Mozambique PPCR Mission Outline Notification

Joint Programming Mission to Support Mozambique

Preparation towards Developing the Pilot Program for Climate Resilience (PPCR) Strategic

Program for Climate Resilience

Key Government Contact:

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Mission Dates: It is proposed that the mission takes place from November 30 to December 11, 2009 under the leadership of the Government of Mozambique.

Mission Objectives: To provide the base for development of the Strategic Program for Climate Resilience (SPCR), through broad-based consultation, dialogue with key stakeholders, and analysis of key development plans, policies, and strategies.

The pre-mission activities will include:

- 1. Stocktaking of relevant information on climate resilience
- 2. Compiling of all country level program and activities that are planned or already in place, relevant to PPCR

The mission will focus on the following main activities:

- 1. Analysis of stocktaking and key country level programs and activities
- 2. Consultation with relevant key stakeholders
- 3. Identification of priority sectors and activities for Phase I focus
- 4. Advance the preparation of the Phase I proposal

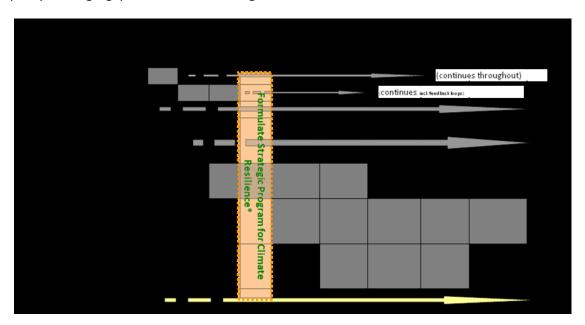
Background

Mozambique has been selected as one of three African countries for the implementation of the Pilot Program on Climate Resilience. The Pilot Program for Climate Resilience (PPCR) is the first Program under the Strategic Climate Fund (SCF) of the Climate Investment Funds (CIF). The objective of the PPCR is to provide incentives for scaled-up action and transformational change through pilot projects that demonstrate how to integrate climate risk and resilience into core development planning, while complementing other ongoing development activities in a given country. PPCR programs will be country-led, and will enable pilot countries to transform country-specific plans and investment programs to address climate risks and vulnerabilities, building on relevant country studies and strategies such as the National Adaptation Programs of Action (NAPAs), the National Institute for Disaster Management's (INGC) Study on the Impact of Climate Change on Disaster Risk in Mozambique: Phase I and Phase II, the Country Disaster Risk Management (DRM) Plan from the Global Facility for Disaster Reduction and Recovery (GFDRR) in Mozambique, and the Africa Adaptation Program (AAP) articulated by UNDP to name a few.

The PPCR will be implemented in two phases: Phase I for the Formulation of Strategic Program for Climate Resilience and Phase II to integrate Climate Resilience into Core Development Plans, Budgets and Investments.

The preparatory process includes a joint mission to assist the country in putting in place a clear process for Phase I (Formulating a Strategic Program for Climate Resilience). The mission will be led by the Ministry Planning and development and the Ministry of Coordination of Environmental Affairs in order to ensure a country-driven process. It includes the World Bank, the African Development Bank (ADB), the International Finance Corporation (IFC) whose roll is to aid in the analysis and planning phases of the PPCR and engage key stakeholders, the United Nations Development Programme (UNDP) which will aid in facilitating the conditions at an institutional level and support the formulation of adaptation strategy in Mozambique, the Department for International Development (DFID) to insure that the PPCR is inline with current country assistance programs, the Embassy of Sweden to aid in the planning and analysis stages, along with other key stakeholders from relevant Mozambican Government (GoM) agencies, local development partners, civil society and the private sector.

Phase I will coincide with Mozambique's preparation of the 3rd National Development Plan (PARPA III), due in December 2010. Together with other key economic planning and strategy processes, this will be a key target for mainstreaming under Phase I of the PPCR. The Joint Mission hopes to assess, on a structured way, the key gaps needed for the preparation of a Strategic Program for Climate Resilience in a way that best harmonizes and complements existing initiatives. The final Phase I proposal is expected to focus on key analytical, planning, knowledge, institutional and policy/strategic gaps, as illustrated on Figure 1 below:



Scope of Work

The mission scope of work follows the preparatory work of one consultant whose terms of reference are attached as Annex A. This start-up work will enable the mission to focus on the following tasks:

- Analysis of stocktaking and key programs and activities (available at the beginning of the mission)
- 2. **Engagement of** key stakeholders
- 3. Agreement on priority sectors and activities for Phase I focus
- 4. Advance the preparation of the Phase I proposal

1. Analysis of Stocktaking and Key Programs and Activities

Based on the stocktaking made by the consultants (TOR in Annex A), the mission would identify the key programmatic gaps on the following Phase I priority areas:

- Analytical needs, particularly with regards to climate change trends, sectoral impacts, and adaptation options (both historical and projected). Recent examples of analytical work in other developing countries would be considered to evaluate potential gaps.
- Planning and strategic needs, particularly with respect to mainstreaming into major upcoming strategic documents, such as the third National Development Plan.
- **Knowledge and Awareness needs** in particular, how to reach out to key constituencies: (a) high level policy makers; (b) community leaders; and (c) private sector.
- Capacity Building, Institutional Strengthening and Improved Coordination focusing
 particularly on strengthening the links between national economic planning, environment,
 disaster risk management, civil society and the private sector to achieve a common goal:
 climate resilience.
- **Revised Policies** focusing on the critical legal and policy gaps necessary to achieve climate resilience (e.g. adoption of infrastructure norms).
- Policy, regulatory, market, informational and other initiatives that would enhance the overall enabling environment for climate resilience and support various stakeholder groups needs in achieving the resilience.

The consultant would also summarize for the mission the analysis of key national documents, such as the *NAPA*, the *Impact of Climate Change on Disaster Risk* (phase I and II) financed by Denmark, UNDP and GTZ and executed by INGC, the *Disaster Vulnerability and Risk Reduction Assessment* funded by GFFDR and executed by INGC and the *Economics of Adaptation to Climate Change* (EACC) Study financed by DFID and Netherlands and executed by INGC and MPD and available elements of the 3th *National Development Plan* (amongst others). This would enable the mission and key stakeholders to review the potential gaps in programmatic mainstreaming during initial consultations per group of stakeholders.

2. Engagement of key stakeholders

The mission is expected to engage representatives from the following stakeholders

Government of Mozambique:

- Ministry of Planning and Development
- Ministry for Coordination of Environmental Affairs
 - Climate Change Unit
 - Environmental management Department
- Ministry of Agriculture
 - o Department of Agriculture
 - o Private Sector Development Programme
 - Department of Irrigation
- Ministry of Energy
- National Directorate of New and Renewable Energy
- Ministry of Commerce, Trade and Industry

- Food Security Secretariat (SETSAN)
- Ministry of Communication and Transport
- National Institute for Disaster Management (INGC)
- Ministry of Public Works and Housing
 - Buildings Department
 - National Directorate of Water
 - National Road infrastructure (ANE).

Private Sector:

- Chamber of Commerce and Industry
- Confederation of Business Associations (CTA)

Civil Society:

- Concern WorldWide Mozambique
- World Vision Mozambique

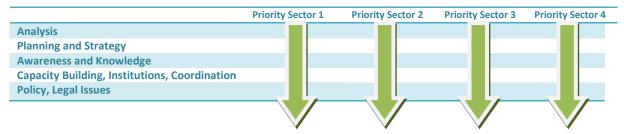
Development Partners

- UNDP (also on behalf of the Environment Sector Working Group lead by UNDP)
- DFID
- Embassy of Sweden
- International Financial Corporation (IFC)
- Africa Development Bank (AFDB)
- World Bank (WB)

3. Identification of priority sectors and activities for Phase I

The Ministry of Planning and Development (MPD) and the Ministry of Coordination of Environmental Affairs (MICOA) would organize initial half a day meetings per group of stakeholders during the first two days of the mission aiming at collecting a range views on important elements, analytical work and further consultations, and at obtaining agreement amongst broad number of participants (government, civil society and private sector) on the priority sectors to mainstream. Following the initial consultations, the mission would continue with specific meetings with key stakeholders in the priority sectors, aiming at helping build the elements of the proposal for Phase I.

The aim of this consultative process would be to identify opportunities and gaps to mainstream climate resilience into priority sectors, while complementing other programs and processes (both on-going and planned) in Mozambique. The analysis would be carried out both horizontally as well as vertically, as illustrated below. Sectoral discussions would be under the responsibility of mission specialist. In addition, each thematic area (e.g. analysis, planning and strategy) would be under the responsibility of one of the senior mission members.



To ensure national ownership, MDP and MICOA would lead the mission. Each key donor representative would designate a lead representative to the management team.

While the mission would seek to describe the above framework in a programmatic way, it would seek to be selective in the choice of final activities in order to keep in mind four key principles:

- The activities ultimately selected under Phase I should be achievable in a relatively short time (6-10 months). It is better to have a few focused activities (e.g. an effective policy change) than many dispersed activities that may not achieve the desired results at the end of Phase I.
- 2. They should **optimize a window of opportunity** the mainstreaming of climate resilience into the 3rd National Development Plan and related strategies and plans.
- 3. At the end of Phase I, they should **lead to an implementable Program for Climate Resilience**, complementary to existing and planned financing.
- 4. They should keep the main goal in mind to **ultimately optimize climate resilience in Mozambique**.

4. Assist Mozambique in the Preparation of Phase I Proposal

To the extent possible, the mission would assist the Government of Mozambique and its key stakeholders in preparing a proposal for Phase I. The draft outline would seek to include:

A. Background

Country Context

Participatory Process Followed

Cooperation with Other Agencies

- B. Stocktaking Summary
- C. Objective of the PPCR
- D. Linkages to National Processes
- E. Priority Focus and Activities
- F. Institutional and Funding Arrangements
- G. Budget
- H. Schedule

Mission Composition

The mission would consist of the following experts whose names and roles are described on Table B:

- Economic Planning Specialist
 Adaptation/ Risk Management Specialist
- Climate Change Specialist
- Environment Management Specialist
- Agriculture Specialist
- Transport/Infrastructure Specialist
- Water Management Specialist
- Private Sector/Climate Change Specialist
- Social Specialist

Mission Outcomes

The mission outcomes will be:

(a) a brief Aide Memoire outlining the process followed during the Joint Mission

- (b) a mission report that will be made publicly available on the website the results of the joint mission, including the main findings, next steps and a list of all those consulted during the mission.
- (c) a draft Proposal for Phase I (to be completed after the mission) this will incorporate the findings of the stocktaking, the prioritization of the workshop, and the outcomes of the consultations.

Mission Schedule

See the proposed calendar in the adjoining page (Table A).

	Monday 30	Tuesday 1	Wednesday 2	Thursday 3	Friday 4	Sat 5	Sun 6
	Mission Kickoff	Stakeholder Consultations – DAY 1	Stakeholder Consultations – DAY 2				
AM	 Meet key Government leads Review Stocktaking Report Review work plan and outputs. Preliminary discussion with key partners and detail mission objectives, principles and modalities Agree on a common understanding of the work, outputs, and next steps. 	Opening by MPD and MICOA Review Mission Objectives Review Economic Mainstreaming Discussion Present Stocktaking Review of National Adaptation Plan of Action (NAPA)	Stakeholder discussion: National Government Stakeholder discussion: Civil Society	Meet with Climate Change Steering Committee	Consultation with priority sectors	Write-up	Write-up
PM		Stakeholder discussion: Private Sector	Stakeholder discussion: Development Partners	Consultation with priority sectors	 Consultation with priority sectors 		
7		Kickoff Dinner		Mission meeting	Mission meeting		
p.m.							

	Monday 7	Tuesday 8	Wednesday 9	Thursday 10	Friday 11 Mission Wrap-up	Sat 12	Sun13	
AM	Consultation with priority sectors	Sector Leaders: Consultation with priority sectors Mission Leaders: Thematic discussion	Write-up Aide Memoire.	Discussion Aide Memoire	 Finalization Aide Memoire Mission End 			
PM	Consultation with priority sectors	Consultation with priority sectors	Write-up Aide Memoire	Finalize Proposal NOTE: The Proposal will address all consultations, however, some of the consultations may not conclude by the Mission-end date. Additional consultation regarding the allocation of the \$1.5M for the activities in the			al	
7 p.m.	Mission meeting	Mission meeting		Proposal may take place post Friday the 11 th .				

Table B. Mission Members and Description of Individual Duties

Agency	Name	Expertise	Contribution
Government of Moza	mbique		
Ministry of Planning and Development (MPD)	Adriano Ubisse National Director for Investment and Cooperation +258823604660 +258843996380	Overall Mission Leader Financial Planner	Jointly coordinate and lead mission activities. Review planning and strategic needs. Ensure engagement of key stakeholders. Review and consolidate inputs to Phase I proposal
Ministry of Planning and Development (MPD)	Rafael Uaiene Agricultural Economist +258827669080	Agriculture	Aid in policy implementation and planning
Ministry of Coordination of Environmental Affairs (MICOA)	Telma Manjate Departamento de Cooperação Internacional +258 82 328 6210 elmanjate@yahoo.com.br	International Conventions Climate Change Focal Point	Insure cohesive interaction between MICOA PPCR
Ministry of Coordination of Environmental Affairs (MICOA)	Rogerio Wamusse Director, Direcção Nacional de Gestão Ambiental +258 82 314 0150 rogerio.wamusse@yahoo.com	Environmental Management	Jointly coordinate and lead mission activities. Review planning and strategic needs
Ministry of Coordination of Environmental Affairs (MICOA)	Paula Panguene Directora nacional adjunta, Direcção Nacional de Gestão Ambiental +258823183190 paulapanguene@yahoo.com.br	Environmental Management	Oversee environmental aspects of PPCR
Directorate of Water Resources	Suzana Saranga Directora nacional adjunta + 258213125 ssaranga@dnaguas.gov.mz	Water management	Oversee water management aspects of PPCR
Ministry of Energy	Nzario Meguigy Director +25821357642 nim@me.gov.mz	Energy	Insure cooperation between the PPCR and the Mozambique Energy Master Plan
National Institute of Meteorology (INAM)	Moisés Vicente Benessene National Director	Climate	Insure proper use of hydrologic and meteorological data
National Roads Administration (ANE)	Luis Fernandes National Director	Roads	Aid in road and transpiration planning
National Institute for Disaster Management (INGC)	Joao Ribero Director jribeiro@ingc.gov.mz	Disaster risk management	Insure cooperation between PPCR and INGC and provide insight on previous work done by INGC
National Institute for Disaster Management (INGC)	Dr Rui Brito Assistant Professor +258 823093340 ruimoz@gmail.com	Climate change modeling	Under Ministry of State Administration
Consultant	Dr. Maleane	Economic Planner	Provide expertise on the financial interactions of all GoM ministries

	T	10.14.	
	Jean-Christophe Carret +27 716735500	Co-Mission Leader (World	Jointly coordinate and lead mission activities. Review general
	jcarret@worldbank.org	Bank) Senior	stocktaking gaps for compliance with PPCR-CIF guidelines.
		Environmental	Consolidate inputs into Phase I
		Economist	proposal.
	Marjory Anne Bromhead +1202 473 2270	Climate Change Specialist (World	Review general adaption needs, particularly with regards to
	Fax: + 1 202 477 0515	Bank)	sectoral impacts and adaptation
	Mbromhead@worldbank.org		options. Propose key intervention sectors for Phase II
	Philippe de Naurois	Institutional	Assess possible institutional set
		Specialist (consultant)	up and capacity building focal areas for phase I
	Jean-Marc Mayotte	Water Resource	Aid in stocktaking and mission
		and Climate Change Specialist	logistics
		(consultant)	
African Development			
	Olagoke Oladapo	Co-Mission Leader	Jointly coordinate and lead mission activities. Assess the
	+216 71 10 34 94 o.oladapo@afdb.org	(AfDB), Agriculture Specialist and	potential of key policy and legal
	O.Oladapo@aldb.olg	Climate Change,	needs and frameworks.
		AfDB	Consolidate inputs into Phase I
			proposal.
	Henrik Franklin	Environmentalist	Together with key stakeholders,
	+258 21326409	Principal Country	review opportunities and gaps to
	Ext. 6430-6499	Officer	strengthen climate resilience in
	E-mail: h.franklin@afdb.org	Mozambique Field	the agriculture and rural
		office (MZFO)	development sector, with focus
			on key analytical needs, capacity
			building, institutional
			strengthening, policy and strategy, and awareness gaps
			(Phase I priorities).
	Paxina Chileshe	Environmental	Coordinate consultation with
	Tel: +216 71 10 62 68	Management	priority sectors and together with
	E-mail: p.chileshe@afdb.org		key stakeholders, review
			opportunities and gaps to
			strengthen climate resilience in
			the environment sector, with
			focus on key analytical needs,
			capacity building, institutional
			strengthening, policy and
			strategy, and awareness gaps (Phase I priorities).
International Finance	Corporation		(i nase i priorities).
	Vladimir Stenek,	Co-Mission Leader	Jointly coordinate and lead
	vstenek@ifc.org	for Private Sector	mission activities. Provide
	1-202-344 6637	(IFC)	perspectives on the private sector roles and needs to the
			Program.
L	l	I	

United Nations Devel	opment Program (UNDP)		
	Michel Matera United Nations Development Programme - UNDP P.O. Box 4595 Maputo Phone: +258 21 481 480 Cell: +258 82 302 1140 michel.matera@undp.org	Programme Manager - Head of Unit Crisis Prevention and Recovery/Environ ment Unit	Review capacity building, institutional and coordination needs in terms of climate change resilience and identify points for capacity development including institutional arrangements with the development partners
Department For Inter	Isabel Kreisler United Nations Development Programme - UNDP P.O. Box 4595 Maputo +258 21 481 480 Isabel.kreisler@undp.org	Program Officer (Climate Change Adaptation)	Assess the implementation of the NAPA in Mozambique and propose interventions that could be implemented in the PPCR in the short-term for quick gains at both national and community level to promote climate change adaptation
Department For inter	Rita Zacarias R-Zacarias@dfid.gov.uk	Climate Change Focal Point	Ensure that the most vulnerable are protected from the impacts of climate change, in particular through considering ways in which social protection measures could better integrate adaptation
Embassy of Sweden			
	Mirjam Palm Embaixada da Suecia Avenida Julius Nyerere 1128 Caixa Postal 338 Maputo, Moçambique +258 21 480 300 mirjam.palm@foreign.ministry .se	Primeira Secretária Cooperação Internacional, energia e meio- ambiente	
Private Sector			
Confederation of Business Associations (CTA)	Salimo Abdula	President of CTA	Provide input from private sector
Civil Society	•	•	•
Concern WorldWide	Will Helyar	CSO representative	Provide input from CSO sector
World Vision	Omo Olupona	CSO representative	Provide input from CSO sector

Table C. Consolidated Proposed Budget for MDBs (US\$)

Organization	Total
IBRD	128,900
AfDB	114,000
IFC	45,000
TOTAL	287,900

ANNEX A: Terms of Reference

Preparation for the Joint Mission for Pilot Program for Climate Resilience (PPCR)

1. Introduction

Mozambique has been selected as one of three African countries for the implementation of the Pilot Program on Climate Resilience, jointly managed by the MDBs. The Pilot Program for Climate Resilience (PPCR) is the first Program under the Strategic Climate Fund (SCF) of the Climate Investment Funds (CIF). The objective of the PPCR is to provide incentives for scaled-up action and transformational change through pilot projects that demonstrate how to integrate climate risk and resilience into core development planning, while complementing other ongoing development activities in a given country. PPCR programs will be country-led, and will enable pilot countries to transform country-specific plans and investment programs to address climate risks and vulnerabilities, building on National Adaptation Programs of Action (NAPAs) and other relevant country studies and strategies.

The PPCR will be implemented in two phases: Phase I for the Formulation of Strategic Program for Climate Resilience and Phase II to integrate Climate Resilience into Core Development Plans, Budgets and Investments. The preparatory process includes a joint mission assist the country in putting in place a clear process for Phase I (Formulating a Strategic Program for Climate Resilience). So, the mission will be led by government in order to ensure a country-driven process and supported by both MDBs in collaboration with other stakeholders (development partners, civil society and private sector).

2. Objectives

This exercise intends to provide assistance to the Government, counterparts and interested partners successfully prepare for Phase I of the Pilot Program for Climate Resilience under full Government ownership. The main objectives of the consultancy are to:

- (i) Conduct a stocktaking of all relevant information on climate resilience;
- (ii) Compile all country level programs and activities that are planned or already in place, that could be relevant to the PPCR;
- (iii) Support the Joint Mission;
- (iv) Support the development of the Joint Mission's program and composition.

(i) Stocktaking Analysis

The consultant should in particular focus on key issues that contribute to the design of a strategic Program, such as:

■ Climate change diagnosis: how adequate are the data on climate change impacts, vulnerabilities and adaptation? If possible, consider (i) degree of disaggregation of data by regions and by demographic groups, including by gender, (ii) whether existing quantitative data are complemented by qualitative information, (iii) accessibility of data for policy analysis, (iv) efforts to improve data collection and analysis, (v) indicators and use of participatory methods for monitoring, (vi) adequacy of climate data timeframes

- and spatial resolution for all key stakeholders, particularly given the specific needs of the private sector.
- Climate resilience diagnosis: have key social, economic and institutional constraints to climate resilience been identified? Have trends in national or sectoral vulnerabilities been identified?
- Outcome of past activities: What have been the past activities on climate change adaptation and climate resilience? What have been their outcomes?
- Planned activities: What are the new or planned activities in climate change adaptation/ resilience are already under discussion or in preparation?
- **Policies:** How do national and sectoral policies respond to climate risks? How do they affect the ability of communities and private sector to respond to climate shocks?

(ii) Compile Relevant Country Level Programs and Activities

The consultant would:

- Inventory all existing projects, studies and activities (planned and on-going) related to climate change adaptation and disaster risk management in Mozambique and classify them by PPCR areas of relevance (e.g. Analysis, Planning, Policies/Strategies, etc, or equivalent Hyogo Framework Priority Areas)
- Inventory related sectoral projects (planned and on-going) with the potential of being
 mainstreamed by the PPCR for example, education programs that are investing in new
 school construction that could use better cyclone-proof norms, infrastructure development
 projects that could use inundation norms, agriculture or water resources projects working in
 flooded or arid areas, etc.
- Carry out a preliminary analysis of what would be the comparative advantage of the PPCR relative to this harmonized national program.
- Collect, where feasible, the above information (e.g. studies, Policy Documents, etc.) in electronic format

(iii) Support the Joint Mission

The mission terms of reference should include:

- Consult with Stakeholders: consult widely with key stakeholders to determine
 whether the existing participatory processes are appropriate. This should include
 wide consultation with interested stakeholders from all relevant sectors, the private
 sector and the civil society.
- Identify Priority Sectors and Actions: identify the priority sectors and major activities
 for climate resilience (and those that should be the target of the PPCR); role of
 public/private sectors; instruments that may mitigate risks and impacts.
- Analyze Strategic Documents: review National Development Plan, key sectoral plans
 and policies to determine whether they are climate resilient, whether national goals
 are at risk of not being achieved if CC is not taken into account, how they could be
 improved, and what role the PPCR could play
- Institutional Arrangements: Analyze whether current coordinating arrangements are adequate; identify leading Ministries; define the role of MDB

 Proposal for Phase I: Assist the Government in Preparing a Proposal for Phase I for PPCR-SC approval

For further details and information on the guidelines of the Joint Missions, please consult www.worldbank.org/cif "Guidelines for Joint Missions"

3. Timing and duration

The exercise will be undertaken in November –December 2009, 21 days in total with final draft completed by the end of the year.

4. Implementation Arrangements Including Reporting

The main counterparts would be: Ministry of Planning, Ministry of Environment, INGC, PPCR Multi-Ministerial Task Force and the Environmental Donor Group (chaired by UNDP). The focal unit for the Consultant shall be PPCR Multi-Ministerial Task Force who will provide all the necessary support and guidance to this process at end of each phase of the study as follows:

<u>WK</u>

(i) Preliminary presentation of the findings (draft study report); Start + 2

(ii) Submission of the final document proposal. Start + 4

The final report will be presented and discussed with all relevant GoM sectors, development partners and stakeholders. Simple description and repetition of existing/planned activities/ strategies should be avoided. The consultant should produce a short and comprehensive report in English and Portuguese in hard and electronic versions.

5. Consultant's Profile

To undertake this assignment successfully a Consultant will be recruited locally. The consultant must have:

- A. Past experience working with the GoM or international development agencies and NGOs in Mozambique and in-depth knowledge of GoM structures and programs;
- B. Familiarity and understanding of climate resilience, climate change, disaster management and related scientific, technical, institutional and legislative issues.
 - He/she must have an university degree (Masters) in development studies, environmental, social, political science or a related field;
 - Excellent communication, networking and interpersonal skills;
 - Demonstrated ability and contributions to economic policy development and guideline formulation;
 - Analytical skills to evaluate and synthesize inputs from a range of disciplines related to Climate Resilience;
 - Excellent spoken and writing skills in English
 - Ability to produce a consolidated final report.