

Draft Terms of Reference¹

(September 23, 2009)

Joint Multilateral Development Bank (MDB) Programming Mission Tajikistan Pilot Program for Climate Resilience (PPCR)

October 12-22, 2009

1. Background

The Government of Tajikistan was nominated to participate in the Pilot Program for Climate Resilience (PPCR) and accepted the offer on March 18, 2009 (see Annex1). As a pilot country, Tajikistan will receive support to scale-up actions, and foster transformational change via the integration of climate impact and risk management considerations into national development policies, investment planning, and programming. Targeted investments and strengthened national and sub-regional capacity are also expected outcomes. It is envisaged that the PPCR process will provide a platform to identify synergies in support of new and ongoing climate-resiliency initiatives, while leveraging funding and minimizing duplication. The PPCR process will continue to identify and build on the comparative advantages of relevant stakeholders in the country including government, bilateral and multilateral donor agencies, civil society, private sector, academia and think tanks in creating a coherent and participatory response to climate change.

Being a pilot initiative, the PPCR process will learn-by-doing and share lessons within and across relevant sectors at the national level.

The PPCR will be carried out in two phases. During phase I of the PPCR (targeted for less than 12 months), Tajikistan will receive technical assistance (TA) for preparatory analytical work and capacity-building to: facilitate cross-sectoral coordination; and integrate climate resiliency measures into national development planning and financing processes. As the primary outcome of the first phase, Tajikistan will develop a Strategic Program for Climate Resilience (SPCR) including recommended priority investments within the broader context of sustainable development and poverty reduction to help the country embark upon a climate resilient development path. By the end of phase one, the government should be ready to submit the SPCR together with the financing plan to the PPCR Sub-Committee to request funding. In phase II, grants and concessional loans, possibly around \$30 million in the case of Tajikistan, will be made available to fund climate-resiliency activities toward catalyzing transformational change against climate change impacts. During phase two, Tajikistan will implement the program of priority investments over a period of 4-5 years. The two phases may overlap with the TA continuing into subsequent years, and early investments in capacity building occurring during phase 1.

The World Bank, the European Development Bank (EBRD), and the Asian Development Bank (ADB) will field a Joint Programming Mission to Tajikistan from October 12-22, 2009. The mission objective is to take stock of the scope of current activities and develop a collaborative process required to prepare the SPCR. The mission will engage numerous bilateral and UN organizations. Given the significant support to Tajikistan on PPCR preparations, the UK's Department for International Development (DFID) will join the MDBs on mission as an associate member. Following the initial programming mission, the Government will consider the activities

¹ These draft Terms of Reference are currently pending sign-off by the Government of Tajikistan (as of 23 September 2009). It is possible that minor changes to the scheduling of mission events may be required in order to accommodate the availability of Government and other stakeholders.

that should be covered under the SPCR TA. The TA outcome, outputs, activities, and time-lines will be agreed to during a subsequent programming mission.

2. Pre-mission preparatory activities

Preparatory activities are being undertaken to ensure that PPCR programming is anchored in an inclusive and participatory process. Dialogue has been established with government and donor agencies, and will be extended to civil society and other relevant stakeholders during the course of the joint mission.

a. Briefings and Consultations

A number of preliminary activities have already occurred in preparation for the PPCR Joint Mission. As part of a 3-day preparatory mission in April 2009, an informal round table discussion on the proposed PPCR for Tajikistan was held in Dushanbe on April 21, 2009. Thirty persons attended representing MDBs, the Government of Tajikistan, UN organisations, bilateral development agencies and non-governmental groups. At this round table, the idea and basic structure of the proposed PPCR was presented to government and other representatives.

DFID is planning to arrange consultancy support to the Government of Tajikistan (GoT) to assist the GoT with its preparations for Phase I of the PPCR. A small team of experts is expected to be in place by September-end, 2009.

b. Institutional Arrangements for SPCR

The Office of the Prime Minister of Tajikistan has been the primary lead for the government on PPCR planning to date. In the March acceptance letter, the DPM and Office of the President are identified as the senior institutional leads, and the State Committee for Investments and Property is mentioned as having the capacity and experience for implementing the program. Links to other government bodies and stakeholders are also mentioned. While this is encouraging, it is expected that the precise institutional arrangements for the PPCR will be finalised during the first phase. It is anticipated that the permanent lead government agency will be confirmed after discussions held during the joint mission on 12-22 October 2009. In the meantime, the Office of the Prime Minister is the liaison point on PPCR matters, including the Joint Mission and the proposed consultancy support provided by DFID.

3. Mission objectives, outputs, and process

The first Joint Mission will be hosted by the Government of Tajikistan (Office of the Prime Minister as lead), and will actively engage the spectrum of government ministries, committees and agencies as appropriate. The primary objective of the mission is to take stock of the scope of current and prospective activities on climate resilience, and formulate a collaborative process to prepare the SPCR. Key tasks to be performed by the Joint Mission will include: (i) strengthening consultative and institutional processes to build country ownership through wider inter-agency participation; (ii) identifying priority government sectors and possible preliminary actions; (iii) identifying necessary public and private sector-specific analytic and capacity development activities, with a focus on project development and implementation; and (iv) reviewing key development strategies in light of current and anticipated climate impacts and

related risks and vulnerability. The Government of Tajikistan Focal Point for this activity is the Office of the Prime Minister, pending clarification of institutional responsibilities.

Under the coordination and guidance of the GoT, the mission will organize a broad-based workshop over two days that will include Government agencies, CSOs, private sector and other development partners. The expected outputs from the PPCR workshop are:

- (i) Improved understanding of the issues and implications of climate change impacts and risk reduction and adaptation practices in the country, from both a technical and social perspective, with special attention on livelihood security of the poor and vulnerable;
- (ii) Identification of sectoral issues, and gaps to achieve climate resilient development that will contribute to more sustainable development pathways;
- (iii) A better understanding of ongoing and proposed climate change initiatives and an assessment of their potential synergies; establishment of a coordinated approach to foster complimentary efforts; and
- (iv) A framework for further SPCR planning and implementation, including appropriate institutional set-up and modalities to be followed by all stakeholders.

The two-day workshop will be followed by thematic working group sessions (each co-chaired by a GoT and an MDB/ bilateral/international partner) to explore specific ideas for the SPCR. Specific topics will be reconsidered immediately in advance of the mission and may be adjusted during the previous workshop. An initial target of 6 workshops is sought (two running parallel over the three half-day blocks) and may cover such topics as:

- (i) Policy context for achieving climate resilient development
- (ii) Agriculture and food security,
- (iii) Integrated Water Resource Management (basin-wide to municipal utilities)
- (iv) Energy security and renewable energy
- (v) Hydro-meteorological forecasting and disaster management
- (vi) Social development, poverty and livelihoods

Joint Mission activities will benefit from the preliminary stakeholder scoping and advanced analytical work, for example an overview assessment of the nine national and sectoral strategies and programs related to climate and the PPCR noted by Tajikistan in its acceptance offer (section 7b). The key expected outputs from the MDB Joint Mission may be summarized as follows:

- (i) Multi-stakeholder consultation workshop;
- (ii) Summary document of the outcomes of the stakeholder consultations and government priorities;
- (iii) Drafting and agreement on the Aide Memoire, containing a time line for key activities related to PPCR phase I.
- (iv) Preliminary/Indicative Climate Adaptation Investment Plan

Following the Joint Mission, the Government of Tajikistan will prioritize activities identified during the stakeholder workshop and prepare the funding proposal for the SPCR TA.² A key output of the Joint Mission will be to determine the timing and content of the TA over the following twelve months. The MDBs will field a subsequent mission (expected in Spring 2010 to agree with Government of Tajikistan on the work program, timetable, roles and responsibilities and funding proposal for developing the SPCR.

The proposed mission schedule (including agendas for the workshop and thematic sessions) is as follows:

Mon, Oct 12	Planning meetings with GoT and consultants
Tues-Wed Oct 13-14	Two-day stakeholder workshop (Introductions, Workshop Objectives, PPCR Stocktaking)
Thurs-Fri AM Oct 15-16	Parallel thematic working group sessions (sector breakout sessions & needs assessment)
Sat-Mon Oct 17-19	Field visits for core mission members Follow-up consultative meetings with Government line Ministry focal points, donors and partners
Tues Oct 20	Mission members prepare final briefing along with government
Wed Oct 21	Final stakeholder meeting and press briefing
Thurs, Oct 22	Mission members depart Dushanbe

MDB Mission Membership

MDB engagement for this Joint Mission has been coordinated by the World Bank, and includes participation by the EBRD and ADB. Logistical support in Tajikistan will be provided by DFID-financed consultants. Given DFID's key role in providing local and international consulting support, DFID will join as an associate member of the Steering Committee. Other international and bilateral organizations are also expected to participate on the mission in a consultative and/or associate role. An Aide Memoire will be produced by the end of the mission and will reflect agreements between the Government and MDBs.

Key mission members from the four above organizations are:

Ron Hoffer, Environment and Water Advisor, World Bank, Washington DC (overall mission lead)

Chiara Bronchi, Tajikistan Country Manager, World Bank, Dushanbe

Craig Davies, Principal Environmental Advisor, EBRD, London

² It is envisaged that additional consulting support will need to be provided to the Government of Tajikistan to rationalize diverse stakeholder inputs, prioritize activities, and formulate the TA proposal for MDB consideration. A Government-executed grant application will be prepared in the first part of phase 1 in this regard.

Bakhtiyor Faiziev, Senior Banker, EBRD, Dushanbe

Peter J. Hayes, Senior Climate Change Specialist, ADB, Manila

Joji Tokeshi, Senior Portfolio Management Specialists, ADB, Dushanbe

Amanda Duff, Infrastructure and Environment Adviser, DFID, UK

Bob Leverington, Head of DFID in Tajikistan, Dushanbe

The Government of Tajikistan Focal Point for this activity will be:

Mr. Sulton Rakhimov

Head of Environmental Department

Executive Office of the President

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MDB Budget Considerations

The World Bank, EBRD and ADB have worked with the CIF Administrative unit to secure the necessary reimbursable funds for staff time and travel to prepare for and participate in the mission. The amounts projected are within CIF Admin unit guidelines, and an update on funds expended and requirement for Phase 1 completion will be provided following the mission.

Of special note, DFID funds for consulting support have been secured and a contract for international and local consulting support is expected to be in place on or around the week of September 21, 2009.

Annexes:

Annex 1: Acceptance of Offer by Tajikistan

Annex 2 Mission announcement letter (August 27, 2009)

Chiara Bronchi
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