management; institutional and sectoral adaptation; and adaptation financing. The programme will complement and reinforce other ongoing and planned CCA and DRR activities. It will also be directly linked to the Caribbean Regional Pilot PPCR particularly in the areas of climate modelling, mainstreaming climate change, health adaptation and water adaptation.

### **Overall responsibility:**

The PPCR Steering Committee will serve as the main mechanism for the provision of technical advice and oversight to the programme management team with responsibility for the implementation of the PPCR. It will seek to ensure that the programme is effectively and expeditiously implemented in keeping the agreed goals, objectives, outputs and outcomes.

## Specific responsibilities

The responsibilities of the PPCR-ST are as follows:

a. Provide technical advice to the programme management team to ensure the effective implementation of the PPCR in keeping with programme goal, objectives, outputs, budget and implementation schedule.

- b. Assist with resolving inter-agency and strategic level issues and risks that may adversely affect the implementation of the programme.
- c. Receive reports on programme implementation and report to the Hazard Risk Reduction and Climate Change Thematic Working Group (HRRACC-TWG) on progress being towards agreed indicators and targets and constraints to this progress.
- d. Use knowledge, influence, authority and resources available to member organizations, to assist the programme in achieving its outputs and outcomes.
- e. The PPCR-ST will provide input for the finalization of the SPCR and other important strategy or policy related documents prepared under the PPCR.
- f. Review, make input as appropriate, and endorse programme deliverables that meet programme specifications.

#### **Procedures**

#### Chair

The PPCR-ST will be chaired by the Director General, Planning Institute of Jamaica or his designate, a vice chair will be elected from the membership.

### **Term Duration**

The execution of the programme will be over a four to five years period. Membership of this PPCR-ST will be reviewed after the first two years of its establishment by the PIOJ.

## **Meeting schedule**

The PPCR Steering Committee will meet quarterly or when necessary to perform their duties. An annual calendar of meetings will guide the convening of meetings.

### **Composition and Participation**

- 1. The PPCR-ST will consist of representatives from no more than fifteen persons, nominated by their organisations.
- 2. Members shall be drawn from a cross-section of stakeholders groups with interest in and technical knowledge of natural hazards, and climate change risks and issues, including relevant government ministries, departments and agencies, private sector bodies, academia, civil society, and international development partners.
- 3. The membership of the steering committee will include: Ministry of Finance; Meteorological Services, Jamaica; Association of Development Agencies; Environmental Foundation of Jamaica, UWI –Disaster Risk Reduction Centre, The Climate Study Group, UWI; Planning Institute of Jamaica Plan Development Unit and PPCR Focal Point; PANOS Caribbean; Ministry of Housing, Environment and Water, Office of the Prime Minister; Office of Disaster Preparedness and Emergency Management, National Environment and Planning Agency, a private sector umbrella organization, representative from two Local Authorities and the IADB.

- 4. The Committee may invite the participation of any person(s) whose participation may be critical to any agenda item.
- 5. Members should be willing to share information with other Committee members about potential resources and opportunities related to the advancement of the PPCR and adaptation to climate change generally.

## **Decision-making**

- 1. The quorum to take decisions should comprise seven (7) organisational representatives, inclusive of the chair and/or vice-chair.
- 2. Decisions of the PPCR-ST will be determined by majority vote. In the event that there is a split vote the Chair has the deciding vote.

## **Use of Sub-committees/Technical Working Groups**

- 1. Small sub-committees/technical working groups may be convened by the chair as deemed appropriate to carry out the work of the PPCR-ST.
- 2. Provisions will be made for persons with special expertise/information to be co-opted from time to time to contribute to the work of these groups.
- 3. Sub-committees/technical working groups will be disbanded by the chair following successful completion of their work.

## Records

- 1. Detailed Minutes shall be kept of each meeting. This shall include a record of persons present, a concise summary of matters discussed, conclusions reached, timelines for actions and the person responsible for implementing the decision. The PPCR-ST Chair, Working Group Chairs and the PPCR Secretariat shall ensure the accuracy of the Minutes prepared.
- 2. The records of the PPCR-ST shall consist of all papers and documents pertinent to its operations, including the Terms of Reference, agendas, minutes, reports, and determinations for its proceedings. All unclassified records shall be made available by the PPCR Secretariat for public inspection to the extent required by the Access to Information Act.

# Administrative Support to the PPCR-ST

The Programme Implementation Unit will provide administrative support to the PPCR-ST. This includes:

- 1. Disseminating notifications (regarding meetings, etc.,) to members of the PPCR-ST.
- 2. Drafting Agenda for PPCR-ST meetings in consultation with chair; and circulate accordingly

- 3. Preparing and circulating Minutes of all PPCR-ST meetings on a timely basis (determine timeframe)
- 4. Circulating working papers for meetings prior to the date of the meetings (determine timeframe)
- 5. Providing quality control of all technical reports prior to submission to the PPCR-ST.
- 6. Providing regular updates on activities and appropriate follow-up support (determine timeframe).
- 7. Maintaining communications with the PPCR-ST members and other stakeholders through email etc.

The Sustainable Development and Regional Planning Division will provide technical and backstopping support.

**ANNEX 6: PROGRAMME IMPLEMENTATION PLAN** 

MAIN ACTIVITIES		YEAR 1	YEAR 2	YEAR 3	YEAR 4	YEAR 5
1	INIVECTMENT COMPONENT 1					
1	INVESTMENT COMPONENT 1					
	Improve capacity of MSJ to forecast					
	weather and provide early warning					
	Develop climate change scenarios					
	Develop the capacity of technical personnel					
	Vulnerability Assessments					
	Develop Risk Information Platform					
	Climate Change Education & Awareness					
2	INVESTMENT COMPONENT 2					
	Establish a coherent and multi-sectoral					
	framework for addressing climate change issues					
	Mainstream climate adaptation in the planning					
	framework at the national, sectoral and local levels					
	Characterize project area					
	Conduct risk and vulnerability assessment					
	Develop and implement climate change adaptation and risk reduction plans					
	, P					

3	INVESTMENT COMPONENT 3						
	Establish line of credit for the private sector						
	Operationalise line of credit						
	Support initiatives to make crop insurance more available to small farmers						
	Establish Trust Fund						
	Operationalise Trust Fund						

### **ANNEX 7: REFERENCES**

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